



2024-2029

Consolidated Plan

Community Development Block Grant

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Kankakee, IL 60901

City of Kankakee
Economic and Community
Development Agency

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Executive Summary

ES-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

1. Introduction

The 2025-2029 Consolidated Plan, submitted by the City of Kankakee, IL, is the guiding document for the administration of the Community Development Block Grant program serving primarily low- and moderate-income individuals and families that live in Kankakee.

In compliance with HUD regulations, the City of Kankakee has prepared this FY 2025-2029 Five Year Consolidated Plan for a period of May 1, 2025 through April 31, 2030. This consolidated Plan is a strategic plan for the implementation of the City's Federal Programs for housing, community, and economic development within the City of Kankakee.

2. Summary of the objectives and outcomes identified in the Plan Needs Assessment Overview

Housing Strategy (High Priority Need)

Priority Need: There is a need to increase the amount of affordable, decent, safe, and sanitary housing for homebuyers, homeowners, and renters.

Goal: Improve, preserve, and expand the supply of affordable housing for low- and moderate-income persons and families that is decent, safe, and sound.

Planned Activities: To address the need, the City of Kankakee intends to develop a housing counseling program to provide much needed education and resources to prospective homebuyers, renters, and those experiencing homelessness. This will also include the development of a down payment assistance program to assist low- to moderate-income Kankakeans purchase a home. Housing rehab programs will continue to be administered to address the extensive aging and deteriorating housing stock.

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Homeless Strategy (High Priority Need)

Priority Need: There is a need for supportive services and housing opportunities for homeless persons and persons and families at-risk of becoming homeless.

Goal: Improve the living conditions and support services for homeless persons, families, and those who are at risk of becoming homeless.

Planned Activities: To address this need, the City of Kankakee will reserve a portion of its Public Service dollars to provide support to the Continuum of Care's efforts and applicants.

Community Development Strategy (High Priority Need)

Priority Need: There is a need to improve community infrastructure, facilities, public services, and public safety, as well as eliminate blight throughout the City of Kankakee.

Goals: Improve the living conditions of Kankakee residents through improving community infrastructure, facilities, public services, public safety, and eliminating blight.

Planned Activities: To address this need, the City of Kankakee plans to eliminate blighted conditions by demolishing abandoned properties that pose a threat to health and safety. The City will also work to improve public facilities throughout the city and provide public services through subgrantees.

Economic Development Strategy (High Priority Need)

Priority Need: There is a need to increase employment, self-sufficiency, and small business support for residents of the City of Kankakee.

Goals: Improve and expand employment and entrepreneurial opportunities in the City of Kankakee.

Planned Activities: To address this need, the City of Kankakee will support business through rehabilitation of store fronts and retail space, technical assistance, and the development of new business.

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Administration, Planning, and Management Strategy (High Priority Need)

Priority Need: There is a need for planning, administration, and oversight of Federal, State, and local funded programs.

Goals: Provide sound and professional planning, administration, oversight, and management of Federal, State and local funded programs and activities.

3. Evaluation of past performance

The previous Consolidated Plan covered Program Years 2020 through 2024, which were extraordinarily challenging years for the City of Kankakee. Like all communities, the City of Kankakee has struggled with addressing the coronavirus and its implications.

The City of Kankakee Economic and Community Development Agency underwent a nearly complete turnover in employees between the years of 2020 and 2024. The organization of program leadership was reworked, and a CDBG Program Manager was hired in the beginning of 2023 to address issues related to timeliness and program benchmarks.

Even under challenging conditions, the City of Kankakee has worked to address the needs of low- and moderate-income community members with funding and support from multiple programs. The City of Kankakee ECDA has operated a lead paint hazard control grant program for at least the past 25 years. The need for housing rehabilitation in Kankakee is so vast that the ECDA applied for and received additional funding to address home health hazards through the Healthy Homes Production grant program. CDBG dollars have supported both of these grants through matching dollars.

4. Summary of citizen participation process and consultation process

The City of Kankakee held a public hearings on October 10, 2024 at 6pm at the beginning of the Consolidated Plan planning stage and another on January 17, 2025 at 9am to present the draft Consolidated Plan. The draft was available for Public Comment from December 18, 2024 through January 22, 2025.

The Five-Year Consolidated Plan and FY 2025 Annual Action Plan was available for public comment from December 18, 2024 to January 22, 2025.

The City of Kankakee makes efforts to provide reasonable accommodations to disabled members of the public in accessing the public hearings and program information. The location of public hearings is accessible to persons with disabilities. If members of the public require special accommodations, they can reach out to the ECDA office for additional assistance.

The City of Kankakee also makes efforts to provide language translation assistance for public hearings and program information. If members of the public require translation or interpretation services, they can reach out to the ECDA office for additional assistance.

5. Summary of public comments

No public comments were received.

6. Summary of comments or views not accepted and the reasons for not accepting them

No public comments were received.

7. Summary

The main goals of the Five-Year Consolidated Plan are to improve the living conditions for all residents in the City of Kankakee, create a suitable and sustainable living environmental, and to address the housing and community development needs of the City's residents.

The Five-Year Consolidated Plan process requires that the City prepare in a single document its strategies and goals to address housing needs; establish and maintain a suitable living environment; and to encourage economic opportunities for every resident. The City will use the Five-Year Consolidated Plan goals to allocate CDBG funds over the next five (5) years and to provide direction to its strategic partners, participating agencies, and stakeholder organizations to address the housing and community development needs of the low- and moderate-income residents of the City of Kankakee. HUD will evaluate the City's performance based on the goals established in the Five-Year Consolidated Plan.

The Process

PR-05 Lead & Responsible Agencies 24 CFR 91.200(b)

1. Describe agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source

The following are the agencies/entities responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role	Name	Department/Agency
Lead Agency	KANKAKEE	
CDBG Administrator		Economic and Community Development Agency

Table 1 – Responsible Agencies

Narrative

The City of Kankakee Economic and Community Development Agency is the administering agency for the CDBG programs. The ECDA prepares the Five-Year Consolidated Plan, Annual Action Plans, Environmental Review Records, the Consolidated Annual Performance and Evaluation Reports (CAPER), monitoring, pay requests, contracting, IDIS, and oversight of the programs on a day-to-day basis.

The planning process, inherent in the CDBG program, requires participation of a wide variety of stakeholders to insure broad participation, input, and perspectives. The City of Kankakee encourages residents to provide feedback and participate in CDBG program, as outlined in the Citizen Participation Plan.

Consolidated Plan Public Contact Information

PR-10 Consultation – 91.100, 91.110, 91.200(b), 91.300(b), 91.215(l) and 91.315(l)

1. Introduction

The City of Kankakee Economic and Community Development Agency (ECDA) is the city department that administers and oversees CDBG activities.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(l)).

The Kankakee ECDA is well aware of the need for enhanced coordination between broad sectors of our community's social service, governing bodies, health providers, and housing providers. ECDA staff make every effort to represent the city in any setting where advocacy on the part of the City of Kankakee may be valuable to furthering collaboration and service to vulnerable populations.

ECDA staff attend monthly meetings of the local Continuum of Care Hub meetings, and work to connect agencies and resources to help minimize the service gaps that exist in Kankakee. These monthly CoC meetings provide a setting for over fifty social service agencies to connect about resources, needs, and opportunities for serving our homeless neighbors in Kankakee. The City of Kankakee's staff are the only government representatives present at these meetings, and therefore take this responsibility especially serious.

ECDA staff also attend other housing and community related meetings to provide input and remain connected to agencies. ECDA staff regularly communicate with the location health department, and several health service agencies. ECDA staff attend quarterly Voluntary Organizations Active in Disaster (VOAD) meetings, where representatives from government, nonprofit, and volunteer organizations review potential emergencies and work to prepare for coordinated disaster response services. An ECDA staff member leads the Kankakee County Community Outreach Leadership Team meetings, where outreach representatives gather monthly to develop, strengthen, and maximize county-wide communications and engagement with the public. ECDA staff also attend housing expos hosted by local elected officials, homelessness summits for the county and state, and any other opportunity to advocate for the needs of the community.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness

Leadership of the CoC was transitioned from PATH Crisis Center in McLean County, IL to the Center for Human Services, also in McLean County, IL. Previous community interactions with the larger CoC had

been unsuccessful in the previous few years, but as a “Hub” of the larger CoC, the Kankakee Regional Planning Group (KRPG) has continued to meet monthly to discuss coordination and service offerings. At least one staff member has been an active participant in the CoC since 2020, representing the only entitlement community in the county. The City of Kankakee will continue to provide feedback and support regarding the coordination of the larger Central Illinois Continuum of Care.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards and evaluate outcomes, and develop funding, policies and procedures for the administration of HMIS

The City of Kankakee has assisted in determining the allocation of ESG funds in the jurisdiction and will continue to do so as scheduling allows. Scheduling has been a challenge over the past five years when the CoC was being coordinated by a different lead agency. The City of Kankakee is hopeful that consultation will continue to improve with this change. However, the City and other Kankakee County agencies struggled with access to information, resources, and timely submission of required documentation to funders. Above all else, the City of Kankakee works to advocate for those experiencing homelessness in the community and the agencies that provide access to much needed services and housing.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdictions consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Birth to Five Illinois
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Lead-based Paint Strategy Homeless Needs - Families with children Non-Homeless Special Needs Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization works to develop policies and funding priorities to benefit early childhood services in Illinois. Birth to Five regularly participates in the local Kankakee Community Outreach Leadership Team meetings, and through consultation, provides insight regarding the needs of families with young children in Kankakee.
2	Agency/Group/Organization	CATHOLIC CHARITIES DIOCESE OF JOLIET
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Non-Homeless Special Needs Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This agency provides a vast swath of services to Kankakeans. Catholic Charities regularly participates in CoC meetings, and through consultation, provides increased details on the local homeless population's need and challenges.
3	Agency/Group/Organization	Clove Alliance
	Agency/Group/Organization Type	Services - Victims
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides support for survivors of sexual assault. Clove Alliance regularly participates in CoC meetings, and through consultation, provided information regarding the needs of survivors of dating violence, sexual assault, and stalking.
4	Agency/Group/Organization	Cornerstone Services
	Agency/Group/Organization Type	Services - Housing Services-Persons with Disabilities Services-homeless
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides services and support to individuals with disabilities, mental illnesses, and addictions, including folks who are homeless. Cornerstone Services regularly participates in CoC meetings, and through consultation, provided information on their unique service population and the needs and challenges facing them.
5	Agency/Group/Organization	Economic Alliance of Kankakee County
	Agency/Group/Organization Type	Regional organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is a resource and partner for economic developments, and is a frequent participant in City of Kankakee development conversations. The Economic Alliance of Kankakee County is a 501c6 public/private partnership tasked with retaining industry within and recruiting industry to the Greater Chicago community of Kankakee County, Illinois.
6	Agency/Group/Organization	Edward Hines, Jr. VA Hospital
	Agency/Group/Organization Type	Health Agency

	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is a hospital which serves American Veterans. Hines VA regularly attends CoC meeting, and through consultation, provided information regarding the needs of veterans locally.
7	Agency/Group/Organization	Fortitude Community Outreach
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides services and housing to homeless people and families in Kankakee. Fortitude regularly participates in CoC meetings, and through consultation, provided information on the needs of the local homeless and the homeless service system. Fortitude has been instrumental in spearheading coordinated area efforts to address homelessness.
8	Agency/Group/Organization	Harbor House
	Agency/Group/Organization Type	Services-Victims of Domestic Violence Services-homeless Services - Victims
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Families with children Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization operates the only emergency shelter in the area at this time, for those who have survived domestic violence. Harbor House regularly participates in CoC meetings, and through consultation, provided insight which clarified the urgent need for more emergency shelter, specifically for their service population and in general in Kankakee.

9	Agency/Group/Organization	Illinois Office of Broadband
	Agency/Group/Organization Type	Services - Narrowing the Digital Divide Other government - State
	What section of the Plan was addressed by Consultation?	Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	ECDA staff attend regular meetings regarding the work this state office is completing to contribute to the city's broadband plan.
10	Agency/Group/Organization	Iroquois-Kankakee Regional Office of Education
	Agency/Group/Organization Type	Services-Children Services-Education Other government - Local
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Families with children Non-Homeless Special Needs Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is the local Regional Office of Education. They frequently participate in CoC meetings, and through consultation, provided the city with data and information regarding homeless impacting children in the local school system.
11	Agency/Group/Organization	Kankakee Chamber of Commerce
	Agency/Group/Organization Type	Regional organization Business Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is the local chamber of commerce, which unites businesses and professional individuals and firms, thus creating a central agency which lends itself to improving business and building a better community. The strength of the Chamber lies in attracting the greatest number of individuals and businesses into its membership, thereby creating a pool of resources from which to draw ideas, energy, and investments. ECDA members attend monthly networking and educational seminars hosted by the Chamber of Commerce. Through consultation, the Chamber of Commerce provided insight regarding the specific needs of businesses and industries in Kankakee.
12	Agency/Group/Organization	KANKAKEE COMMUNITY COLLEGE
	Agency/Group/Organization Type	Services-Education
	What section of the Plan was addressed by Consultation?	Homelessness Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is the local community college. KCC regularly participates in CoC meeting, and through consultation, provided insight on students' needs, including students who are currently experiencing homelessness.
13	Agency/Group/Organization	KANKAKEE COUNTY COMMUNITY SERVICES, INC.
	Agency/Group/Organization Type	Services - Housing Services-Elderly Persons Services-homeless Services-Employment
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Homelessness Strategy Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is the local community action partnership agency provides services to low income individuals and families, including emergency housing services, utility assistance, and more. KCCSI regularly participates in CoC meetings, and through consultation provided insight regarding the local needs of LMI families and individuals.

14	Agency/Group/Organization	Kankakee County Health Department
	Agency/Group/Organization Type	Services-Persons with HIV/AIDS Services-Health Health Agency Other government - County
	What section of the Plan was addressed by Consultation?	Lead-based Paint Strategy Homelessness Strategy Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is the local health department. KCHD regularly attends CoC meetings, and through consultation, provided insight on the health needs of Kankakee residents, including those who are low- and moderate-income.
15	Agency/Group/Organization	Kankakee County Housing Authority
	Agency/Group/Organization Type	PHA
	What section of the Plan was addressed by Consultation?	Public Housing Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is the local HUD-funded housing authority. KCHA has not historically attended CoC meetings, but consultation has improved over the course of the past year as leadership has transitioned, providing information on the needs of public housing residents.
16	Agency/Group/Organization	Kankakee Development Corporation
	Agency/Group/Organization Type	Planning organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is dedicated to developing and improving downtown Kankakee through developing events, assistance programs for existing businesses, and aesthetic improvements. Members of the ECDA team attend monthly KDC board meetings and consult with the organizations leaders on a regular basis, receiving information on the state of businesses and properties in the downtown district.

17	Agency/Group/Organization	Kankakee County Emergency Management Agency
	Agency/Group/Organization Type	Agency - Emergency Management Other government - County
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This is a part of the Kankakee County Sheriff's Department, and provides emergency management and information.
18	Agency/Group/Organization	Kankakee Public Library
	Agency/Group/Organization Type	Other government - Local
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization is the local public library, serving all residents of the City of Kankakee. The Kankakee Public Library regularly attends CoC meetings, and through consultation, provided insight on the needs of their patrons, including folks experiencing homelessness who regularly use the library's services.
19	Agency/Group/Organization	Kankakee School District 111
	Agency/Group/Organization Type	Services-Education Other government - Local
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Non-Homeless Special Needs Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This is the local school district in Kankakee. KSD often attends CoC meetings, and through consultation, provided insight regarding the needs of Kankakee students, including those experiencing homelessness, as well as how the ECDA can be a stronger partner with the school district.
20	Agency/Group/Organization	Kankakee Workforce Services
	Agency/Group/Organization Type	Services-Employment

	What section of the Plan was addressed by Consultation?	Economic Development Market Analysis
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides services that assist adults in improving their skills, achieving their educational goals, and transitioning to further education or employment. Kankakee Workforce Services regularly participates in CoC meetings and through consultation, provided the city with the needs of the workforce, and those who are working to join it.
21	Agency/Group/Organization	Midwest Shelter For Homeless Veterans
	Agency/Group/Organization Type	Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides housing, supportive services, and community outreach to help homeless and at-risk veterans and their families achieve self-sufficiency. MSHV regularly participates in CoC meetings, and through consultation, provided insight into the needs of homeless and at-risk veterans.
22	Agency/Group/Organization	Options Center for Independent Living
	Agency/Group/Organization Type	Services-Persons with Disabilities
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides services and resources to people with disabilities. Options CIL regularly participates in CoC meeting and through consultation, provided expertise on intersections between disabilities and housing needs. Options has been a Public Service subrecipient in the past.
23	Agency/Group/Organization	PRAIRIE STATE LEGAL SERVICES, INC
	Agency/Group/Organization Type	Services-Legal Services
	What section of the Plan was addressed by Consultation?	Homelessness Strategy

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides education and advocacy services to area residents, including those facing foreclosure or eviction. PSLS regularly participates in CoC meetings and through consultation, provided the City with an understanding of the challenges faced by its many renters and landlords.
24	Agency/Group/Organization	Project Headspace and Timing
	Agency/Group/Organization Type	Services-Veterans
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization works to promote positive mental health practices to veterans by working to unify them with their communities, nature, and themselves. PHAT regularly participates in CoC meetings, and through consultations, provides information and needs regarding veterans in the Kankakee area.
25	Agency/Group/Organization	Project Sun
	Agency/Group/Organization Type	Services-Children
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization works to strengthen the children's behavioral health system in Kankakee County. An ECDA staff member is a part of the Community Planning team and regularly communicates with the agency and through consultation, provided information regarding the behavioral health needs of families with children.
26	Agency/Group/Organization	THE SALVATION ARMY - KANKAKEE
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-homeless
	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homeless Needs - Chronically homeless Homeless Needs - Families with children

	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides programs and resources to low- and moderate-income families and individuals in Kankakee, including weekday lunches, food pantry access, and youth programming. The Salvation Army regularly participates in the CoC and through consultation, provided information regarding the needs of homeless people and families that receive services, and low- to moderate-income families that participate in their programs.
27	Agency/Group/Organization	SOUTH SUBURBAN HOUSING CENTER
	Agency/Group/Organization Type	Service-Fair Housing
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Non-Homeless Special Needs Market Analysis Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides housing resources and services such as housing counseling and homebuyer education courses. South Suburban Housing Center provides annual data regarding the Kankakeeans they provided services to, and the needs they've identified in Kankakee.
28	Agency/Group/Organization	Thresholds
	Agency/Group/Organization Type	Services-Health
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides services and programs for people living with mental illnesses and substance use disorders. Thresholds regularly participates in CoC meetings, and through consultation, provided the city with insight regarding the needs of their service populations, including those who are also experiencing homelessness.
29	Agency/Group/Organization	Veterans Assistance Commission
	Agency/Group/Organization Type	Services-Veterans

	What section of the Plan was addressed by Consultation?	Homelessness Strategy Homelessness Needs - Veterans
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides free services to veterans in Kankakee, including veterans who are experiencing or at risk of homelessness. VAC regularly participates in CoC meetings, and through consultation, provided information to the city about the needs of the veterans they serve, including those experiencing homelessness.
30	Agency/Group/Organization	United Way of Kankakee & Iroquois Counties
	Agency/Group/Organization Type	Services-Children Services-Health Services-Education
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Anti-poverty Strategy
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	This organization provides funding in Kankakee for programs directed towards education, health, and financial stability. United Way regularly participates in CoC meetings, and through consultation, provides insight to the city regarding needs they identified while administering local grants to various agencies.
31	Agency/Group/Organization	City of Kankakee
	Agency/Group/Organization Type	Agency - Managing Flood Prone Areas Other government - Local
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Economic Development
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	Two City of Kankakee Departments assist with managing flood prone areas in Kankakee - the Environmental Services Utility and the Planning Departments. Through the planning and zoning process, as well as the permitting process, the departments are responsible with overseeing areas adjacent to the Kankakee River.
32	Agency/Group/Organization	Kankakee River Metropolitan Agency
	Agency/Group/Organization Type	Agency - Management of Public Land or Water Resources

	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	How was the Agency/Group/Organization consulted and what are the anticipated outcomes of the consultation or areas for improved coordination?	The Kankakee River Metropolitan Agency (KRMA) services approximately two-thirds of Kankakee County with wastewater treatment. The Mayor of the City of Kankakee is the chairman of the agency.

Identify any Agency Types not consulted and provide rationale for not consulting

The City of Kankakee did not purposefully leave out any agency types for consultation.

Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	McLean County Center for Human Services	The goals of the Continuum of Care are incorporated in the Consolidated Plan and Annual Action Plan.
Analysis of Impediments to Fair Housing Choice	City of Kankakee, Economic and Community Development Agency	They are incorporated in the Consolidated Plan and Annual Action Plan.
Home Illinois	Illinois Office to Prevent and End Homelessness	This plan informed goals in the Consolidated Plan and Annual Action Plan.
Broadband Expansion-Rebuild Illinois	Illinois Department of Commerce	This plan informed goals in the Consolidated Plan and Annual Action Plan.

Table 3 – Other local / regional / federal planning efforts

Describe cooperation and coordination with other public entities, including the State and any adjacent units of general local government, in the implementation of the Consolidated Plan (91.215(l))

Narrative (optional):

Not applicable.

PR-15 Citizen Participation – 91.105, 91.115, 91.200(c) and 91.300(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation

Summarize citizen participation process and how it impacted goal-setting

The City of Kankakee has taken a proactive approach in soliciting community feedback through the development of the Consolidated Plan. ECDA staff have emphasized the value and role citizen participation has in the CDBG program, and has tried to explain to residents that their values, needs, and desires are at the heart of the program we operate.

Kankakee's Citizen Participation Plan follows regulatory guidelines as established in 24 CFR 91.105. The Citizen Participation Plan contains the City's policies and procedures for public participation both in the Consolidated Planning Process, as well as annually for the Annual Action Plans.

Community participation always has room to grow and improve, but ECDA staff have been grateful for the feedback and insight gleaned from the Community Conversations that we have hosted for the past two years. From March to October, ECDA staff gathered at a local community institution, for example, the public library or the county museum, and facilitated activities on a variety of Consolidated Plan topics to gather resident input.

Citizen Participation Outreach

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
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1	community events	Non-targeted/broad community	We attended 18 different community events between March 2024 and July 2024. Positive interactions were had at each event. The sign in sheets are included in the attachments with this plan's submission. St Mary's Food Pantry on March 5 from 3pm to 4:30pm. We shared ECDA materials with the 224 attendees. KCC Resource Fair on March 12 from 4pm to 6pm. We shared ECDA materials and interacted with about 5 individuals. Merchant Street Art Gallery for Artists with Autism's Open House and Resource Fair on April 2 from 11am to 4:30pm. We shared ECDA materials and interacted with about 5 people. Health and Wellness Fair on April 13 from 11am to 2pm at the Kankakee County Museum. We shared ECDA materials. No one was interested in our email list, but we interacted with about 8 people.	No comments were received.	N/A	
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			<p>Healthy Kids Day on April 20 from 12:30pm to 3:30pm at the Kankakee Area YMCA. We shared ECDA materials and over 500 people were in attendance for the overall event. We interacted with about 83 people at our table. Career Day at Mark Twain Elementary School on May 2 from 145pm to 3pm. Our Lead Program Manager, Krystal, talked to students about her job and lead poisoning prevention. We shared ECDA program information with 183 students. St Mary's Food Pantry on May 7 from 3pm to 4pm. We shared ECDA information with 109 attendees. 74 copies of Lead program information shared with Success by 6 for their Family Support Bus outings this summer. Kankakee Farmers Market on May 18 from 8am to 12pm. We shared ECDA materials and interacted with about 22</p>		
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			<p>individuals. 2nd Ward Meeting on May 22 at 5:30pm. We shared ECDA updates and materials with the 20 attendees. 100 copies of ECDA materials (housing expo, Comm Convo, Kankakee is Home) shared with Tyjuan Hagler Foundation for Kidz-Kan-Do Football and Cheerleading Camps on June 1st 2024 Housing Expo at the Kankakee Farmers Market on June 22 in partnership with Congresswoman Robin Kelly's office from 8am to 12pm. We shared ECDA materials and interacted with at least 12 individuals. Juneteenth Freedom Festival on June 22 at Pioneer Park from 11am to 3pm. We shared ECDA materials and interacted with at least 13 people. United Way's Success by 6's Early Childhood Fair at the Kankakee Farmers Market on June 29 from 8am to</p>		
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
			<p>12pm. We shared ECDA materials and interacted with at least 23 individuals.</p> <p>St Mary's Food Pantry on July 2 from 3pm to 415pm.</p> <p>We shared ECDA information with 123 attendees. Family Fun Day at the Kankakee Public Library on July 13 from 9am to 12pm. We shared ECDA materials and interacted with about 40 people.</p> <p>Kankakee Farmers Market on July 20 from 8am to 12pm. We shared ECDA materials and interacted with about 12 individuals.</p> <p>About 200 copies of ECDA materials (Kankakee is Home) shared with Catholic Charities and distributed at their Back to School event on July 29</p>			

2	community events	Non-targeted/broad community	<p>We attended 18 different community events between August 2024 and February 2025. Positive interactions were had at each event. The sign in sheets are included in the attachments with this plan's submission. 15 bags with ECDA information went to the 2nd ward meeting for August 13 to be shared with residents in attendance. Kankakee School District 111's Vendor Fair at Kankakee High School on August 14 from 8am to 11am. We shared ECDA materials and interacted with at least 26 individuals. Kankakee Farmers Market on August 17 from 8am to 12pm. We shared ECDA materials and interacted with about 16 individuals. Back to School Bash on August 17 from 1pm to 3pm. We shared ECDA materials and interacted with about 128 individuals. Kankakee Community College</p>	No comments were received.	N/A	
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			<p>Resource Fair on August 28 from 11am to 3pm. We shared ECDA materials and interacted with about 12 individuals. St Mary's Food Pantry on September 3 from 3pm to 4pm. We shared ECDA information with 79 attendees. Hispanic Heritage Celebration at the Kankakee Farmers Market on September 14 from 8am to 12pm. We shared ECDA information and interacted with about 15 individuals. NAACP's Health and Wellness Fair at the Lisieux Center on September 14 from 10am to 2pm. We shared ECDA information and interacted with about 55 individuals. 1st Ward Back to School Bash at Old Fair Park on October 5 from 2pm to 4pm. We shared ECDA information and interacted with about 31 individuals. Kankakee School District 111's Hispanic Heritage</p>		
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			<p>Celebration at LCC on October 18 from 6pm to 8pm. We shared ECDA information and interacted with about 54 individuals.</p> <p>Crestview Village Apartments movie trunk or treat event on October 19 from 5pm to 8pm. We shared ECDA information and interacted with about 72 individuals.</p> <p>Halloween Downtown on October 20 from 10am to 4pm. We shared ECDA information and interacted with at least 500 individuals.</p> <p>Kankakee Public Library's Halloween Spooktacular on October 25 from 6pm to 8pm. We shared ECDA information and interacted with about 300 individuals.</p> <p>Kankakee Farmers Market on October 26 from 8am to 12pm. We shared ECDA materials and interacted with about 39 individuals.</p> <p>St Mary's Food Pantry on January 7 from 3pm to 430pm. We shared</p>		
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
			ECDA information with 103 attendees.			

3	Public Meeting	residents	<p>This year we continued our community meeting strategy, which we called Community Conversations. There were 7 held throughout the 7 wards of the city, plus we visited the local high school's Government classes to listen to students. The notes from these Community Conversations can be found at the URL link provided. The sign in sheets are included in the attachments with this plan's submission.</p> <p>March Community Conversation on March 14 at 6pm at the Kankakee County Museum. Sixteen people were in attendance, including two aldermen.</p> <p>April Community Conversation on April 11 at 6pm at the Kankakee Area YMCA. Three people were in attendance.</p> <p>May Community Conversation on May 9 at the Kankakee Public Library. Five people were in attendance.</p> <p>June</p>	N/A	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
			<p>Community Conversation on June 13 at City Life Center. Five people were in attendance including Alderwoman Noble.</p> <p>July Community Conversation on July 11 at the Kankakee County Museum. Nine people were in attendance, including two aldermen.</p> <p>August Community Conversation on August 8 at the Kankakee Area YMCA. Two people were in attendance.</p> <p>September Community Conversation on September 12 at the Kankakee Public Library. Four people were in attendance, including one alderman.</p> <p>Kankakee High School Government classes visit on October 1 visited with 5 classes</p>			

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
4	Public Meeting	Non-targeted/broad community	The sign in sheets are included in the attachments with this plan's submission. Lead Workshop on April 16 at 5:30pm in the ECDA Conference Room. Three people were in attendance. Virtual Housing Resource Fair on May 23 from 3:30pm to 5pm. This was in partnership with South Suburban Housing Center, Prairie State Legal Services, and the Kankakee County Community Services, Inc. There were 23 live attendees and as of 5/30/2024 there have been 33 others who have watched the recording.	No comments were received.	N/A	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
5	community events	Minorities Non-English Speaking - Specify other language: Spanish Non-targeted/broad community entrepreneurs or business owners	The sign in sheets are included in the attachments with this plan's submission. Business Tax Workshop on March 5 at 5:30pm in the ECDA Conference Room. Two people were in attendance. How to Start a Business Lunch n Learn on April 2 from 11:30am to 1pm at The Lush Vine. Ten people were in attendance. MWBE Certification Lunch n Learn on May 7 from 11:30am to 1pm at the ECDA office. Eleven people were in attendance. Access to Capital Lunch n Learn on September 3 from 11:30am to 1pm at the ECDA office. Five people were in attendance, plus 3 guest presenters. Tax Workshop on February 4 at 5:30pm at ECDA office. Five people were in attendance.	No comments were received.	N/A	

6	community events	Non-targeted/broad community	The Neighborhood Walks Initiative is an Economic and Community Development Agency program created to connect with residents to share ECDA program information, information about other local resources, and news about upcoming events. Walks take place each Friday - weather-permitting - in a different Kankakee neighborhood. Other local organizations are invited to participate by sharing materials detailing the resources they offer the community and to walk with us. We currently have partnerships with about 30 organizations and 10 of them have walked with us over the last year. Materials are gathered into one bag and left at each residence as we walk. Between March 2024 and February 2025, we walked 39 times and were able to knock on 6,002 doors.	No comments were received.	N/A	
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Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
7	Internet Outreach	Non-targeted/broad community	We post an average of 30 ECDA-related posts a month. These posts may be in relation to upcoming community events or workshops that we are attending or hosting and/or information about available programs. The ECDA's social media accounts have continued to grow and as of March 24, 2025 the ECDA Facebook (facebook.com/ecdakankakee) has 1,275 followers and the ECDA Instagram (@kankakeeeecdada) has 374 followers.	No comments were received.	N/A	

Sort Order	Mode of Outreach	Target of Outreach	Summary of response/attendance	Summary of comments received	Summary of comments not accepted and reasons	URL (If applicable)
8	Public Hearing	Non-targeted/broad community	The City of Kankakee held a public hearing on October 10, 2024 at 6pm at the beginning of the Consolidated Plan planning stage.	Attendees asked about how funding would be used, including questions about what is eligible for ECDA housing rehab projects, when the Public Service program will open, and how the city is addressing homelessness.	All comments were accepted and incorporated into the plan.	
9	community events	Non-targeted/broad community	The City of Kankakee made the draft Consolidated Plan and 2025 Annual Action Plan available to the public for comment between December 18, 2024 and January 22, 2025.	No comments were received.	N/A	
10	Public Hearing	Non-targeted/broad community	The City of Kankakee held a public hearing on January 17, 2025 at 9am to present the draft Consolidated Plan and 2025 Annual Action Plan.	No comments were received.	N/A	

Table 4 – Citizen Participation Outreach

Needs Assessment

NA-05 Overview

Needs Assessment Overview

The City of Kankakee used the HUD Comprehensive Housing Affordability Strategy (CHAS) data to provide statistical data on housing needs to prepare estimates and projects. The tables in this section have been pre-populated with HUD data set based on the American Community Survey (ACS) five-year estimates and the 2020 U.S. Census. This data is the most current information available to assess housing needs, homeless needs, social service needs, economic development needs, and so on.

The CHAS data provides a summary of the number of households in each income category by tenure, household type, and the percentage of households that have a housing problem, as defined by HUD. The CHAS data is summarized and sorted by a household's income category to determine the extent to which a household within each category is cost overburdened.

The City of Kankakee is a member of the Central Illinois Continuum of Care.

Additional needs for the City of Kankakee were obtained from input and interviews with various social service agencies, housing providers, city staff, and survey responses.

NA-10 Housing Needs Assessment - 24 CFR 91.205 (a,b,c)

Summary of Housing Needs

The tables and relevant data presented in this section describe the needs in the City of Kankakee, as populated by the 2016-2020 ACS. This data will be used to help identify the most critical housing needs in the City of Kankakee, how these needs vary across households in different income brackets, and compare the needs between homeowners and renter.

Based on the comparison between 2009 and 2020 (the most recent available data), the City of Kankakee had a 3.7% decrease in its population. The population decrease was 1,000 persons and 196 households. The median income for the area increased by 20%, but this does not keep up with the rate of inflation between 2009 and 2020.

“Standard condition” is defined as housing units which meet applicable adopted federal, state, and local building codes.

“Substandard condition” is defined as any building that does not meet applicable federal standards and/or local building codes, but does not endanger the life, health, and safety of the public.

It is challenging to estimate the exact amount of housing needs in Kankakee. There are limited data sources outlining these issues in Kankakee County, let alone specifically the City of Kankakee. Based on surveys conducted by the City of Kankakee, there is a significant need for multifamily housing, especially units with more than 2 bedrooms. Single family homes are also in demand locally. As seen in the data below, the City of Kankakee and its residents would benefit from several hundred additional units for affordable, quality housing.

Demographics	Base Year: 2009	Most Recent Year: 2020	% Change
Population	26,820	25,820	-4%
Households	9,239	9,435	2%
Median Income	\$32,402.00	\$38,763.00	20%

Table 5 - Housing Needs Assessment Demographics

Data Source: 2000 Census (Base Year), 2016-2020 ACS (Most Recent Year)

Number of Households Table

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Total Households	2,375	1,535	1,880	770	2,880
Small Family Households	555	525	840	370	1,415
Large Family Households	205	115	210	105	244

	0-30% HAMFI	>30-50% HAMFI	>50-80% HAMFI	>80-100% HAMFI	>100% HAMFI
Household contains at least one person 62-74 years of age	550	270	304	100	620
Household contains at least one person age 75 or older	470	235	230	95	155
Households with one or more children 6 years old or younger	389	330	389	99	380

Table 6 - Total Households Table

Data
Source:

2016-2020 CHAS

Housing Needs Summary Tables

1. Housing Problems (Households with one of the listed needs)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Substandard Housing - Lacking complete plumbing or kitchen facilities	70	10	15	10	105	0	4	15	0	19
Severely Overcrowded - With >1.51 people per room (and complete kitchen and plumbing)	80	60	0	0	140	0	0	0	0	0
Overcrowded - With 1.01-1.5 people per room (and none of the above problems)	55	0	50	0	105	40	10	10	4	64
Housing cost burden greater than 50% of income (and none of the above problems)	1,100	230	50	10	1,390	204	55	55	0	314

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Housing cost burden greater than 30% of income (and none of the above problems)	305	480	340	0	1,125	25	250	195	150	620
Zero/negative Income (and none of the above problems)	120	0	0	0	120	50	0	0	0	50

Table 7 – Housing Problems Table

Data 2016-2020 CHAS
Source:

2. Housing Problems 2 (Households with one or more Severe Housing Problems: Lacks kitchen or complete plumbing, severe overcrowding, severe cost burden)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Having 1 or more of four housing problems	1,305	295	115	20	1,735	245	70	85	4	404
Having none of four housing problems	695	705	684	190	2,274	130	465	1,000	555	2,150
Household has negative income, but none of the other housing problems	0	0	0	0	0	0	0	0	0	0

Table 8 – Housing Problems 2

Data 2016-2020 CHAS
Source:

3. Cost Burden > 30%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	370	270	120	760	55	95	95	245
Large Related	110	80	0	190	20	20	35	75
Elderly	630	125	64	819	103	135	44	282
Other	465	270	200	935	50	50	75	175
Total need by income	1,575	745	384	2,704	228	300	249	777

Table 9 – Cost Burden > 30%

Data 2016-2020 CHAS
Source:

4. Cost Burden > 50%

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
NUMBER OF HOUSEHOLDS								
Small Related	0	0	50	50	40	10	0	50
Large Related	0	0	0	0	20	0	0	20
Elderly	530	60	50	640	99	30	4	133
Other	0	295	120	415	40	0	0	40
Total need by income	530	355	220	1,105	199	40	4	243

Table 10 – Cost Burden > 50%

Data 2016-2020 CHAS
Source:

5. Crowding (More than one person per room)

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
NUMBER OF HOUSEHOLDS										
Single family households	115	60	55	0	230	40	4	0	4	48

	Renter					Owner				
	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	>80-100% AMI	Total
Multiple, unrelated family households	0	0	0	0	0	0	4	10	0	14
Other, non-family households	20	0	0	0	20	0	0	0	0	0
Total need by income	135	60	55	0	250	40	8	10	4	62

Table 11 – Crowding Information – 1/2

Data Source: 2016-2020 CHAS

	Renter				Owner			
	0-30% AMI	>30-50% AMI	>50-80% AMI	Total	0-30% AMI	>30-50% AMI	>50-80% AMI	Total
Households with Children Present	260	1,236	2,137	3,633	363	1,729	2,988	5,080

Table 12 – Crowding Information – 2/2

Data Source: The City of Kankakee does not have access to these particular data points, but used Census data to determine Comments: these numbers as accurately as possible.

Describe the number and type of single person households in need of housing assistance.

According to the 2022 American Community Survey (ACS), there were 9,349 households in the City of Kankakee. 3,270 (34.9%) of all households were single person households living alone. Single person households aged 65 and over comprised 1,243 (13.2%) of all households. Based on the 2022 ACS data, 38% of all single person living alone are seniors, and as they age in place, we can expect to see increasing needs for accommodations and supportive services. The City will work to support agencies and programs for senior residents, including programs, activities, and accommodations.

Estimate the number and type of families in need of housing assistance who are disabled or victims of domestic violence, dating violence, sexual assault and stalking.

According to Census data, the City of Kankakee is home to 4,254 (17.8%) individuals with a disability. Of those individuals who have a disability: 14.7% have a hearing difficulty, 19% has a vision difficulty; 41.4% have a cognitive difficulty; 58.7% have an ambulatory difficulty; 33% have a self-care difficulty; and 38.8% have an independent living difficulty. The City of Kankakee does not have the data to inform how many or what types of families are in need of housing assistance who are disabled. However, the local

Center for Independent Living informed us that approximately 24% of those they served in the last fiscal year requested housing assistance.

Harbor House, the local domestic violence shelter and advocacy agency provided agency-wide and Kankakee county specific data for this Consolidated Plan. There is no data exclusively for the City of Kankakee. In Kankakee county over the past calendar year (2024), Harbor House provided housing advocacy services to over 65 individuals and rental, mortgage, security, and/or utility assistance for over 40 individuals. Harbor House has two shelters, one in Kankakee county and one in Iroquois county, each with a limited number of shelter beds that are almost always full. In 2024, the Kankakee shelter served 128 clients and the Iroquois shelter served 53 clients. Between the two shelters, 585 individuals—both adults and children—were turned away from the shelter because of limited capacity.

What are the most common housing problems?

The most common housing problem seen in the ACS data is housing cost burden, which disproportionately impacts renters in Kankakee. The City of Kankakee, much like many communities across America, is facing a housing shortage that impacts families and households across all demographics. Because of the limited supply of quality housing, households are frequently at a disadvantage when searching for housing; either they accept substandard or costly housing or they risk becoming homeless. It is especially challenging for housing cost burdened households to maintain financial stability, as minor but unexpected expenses may lead to late housing payments. Housing cost burden is also a barrier for renters who wish to save for down payments to become homeowners.

While not presented in the data above, the City of Kankakee has long struggled with its rapidly aging housing stock and the increased costs of repairing and maintaining properties. Frequently, costly repairs do not guarantee a return on investment for homeowners and landlords, either because of low property values or because of the sheer amount of work that is needed. A significant portion of houses in Kankakee have deteriorated lead paint which needs to be addressed, but because of additional factors such as the property size or other structural issues, the cost to mitigate or abate the lead paint may exceed the value of the property. Deferred maintenance in homes is an issue that gets more costly over time and impacts the quality of available housing.

Are any populations/household types more affected than others by these problems?

Based on the data presented above, renters, especially those that are low-income, are disproportionately impacted by many housing needs. Other populations that are more likely to be affected include the elderly, disabled populations, people experiencing homelessness and those at risk of homelessness, and survivors of domestic violence. All of these populations may experience greater difficulties acquiring housing that is safe, sanitary, and affordable.

Describe the characteristics and needs of Low-income individuals and families with children (especially extremely low-income) who are currently housed but are at imminent risk of either residing in shelters or becoming unsheltered 91.205(c)/91.305(c)). Also discuss the needs of formerly homeless families and individuals who are receiving rapid re-housing assistance and are nearing the termination of that assistance

There are a wide number of characteristics that may describe low-income individuals and families with an increased risk of housing instability. Individual characteristics include: suffering from mental health and/or substance abuse issues, being elderly and living on a fixed income, having a disability, and being a survivor of domestic violence. Characteristics describing families with children include: single parents, especially single mothers, parents who lack a high school education or GED, those who earn low-wages or work less than 40 hours per week, and survivors of domestic violence.

Formerly homeless families and individuals frequently express needing assistance will acquiring jobs that pay a livable wage, transportation access, childcare access, and more. Families and individuals also need financial literacy education to help them stay on a path of sustainability.

If a jurisdiction provides estimates of the at-risk population(s), it should also include a description of the operational definition of the at-risk group and the methodology used to generate the estimates:

The City of Kankakee does not have estimates of the at-risk populations to provide.

Specify particular housing characteristics that have been linked with instability and an increased risk of homelessness

According to the 2016-2020 CHAS data, 56.62% of all renter households are cost overburdened by at least 30%, but only 16.99% of owner households are cost overburdened by 30% or more.

There are many vacant and blighted properties to be addressed in the City of Kankakee. There is also a steady need for housing rehab programs for all types of housing units. The expense of construction and rehab is frequently unattainable for landlords and homeowners, leading some to postpone repairs until the problem grows into a larger structural issue or allow the building to fall into disrepair until it is condemned or demolished. Tenants are also not aware of their rights and may be reluctant to report code violations for fear of being evicted and becoming homeless. There is a general lack of homeownership for single-family homes with minimal rehab needs. Many landlords are also unwilling to accept Housing Choice Vouchers from potential tenants.

Discussion

Not applicable.

NA-15 Disproportionately Greater Need: Housing Problems – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

The tables and relevant data presented in this section describe the needs in the City of Kankakee, as populated by the 2016-2020 ACS. This data will be used to help identify who in the city is more likely to experience housing problems, as determined by race, ethnicity, and household income.

Disproportionately greater need is defined as a group having at least 10 percentage points higher than the percentage of persons as a whole. According to the 2022 American Community Survey, the total number of white households in the City of Kankakee is 4,027 (43.07%); its number of Black/African American Households is 3,605 (36.56%); its number of Asian and American Indian or Alaskan Native households is 90 (0.96%); and its number of Hispanic Households is 5,042 (53.93%).

0%-30% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,665	290	275
White	450	120	70
Black / African American	1,060	130	210
Asian	0	0	0
American Indian, Alaska Native	10	4	0
Pacific Islander	0	0	0
Hispanic	154	29	0

Table 13 - Disproportionately Greater Need 0 - 30% AMI

Data Source: 2016-2020 CHAS

*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

30%-50% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	933	400	0
White	360	149	0
Black / African American	358	160	0
Asian	0	10	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	200	80	0

Table 14 - Disproportionally Greater Need 30 - 50% AMI

Data 2016-2020 CHAS
Source:

*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

50%-80% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	644	1,049	0
White	190	470	0
Black / African American	289	398	0
Asian	20	10	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	15	0
Hispanic	140	160	0

Table 15 - Disproportionally Greater Need 50 - 80% AMI

Data 2016-2020 CHAS
Source:

*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

80%-100% of Area Median Income

Housing Problems	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	190	595	0
White	105	260	0
Black / African American	35	205	0
Asian	0	0	0
American Indian, Alaska Native	0	4	0
Pacific Islander	0	0	0
Hispanic	49	130	0

Table 16 - Disproportionally Greater Need 80 - 100% AMI

Data 2016-2020 CHAS
Source:

*The four housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than one person per room, 4. Cost Burden greater than 30%

Discussion

The data provided by the CHAS does not offer a perfect picture of the housing problems in Kankakee, as the data is gathered via survey and allows for extrapolation based on those surveyed. Therefore, the full population of the city of Kankakee is not represented in this data.

The total population of the City of Kankakee is 24,795, according to the 2020 Census. The demographics of the City of Kankakee are currently as follows: 45.6% White, 41.2% Black or African American, 0.4% American Indian, 1.0% Asian, and 20.7% Hispanic or Latino.

Proportionately, this data still provides a great deal of information. Black and African Americans in Kankakee are disproportionately experiencing housing problems, especially folks who are making significantly less than the area median income. Across all races and ethnicities, households that make closer to the area median income are more likely to experience none of the four housing problems. As household income decreases, we see that all races and ethnicities are more likely to experience one or more of the housing problems.

NA-20 Disproportionately Greater Need: Severe Housing Problems – 91.205

(b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction

The tables and relevant data presented in this section describe the needs in the City of Kankakee, as populated by the 2016-2020 ACS. This data will be used to help identify who in the city is more likely to experience severe housing problems, as determined by race, ethnicity, and household income.

Disproportionately greater need is defined as a group having at least 10 percentage points higher than the percentage of persons as a whole. According to the 2022 American Community Survey, the total number of white households in the City of Kankakee is 4,027 (43.07%); its number of Black/African American Households is 3,605 (36.56%); its number of Asian and American Indian or Alaskan Native households is 90 (0.96%); and its number of Hispanic Households is 5,042 (53.93%).

0%-30% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	1,440	520	275
White	345	220	70
Black / African American	955	235	210
Asian	0	0	0
American Indian, Alaska Native	10	4	0
Pacific Islander	0	0	0
Hispanic	134	49	0

Table 17 – Severe Housing Problems 0 - 30% AMI

Data
Source:

2016-2020 CHAS

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

30%-50% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	479	854	0
White	200	304	0
Black / African American	159	359	0
Asian	0	10	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	0	0
Hispanic	110	170	0

Table 18 – Severe Housing Problems 30 - 50% AMI

Data 2016-2020 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

50%-80% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	110	1,585	0
White	20	640	0
Black / African American	49	639	0
Asian	20	10	0
American Indian, Alaska Native	0	0	0
Pacific Islander	0	15	0
Hispanic	20	285	0

Table 19 – Severe Housing Problems 50 - 80% AMI

Data 2016-2020 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

80%-100% of Area Median Income

Severe Housing Problems*	Has one or more of four housing problems	Has none of the four housing problems	Household has no/negative income, but none of the other housing problems
Jurisdiction as a whole	80	705	0
White	10	360	0
Black / African American	25	215	0
Asian	0	0	0
American Indian, Alaska Native	0	4	0
Pacific Islander	0	0	0
Hispanic	43	135	0

Table 20 – Severe Housing Problems 80 - 100% AMI

Data 2016-2020 CHAS
Source:

*The four severe housing problems are:

1. Lacks complete kitchen facilities, 2. Lacks complete plumbing facilities, 3. More than 1.5 persons per room, 4. Cost Burden over 50%

Discussion

As with the previous set of data, the CHAS data does not provide a perfect image of severe housing problems in Kankakee and the full population of the city is not represented in this data. We can still extrapolate information from the data provided to understand the relationship between housing problems and household income.

The racial composition of households in the City of Kankakee, according to the 2022 American Community Survey, the total number of white households in the City of Kankakee is 4,027 (43.07%); its number of Black/African American Households is 3,605 (36.56%); its number of Asian and American Indian or Alaskan Native households is 90 (0.96%); and its number of Hispanic Households is 5,042 (53.93%).

The racial/ethnic groups disproportionately affected by housing problems are as follows: among those earning 0-30% AMI, the Black/African American racial group makes up 66% of those with housing problems. Of those in the 80-100% AMI bracket, 45% of the Black/African American households and 18% of Asian households make up those disproportionately affected by housing problems.

Across the board, households that make between 0%-30% of the Area Median Income are more likely to experience one or more of the four housing problems.

NA-25 Disproportionately Greater Need: Housing Cost Burdens – 91.205 (b)(2)

Assess the need of any racial or ethnic group that has disproportionately greater need in comparison to the needs of that category of need as a whole.

Introduction:

The tables and relevant data presented in this section describe the needs in the City of Kankakee, as populated by the 2016-2020 ACS. This data will be used to help identify who in the city is more likely to experience severe housing problems, by race. Disproportionately greater need is defined as a group having at least 10 percentage points higher than the percentage of persons as a whole.

The greatest housing problem facing the City of Kankakee is the lack of affordable housing and blighting and unsafe housing conditions. In addition to the unsafe housing conditions several of the City's lower income residents are deeply cost overburdened and paying 30% or more on housing related costs. The following information was noted: 580 white households were cost overburdened between 30-50%; 565 white households were cost overburdened by 50% or greater. 600 Black/African American households were cost overburdened by 30-50%, and 1,049 Black/African American households were cost overburdened by 50% or greater. Lastly, 1270 Hispanic households were cost overburdened by 30-50% and 219 were cost overburdened by 50% or greater.

Housing Cost Burden

Housing Cost Burden	<=30%	30-50%	>50%	No / negative income (not computed)
Jurisdiction as a whole	5,420	1,448	1,858	299
White	2,880	580	565	70
Black / African American	1,680	600	1,049	224
Asian	75	0	0	0
American Indian, Alaska Native	19	0	10	0
Pacific Islander	15	0	0	0
Hispanic	735	270	219	4

Table 21 – Greater Need: Housing Cost Burdens AMI

Data Source: 2016-2020 CHAS

Discussion:

A total of 580 White households were considered cost overburdened between 30% and 50%, which is 40% of the total cases of households that were considered cost overburdened by between 30% and 50%. This number is below 43.07% of the total number of White households in the City. A total of 600

Black/African American households were considered cost overburdened by between 30% and 50%, which is 41% of the total cases of households that were considered cost overburdened by between 30% and 50%. This number is slightly higher than the 38.56% of the total number of households that the Black/African American category comprises. A total of 270 Hispanic households were considered cost overburdened between 30% and 50%, which is 19% of the total cases of households that were considered cost overburdened by between 30% and 50%. This number is below the 15.06% of the total number of households that the Hispanic category comprises.

A total of 565 White households were considered cost overburdened by greater than 50%, which is 30% of the total cases of households that were considered cost overburdened by greater than 50%. This number is below 43.07% of the total number of households that the White category comprises. A total of 1,049 Black/African American households were considered cost overburdened by greater than 50%, which is 56% of the total cases of households that were considered cost overburdened by greater than 50%. A total of 10 American Indiana/Alaskan Native households were considered cost overburdened by between 30% and 50%, which is 1% of the total cases of households that were considered cost overburdened by between 30% and 50%. This number is equal to the 0.58% of the total number of households the American Indian/Alaskan Native category comprises. A total of 219 Hispanic households were considered cost overburdened by greater than 50%, which is 12% of the total cases of households that were considered cost overburdened by greater than 50%. This number is lower than the 15.06% of the total number of households that the Hispanic category comprises.

NA-30 Disproportionately Greater Need: Discussion – 91.205(b)(2)

Are there any Income categories in which a racial or ethnic group has disproportionately greater need than the needs of that income category as a whole?

greater need than the needs of that income category as a whole?

The racial composition of households in the City of Kankakee, according to the 2016-2020 American Community Survey, the total number of White Households in the City of Kankakee is 4,027 households (43.07%); its number of Black/African American Households is 3,605 households (38.56%); its number of American Indiana or Alaska Native Households is 54 households (0.58%); its number of Asian Households is 36 households (0.39%); and its number of Hispanic Households is 5,042 households (53.93%). The data presented above from the American Community Survey does not portray a complete image of need in Kankakee.

The data does not indicate that there are many racial or ethnic groups with disproportionate need, instead, there is mostly proportionate need, which is unlikely. The data does communicate that Black and African American households that make 0% to 30% Area Median Income are likely to experiencing one or more of the four housing problems.

If they have needs not identified above, what are those needs?

There are no additional needs that have not been identified above.

Are any of those racial or ethnic groups located in specific areas or neighborhoods in your community?

NA-35 Public Housing – 91.205(b)

Introduction

The Kankakee County Housing Authority (KCHA) provides management and oversight of all units and vouchers. The KHCA operates public housing units and provides Section 8 vouchers for all of Kankakee County, including the City of Kankakee.

The KCHA does not have the capacity to serve all households that wish to participate in their services. The waitlist for public housing was last opened in 2015, when approximately 2,300 applications were received. These are families of all compositions, especially families with multiple children. KCHA is hoping to be able to open the waitlist again in the coming year or so. The limited quantity of housing locally -- especially housing that is affordable, quality, and healthy -- contributes to the vast number of applications for public housing. As there are a significant number of Kankakeans who are cost burdened when it comes to housing, public housing often looks to be a strong alternative because of the financial stability the housing assistance can provide.

The KHCA operates public housing units and Section 8 vouchers for Kankakee County, which includes the City of Kankakee. A Section 8 voucher assists eligible families pay the rent for apartments owned by private property owners. Participating families are responsible for finding an apartment and property owner that will accept the voucher. Families must meet income guidelines to qualify for the Section 8 and public housing programs. Both parties will enter into a lease agreement, with the tenant paying the security deposit in most cases. The KCHA inspects Section 8 properties prior to move-in an on a yearly basis to ensure that the housing units comply with HUD standards for safety, size and accessibility. The KCHA also provides information on several affordable senior housing developments, some with units accessible for persons with disabilities.

Totals in Use

	Certificate	Mod-Rehab	Public Housing	Program Type						
				Vouchers			Special Purpose Voucher			
				Total	Project - based	Tenant - based	Veterans Affairs	Family Unification Program	Disabled *	
# of units vouchers in use	0	0	218	521	85	422	0	13	0	

Table 22 - Public Housing by Program Type

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Data Source: PIC (PIH Information Center)

Characteristics of Residents

	Certificate	Mod-Rehab	Public Housing	Program Type				Special Purpose Voucher	
				Vouchers	Total	Project - based	Tenant - based	Veterans Affairs Supportive Housing	Family Unification Program
Average Annual Income	0	0	9,663	13,143	11,107	13,480	0	0	14,086
Average length of stay	0	0	3	5	1	5	0	0	5
Average Household size	0	0	2	2	1	2	0	0	3
# Homeless at admission	0	0	0	0	0	0	0	0	0
# of Elderly Program Participants (>62)	0	0	42	55	13	42	0	0	0
# of Disabled Families	0	0	94	198	62	133	0	0	3
# of Families requesting accessibility features	0	0	218	521	85	422	0	0	13
# of HIV/AIDS program participants	0	0	0	0	0	0	0	0	0
# of DV victims	0	0	0	0	0	0	0	0	0

Table 23 – Characteristics of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Race of Residents

Race	Certificate	Mod-Rehab	Public Housing	Program Type					
				Vouchers			Total	Project - based	
				Veterans Affairs Supportive Housing	Family Unification Program	Disabled *			
White	0	0	38	173	48	119	0	6	0
Black/African American	0	0	179	347	36	303	0	7	0
Asian	0	0	0	0	0	0	0	0	0
American Indian/Alaska Native									
Pacific Islander	0	0	0	0	0	0	0	0	0
Other	0	0	0	0	0	0	0	0	0

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 24 – Race of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Ethnicity of Residents

Ethnicity	Certificate	Mod-Rehab	Public Housing	Program Type					
				Vouchers			Total	Project - based	
				Veterans Affairs Supportive Housing	Family Unification Program	Disabled *			
Hispanic	0	0	4	12	2	10	0	0	0
Not Hispanic	0	0	214	509	83	412	0	13	0

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 25 – Ethnicity of Public Housing Residents by Program Type

Data Source: PIC (PIH Information Center)

Section 504 Needs Assessment: Describe the needs of public housing tenants and applicants on the waiting list for accessible units:

The Kankakee County Housing Authority has noted that the greatest need for public housing tenants and applicants is housing. The availability of public housing units, and all other forms of affordable housing, does not meet the extreme demand in the community. Landlords are not always willing to accept vouchers, nor always complete reasonable ADA accommodations.

Most immediate needs of residents of Public Housing and Housing Choice voucher holders

- Quality affordable housing units and landlords
- Higher voucher payments
- ADA accessible units
- Increased resources and supports for landlords that accept HC vouchers

How do these needs compare to the housing needs of the population at large

The population at large generally sees the same problems with rental and owner-occupied housing within the City of Kankakee. Many properties are in disrepair. Some landlords are reluctant to make repairs to bring buildings up to code, some homeowners are unable to afford general repairs which then ultimately end up turning into larger problems. Some buildings in the City of Kankakee have experienced fires or are otherwise not up to health and safety standards. These properties are eligible for demolition.

Tenants and homeowners are wary of reporting code violations in fear they will be evicted or forced to leave their home. Stakeholders have expressed that rents have increased, making it difficult to find affordable housing that is decent, safe, and sanitary. There is a need to rehabilitate existing rental and owner property, but the expense for repairs do not have a favorable rate of return for landlords and homeowners.

Elderly populations and people with disabilities want to stay in their homes but many do not have access to the monetary means to make their homes accessible by removing architectural barriers or building ramps for access to their home. Tenants are unaware that they can ask landlords for these reasonable accommodations. Agencies will often finance projects for ramps and other accommodations for the elderly and people with disabilities.

Discussion

NA-40 Homeless Needs Assessment – 91.205(c)

Introduction:

The Central Illinois Continuum of Care (CoC) is the regional organization responsible for the coordination of 11 Illinois Counties to address the needs of the homeless and those at risk of homelessness. The CoC has had a challenging past handful of years that, while increasing difficulties for cross-continuum coordination, ultimately increased local efforts to collaborate and communicate. Leadership was recently transitioned to a new organization and the continuum is rebuilding its momentum. Through these challenges, the City of Kankakee has worked hard to participate in the local effort to reduce and end homelessness. Over the past 5 years, ECDA staff have represented the City of Kankakee on the CoC board, acted as chair for the local group, and acted as secretary for the local group. The City of Kankakee recognizes how vital it is to have local government buy-in when addressing and solving homelessness. Local leaders meet monthly to discuss homelessness in Kankakee County, and identify problems which require collaborative solutions. The City of Kankakee is also developing a Shelter Funding Strategy to streamline the City's approach to homelessness.

Please note that the data presented below resulted from the CICoC's annual, Continuum-wide Point in Time count which took place in January 2024.

The City of Kankakee is not rural, therefore we do not have any data to share about rural homelessness in Kankakee County.

Homeless Needs Assessment

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Adult(s) and Child(ren)	17	0	0	0	0	0
Persons in Households with Only Children	0	0	0	0	0	0

Population	Estimate the # of persons experiencing homelessness on a given night		Estimate the # experiencing homelessness each year	Estimate the # becoming homeless each year	Estimate the # exiting homelessness each year	Estimate the # of days persons experience homelessness
	Sheltered	Unsheltered				
Persons in Households with Only Adults	1	0	0	0	0	0
Chronically Homeless Individuals	0	21	0	0	0	0
Chronically Homeless Families	0	0	0	0	0	0
Veterans	0	6	0	0	0	0
Unaccompanied Child	0	0	0	0	0	0
Persons with HIV	0	0	0	0	0	0

Table 26 - Homeless Needs Assessment

Data Source Comments:

Indicate if the homeless population is: Has No Rural Homeless

If data is not available for the categories "number of persons becoming and exiting homelessness each year," and "number of days that persons experience homelessness," describe these categories for each homeless population type (including chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth):

The Central Illinois Continuum of Care has historically struggled with upkeeping the HMIS system to accurately gather and share data. This process has made significant improvement over the past year, but the City of Kankakee does not currently have the data requested to answer this question, nor to complete the above table. The City of Kankakee will continue to work alongside the Central Illinois CoC to gain quality, accurate data.

Nature and Extent of Homelessness: (Optional)

Race:	Sheltered:	Unsheltered (optional)
White	7	9
Black or African American	11	5
Asian	0	0
American Indian or Alaska Native	0	0
Pacific Islander	0	0
Ethnicity:	Sheltered:	Unsheltered (optional)
Hispanic	0	1
Not Hispanic	11	13

Data Source

Comments:

Estimate the number and type of families in need of housing assistance for families with children and the families of veterans.

Of the homeless individuals in the Central Illinois CoC that were accounted for in the 2024 PIT count, 13 were families that included children. In local Continuum of Care meetings, families with children have been increasingly accessing services and expressing needs for housing assistance. Unfortunately, local shelters and housing support options do not have shelter rooms or bed options to comfortably meet families' needs, especially because these have increasingly been large families with many children.

Of the overall 433 homeless individuals in the Central Illinois CoC during the 2024 PIT count, there were only 6 veterans seeking housing assistance. This is surprising, because the need is absolutely greater than is demonstrated in the PIT count, however additional veterans are likely receiving services from organizations that are not required to participate in the PIT count or report to HUD. Kankakee County has many supportive services for veterans and their families, such as the VA, the Veterans Assistance Commission, the Hines VA hospital, and some nonprofits which serve veterans specifically.

Describe the Nature and Extent of Homelessness by Racial and Ethnic Group.

Of the overall 433 homeless individuals in the Central Illinois CoC during the 2024 PIT count, 40 individuals identified as white (9.2%), 116 individuals identified as Black/African American (45.31%), and 28 individuals identified as Hispanic/Latino (10.94%). 1 individual identified as Native Hawaiian or other Pacific Islander and 6 individuals identified as multi-racial.

Describe the Nature and Extent of Unsheltered and Sheltered Homelessness.

From the 2023 CICoC PIT count data, there were 234 individuals experiencing homelessness sheltered and 22 individuals experiencing homelessness unsheltered. The City of Kankakee has a limited supply of data to demonstrate the nature and extent of unsheltered and sheltered homelessness in the local community.

Shelters cannot take in registered sex offenders for legal and safety reasons, representing a significant institutional barrier for registered sex offenders experiencing homelessness. Some people have previously had negative or traumatic experiences with housing service providers, and thus choose not to seek assistance at shelters. Shelters have sanctioned others for violating program rules, which depending on the severity of the infraction may result in temporary conditional bans or indefinite bans. Unsheltered people thus face the greatest barriers to housing, but their high level of needs and the nature of their challenges sometimes hinders them from receiving housing services.

In the City of Kankakee, one of the greatest indicators of housing instability and a risk of becoming homeless is being cost-burdened. Of the 9,312 households in the city, approximately 3,741 (40%) households spend more than 30% of their household income on housing, according to Census data.

Discussion:

Not applicable.

NA-45 Non-Homeless Special Needs Assessment - 91.205 (b,d)

Introduction:

The assessment of non-homeless special needs includes the following:

- Elderly persons (age 65 years and older)
- Frail elderly
- Persons with mental, physical and/or developmental disabilities
- Persons with alcohol or other drug addictions
- Persons with HIV/AIDS and their families
- Public housing residents
- Survivors of domestic violence, dating violence, sexual assault, and stalking

Describe the characteristics of special needs populations in your community:

The special needs populations in Kankakee have a wide variety of characteristics that make their needs unique, but one specific concern for these populations is their increased risk of becoming homeless. This is due to several factors, which may include reliance on others for their care, fixed incomes, alcohol and drug use, and domestic violence.

According to the 2022 American Community Survey, elderly persons over 62 represent 18.6% of the City's total population. Approximately 2.4% of the elderly population are aged 85 years and older. Frail elderly are persons who are elderly and have a form of disability, ranging from hearing loss, vision difficulty, cognitive difficulty, ambulatory problems, and lack of self-help skills.

According to the 2023 American Community Survey, there are approximately 4,254 individuals in Kankakee with a disability, which includes hearing, vision, cognitive, ambulatory, self-care, and independent living difficulties.

The City of Kankakee does not have an accurate statistic for how many persons are struggling with alcohol or other drug addictions. It is also difficult to assess how many households suffer because of domestic violence, but the local emergency shelter for domestic violence survivors was forced to turn away 469 people last year because they were unable to shelter them.

What are the housing and supportive service needs of these populations and how are these needs determined?

The housing needs of each of these groups were determined by consultation with social service providers and statistics provided by social services providers, as well as through citizen participation during 2024. There are some shelters and supportive housing services for individuals who use illicit substances and there are few social services resources for substance users. There are limited housing options for individuals with physical/mental/developmental disabilities, especially the elderly.

Notable housing needs were identified for elderly persons, who may struggle with affording and physically maintaining their homes, and survivors of domestic violence, as the local emergency shelter does not have the capacity to serve all the households that request services and shelter. Increasing housing rehab programs may assist elderly persons with needed accommodations so they are able to age in place.

There are many strong social service agencies providing supportive services to these populations. These agencies would benefit from increased funding to grow their capacity and increase the services they can provide.

Discuss the size and characteristics of the population with HIV/AIDS and their families within the Eligible Metropolitan Statistical Area:

According to the Illinois Department of Public Health, as of May 2024, there were 171 individuals living with HIV or AIDS in Kankakee County. There is no data available strictly for the City of Kankakee.

If the PJ will establish a preference for a HOME TBRA activity for persons with a specific category of disabilities (e.g., persons with HIV/AIDS or chronic mental illness), describe their unmet need for housing and services needed to narrow the gap in benefits and services received by such persons. (See 24 CFR 92.209(c)(2) (ii))

The City of Kankakee does not have a HOME TBRA activity.

Discussion:

Not applicable.

NA-50 Non-Housing Community Development Needs – 91.215 (f)

Describe the jurisdiction's need for Public Facilities:

The following are the needs for improvement to the City's public facilities:

- Public facilities such as parks, playgrounds, recreational areas, fields of play, and trails need to be improved, upgraded, and in some places, installed. The City of Kankakee, in collaboration with the Kankakee Valley Park District, will identify cost-effective ways to benefit low- to moderate-income individuals and families.
- Developing third spaces, especially for teens and young adults – young folk in Kankakee have limited options for healthy and safe entertainment, where they can simply be without having to make purchases. This is a long-term community development objective without any established solutions.
- Fire Department Stations rehabilitation to address deteriorating conditions, which serve LMI areas

How were these needs determined?

The needs for public facilities were determined between 2024 and 2025 through: the CDBG Consolidated Plan Survey, interviews and discussions with City of Kankakee department, public meetings and feedback received on needs. Needs were generally identified by multiple people on more than one feedback occasion.

Describe the jurisdiction's need for Public Improvements:

The following are the City's needs for public improvements:

- Road improvements, especially filling potholes
- Installation and improvement of sidewalks in large portions of the city which are in LMI areas of Kankakee
- ADA-accessibility throughout the city, including sidewalks and ADA curb cuts

How were these needs determined?

The needs for Public Improvements was determined through: the CDBG Consolidated Plan Survey, interviews and discussions with City of Kankakee department heads, public meetings and feedback received on needs. Needs were generally identified by multiple people on more than one feedback occasion.

Describe the jurisdiction's need for Public Services:

The following are the City's needs for public services:

- The City needs to support youth employment opportunities and training.
- The City needs to support financial literacy programs for all ages.
- The City needs to support programs that assist parents.
- The City needs to support programs that teach teens about safe dating practices.
- The City needs to support programs that teach households how to grow their own food.
- The City needs to support childcare programs, especially those with longer hours of service.
- The City needs to provide fair housing education to its citizens as it relates to tenant rights/landlord responsibilities.
- The City needs to support housing counseling services for low- and moderate-income households in the city.
- The City needs to support programs that assist the homeless population in the City.
- The City needs to support programs that assist youth through afterschool, education, and recreational programs.
- The City needs to support programs that assist youth who are homeless through afterschool, education, and recreational programs.
- The City needs to support food programs for low- and moderate-income individuals and families in the City.
- The City needs to support microenterprise programs through technical assistance, advice, and business support services.
- The City needs to support job training programs for people of all backgrounds.
- The City needs to support crime prevention programs.

How were these needs determined?

These community development needs were determined through: the CDBG Consolidated Plan Survey, interviews and discussions with City of Kankakee department heads, public meetings and feedback received on needs. Needs were generally identified by multiple people on more than one feedback occasion.

Housing Market Analysis

MA-05 Overview

Housing Market Analysis Overview:

For the past 30 years, the City of Kankakee's population has been slowly declining, from 28,400 in 1993 to 23,600 in 2023. There are approximately 11,326 housing units in Kankakee, approximately 82% are occupied. The ratio is nearly equal between owner-occupied and renter-occupied housing units, at 49% and 51% respectively. Housing in Kankakee is old and getting older. About 93% of housing units were built before 1978, and 57% were built before 1950. Only 3% of units were built in the past 20 years.

Persons with disabilities and other low-income persons with special needs would benefit from expanded housing options in Kankakee, as there are limited housing options to address their unique needs.

The condition of the housing stock is becoming increasingly costly to maintain. Both owners and renter properties have code violations and housing problems that they are unwilling or unable to address and maintain. There are approximately 1,977 vacant structures in the City, according to the 2022 American Community Surveys.

The median home value as 2025 of was approximately \$160,000 in Kankakee, and the median contract rent was \$964, but the ranges of both home values and rent vary widely.

Approximately 12.2% of City residents do not have an internet subscription, and households with an income of less than \$20,000 are more likely to go without internet, as 36.5% do not have an internet subscription of any kind.

MA-10 Number of Housing Units – 91.210(a)&(b)(2)

Introduction

The tables and relevant data presented in this section describe the types and numbers of residential properties in the City of Kankakee, as populated by the 2016-2020 ACS. This data will be used to help identify where residents are living, the differences between housing for homeowners and renters, and what housing gaps exist.

According to the data presented below, there are 11,383 total housing units in Kankakee. There are 9,427 occupied housing units, which means there are 1,956 vacant housing units. The vast majority of the owner-occupied housing are 3 or more bedrooms (72% of all owner-occupied houses). The majority of renter-occupied housing are 2 or more bedrooms (98% of all renter-occupied homes).

All residential properties by number of units

Property Type	Number	%
1-unit detached structure	7,150	63%
1-unit, attached structure	280	2%
2-4 units	1,204	11%
5-19 units	1,189	10%
20 or more units	1,325	12%
Mobile Home, boat, RV, van, etc	235	2%
Total	11,383	100%

Table 27 – Residential Properties by Unit Number

Data Source: 2016-2020 ACS

Unit Size by Tenure

	Owners		Renters	
	Number	%	Number	%
No bedroom	0	0%	425	9%
1 bedroom	95	2%	1,155	23%
2 bedrooms	1,150	26%	1,625	33%
3 or more bedrooms	3,234	72%	1,743	35%
Total	4,479	100%	4,948	100%

Table 28 – Unit Size by Tenure

Data Source: 2016-2020 ACS

Describe the number and targeting (income level/type of family served) of units assisted with federal, state, and local programs.

The following number of units in the City of Kankakee are assisted with Federal, State, and Local Programs, and are administered by the Kankakee County Housing Authority:

- **Public Housing** - 182 units/families were served in the past year
- **Section 8 Housing** - 400 units/families were served in the past year
- **Special Purpose Section 8 Vouchers** - 12 are special Purpose; 0 of these are VASH, 0 are Bridge, 0 are SRO, and 12 are Port outs

Provide an assessment of units expected to be lost from the affordable housing inventory for any reason, such as expiration of Section 8 contracts.

According to the Kankakee County Housing Authority, they anticipate the loss of between 6 and 8 units through demolition or sale.

Does the availability of housing units meet the needs of the population?

Based on information from KCHA, 2016-2020 ACS data, and a "Market Potential for Rental Apartments" study completed by Tracy Cross & Associates, the answer is simply that there are not enough available housing units to meet the needs of the population.

The Kankakee County Housing Authority's current waiting list contained 2,300 applicants when it was last opened in 2015. Since the waiting list is currently closed to new applicants, these numbers do not reflect the current full need of the community.

There are high-demands for both affordable LMI rental units and market-rate rental units. Affordable single-family home ownership is also a demand as approximately 90% of 1-unit detached residential properties were constructed before 1980. Although the market value of these types of properties may be affordable, the costs to maintain and upgrade these properties is not within the capacity of LMI households.

Describe the need for specific types of housing:

28.7% of all residents in the City of Kankakee were considered low- to moderate-income at the time of the 2022 American Community Survey.

There is an ever-increasing need for affordable housing especially for vulnerable populations such as the senior population, individuals with disabilities, and survivors of domestic violence. During community conversations and meetings between 2024 and 2025, stakeholders and residents frequently mentioned the need for mixed income house units, housing rehabilitation, and the need for increasing the production of new units.

Discussion

There is a constant need for affordable and accessible housing in Kankakee. The population has decreased over the past three decades, and so has the quality of housing. Affordable, quality housing is a problem that only increases in severity over time, and so while the City continues to work to address and eliminate blighted properties, it is difficult to keep up with the demand.

MA-15 Housing Market Analysis: Cost of Housing - 91.210(a)

Introduction

Housing affordability is based on the amount paid for housing costs. Generally, a unit is affordable if no more than 30% of income is paid for housing. If the amount paid is over 30% the household is cost burdened. Cost burdened households often lack resources to meet their other living costs and at times need to make decisions on which obligations to pay in a given month. This affects both homeowners and renters. At a minimum, this places them at greater risk of foreclosure or eviction.

Cost of Housing

	Base Year: 2009	Most Recent Year: 2020	% Change
Median Home Value	94,000	87,000	(7%)
Median Contract Rent	606	703	16%

Table 29 – Cost of Housing

Data Source: 2000 Census (Base Year), 2016-2020 ACS (Most Recent Year)

Rent Paid	Number	%
Less than \$500	1,344	27.2%
\$500-999	3,074	62.1%
\$1,000-1,499	315	6.4%
\$1,500-1,999	8	0.2%
\$2,000 or more	205	4.1%
Total	4,946	99.9%

Table 30 - Rent Paid

Data Source: 2016-2020 ACS

Housing Affordability

Number of Units affordable to Households earning	Renter	Owner
30% HAMFI	730	No Data
50% HAMFI	2,194	869
80% HAMFI	3,858	1,978
100% HAMFI	No Data	2,515
Total	6,782	5,362

Table 31 – Housing Affordability

Data Source: 2016-2020 CHAS

Monthly Rent

Monthly Rent (\$)	Efficiency (no bedroom)	1 Bedroom	2 Bedroom	3 Bedroom	4 Bedroom
Fair Market Rent	0	0	0	0	0
High HOME Rent	0	0	0	0	0
Low HOME Rent	0	0	0	0	0

Table 32 – Monthly Rent

Data Source Comments:

Is there sufficient housing for households at all income levels?

Based on the HUD-CHAS data (see table NA-25), there is not sufficient housing for all income levels due to the cost over burden criteria and the lack of housing units at affordable levels.

How is affordability of housing likely to change considering changes to home values and/or rents?

Less than 3% of housing structures in Kankakee were built in the past 24 years. Approximately 90% of housing units were built before 1978, and over 30% are 85 years old or older. Many housing units in the City of Kankakee are passing or approaching the centennial mark; housing this aged require significant financial investment to maintain or rehab, making it unaffordable to current owners and increases caution for potential buyers.

The demolition of irreparable and blighted housing stock is not being sufficiently replaced with fair market or affordable housing, leaving limited housing choice options.

How do HOME rents / Fair Market Rent compare to Area Median Rent? How might this impact your strategy to produce or preserve affordable housing?

According to 2022 American Community Survey Data it is estimated that the area's median rent is \$964. The FMR for an efficiency apartment is \$789, a one-bedroom unit is \$886 and \$1,164 for a two-bedroom unit based on the FY 2024 HUD rental schedule. According to the 2016-2020 CHAS data, 56.62% of all renter households are cost overburdened by at least 30%, but only 16.99% of owner households are cost overburdened by 30% or more.

Kankakeeans have cited high rents as a reason for being unable to save for down payments on a home. As such, Kankakee's strategy for preserving access to affordable housing must include helping residents earn a livable wage, which is high enough to afford their housing and everyday-life essentials, as well as prepare and save for the inevitable repair and maintenance costs of being a homeowner.

Discussion

Not applicable.

MA-20 Housing Market Analysis: Condition of Housing – 91.210(a)

Introduction

The City of Kankakee contains 4,905 housing units which were built prior to 1950. This represents 43% of the total occupied housing units in the City. Only 3% of all occupied units were built within the last ten years. Of the 11,326 total housing units in the City, at least 4,115 housing units have at least one "selected condition." In addition, 10,489 housing units (93%) were built before 1980, and therefore contain a potential lead-based paint hazard.

Describe the jurisdiction's definition of "standard condition" and "substandard condition but suitable for rehabilitation":

The following definitions are used for housing unit evaluation in the City of Kankakee:

- "Selected Housing Condition" - Over-crowding (1.01 or more persons per room), lacking a complete kitchen, lack of plumbing facilities, and/or other utilities, and cost over-burden
- "Standard condition" - Housing units that meet applicable adopted federal, state and local building codes
- "Substandard condition" - Does not meet code standards, or contains one of the selected housing conditions
- "Suitable for Rehabilitation" - The amount of work required to bring the unit up to minimum code standard, and the existing debt on the property, together are less than the fair market value of the property
- "Not Suitable for Rehabilitation" - The amount of work required to bring the unit up to minimum code standard exceeds the fair market value of the property after rehabilitation work is complete

Condition of Units

Condition of Units	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
With one selected Condition	1,065	24%	2,640	53%
With two selected Conditions	0	0%	225	5%
With three selected Conditions	0	0%	15	0%
With four selected Conditions	0	0%	0	0%
No selected Conditions	3,415	76%	2,070	42%
Total	4,480	100%	4,950	100%

Table 33 - Condition of Units

Data Source: 2016-2020 ACS

Year Unit Built

Year Unit Built	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
2000 or later	109	2%	184	4%
1980-1999	195	4%	285	6%
1950-1979	1,980	44%	2,889	58%
Before 1950	2,195	49%	1,595	32%
Total	4,479	99%	4,953	100%

Table 34 – Year Unit Built

Data Source: 2016-2020 CHAS

Risk of Lead-Based Paint Hazard

Risk of Lead-Based Paint Hazard	Owner-Occupied		Renter-Occupied	
	Number	%	Number	%
Total Number of Units Built Before 1980	4,175	93%	4,484	91%
Housing Units build before 1980 with children present	98	2%	15	0%

Table 35 – Risk of Lead-Based Paint

Data Source: 2016-2020 ACS (Total Units) 2016-2020 CHAS (Units with Children present)

Vacant Units

	Suitable for Rehabilitation	Not Suitable for Rehabilitation	Total
Vacant Units	0	0	0
Abandoned Vacant Units	0	0	0
REO Properties	0	0	0
Abandoned REO Properties	0	0	0

Table 36 - Vacant Units

Data Source: 2005-2009 CHAS

Need for Owner and Rental Rehabilitation

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Estimated Number of Housing Units Occupied by Low or Moderate Income Families with LBP Hazards

There are approximately 10,489 housing units were built prior to 1980. In 2022, the City of Kankakee received funds from the U.S. Department of Housing Urban Developments (HUD) to mitigate lead hazards in low to moderate-income homes constructed before 1978 and earlier in Kankakee.

Discussion

MA-25 Public and Assisted Housing – 91.210(b)

Introduction

The Kankakee County Housing Authority (KCHA) owns and operates 5 public housing communities. The KCHA also administers Housing Choice Vouchers for low- and moderate-income households for rental units in the City.

Totals Number of Units

	Certificate	Mod-Rehab	Public Housing	Program Type			Vouchers			Special Purpose Voucher		
				Total	Project -based	Tenant -based				Veterans Affairs Supportive Housing	Family Unification Program	Disabled *
# of units vouchers available	0	0	223	708	78	630		0	113	0		
# of accessible units												

*includes Non-Elderly Disabled, Mainstream One-Year, Mainstream Five-year, and Nursing Home Transition

Table 37 – Total Number of Units by Program Type

Data Source: PIC (PIH Information Center)

Describe the supply of public housing developments:

Describe the number and physical condition of public housing units in the jurisdiction, including those that are participating in an approved Public Housing Agency Plan:

Public Housing Condition

Public Housing Development	Average Inspection Score
Azzarelli	71
Midtown	71
Wildwood	62
Girard	98
Yates	94

Table 38 - Public Housing Condition

Describe the restoration and revitalization needs of public housing units in the jurisdiction:

KCHA continues to rehab Public Housing units and replace older units with new ones. Public and private financing options, including LIHTC, possible HUD RAD conversion, and grants have been investigated in past years as possible financing options. In recent years, a Green Physical Needs Assessment has been completed.

Leadership at the Kankakee County Housing Authority recently transitioned to a new Executive Director. They are working to determine the needs of public housing units, but at this time, additional, more detailed information is not available.

Describe the public housing agency's strategy for improving the living environment of low- and moderate-income families residing in public housing:

KCHA's mission is to provide quality affordable housing that sanitary and safe for low-income residents of Kankakee County, Illinois. KCHA will continue to request authorization and utilize Public Based Vouchers to further affordable housing in its' jurisdiction, especially with replacing or rehabbing older Public Housing. KCHA also continues to improve its PHAS and SEMAP scoring.

Discussion:

MA-30 Homeless Facilities and Services – 91.210(c)

Introduction

There are many active and engaged social service agencies working to meet the needs of the homeless population in Kankakee. The chart below provides a breakdown of available emergency shelter, transitional housing, and permanent supportive housing beds available for specific populations. Local stakeholders have strongly communicated that the need for homeless facilities and services greatly outweighs local agencies' capacity.

The facilities targeting homeless households vary significantly from year to year. At this time, there is one operating emergency shelter, and it provides shelter to those who have survived domestic violence exclusively.

Facilities and Housing Targeted to Homeless Households

	Emergency Shelter Beds		Transitional Housing Beds	Permanent Supportive Housing Beds	
	Year Round Beds (Current & New)	Voucher / Seasonal / Overflow Beds	Current & New	Current & New	Under Development
Households with Adult(s) and Child(ren)	0	0	20	20	0
Households with Only Adults	0	20	0	0	0
Chronically Homeless Households	0	20	0	0	0
Veterans	20	20	0	0	0
Unaccompanied Youth	0	0	0	0	0

Table 39 - Facilities and Housing Targeted to Homeless Households

Data Source Comments:

Describe mainstream services, such as health, mental health, and employment services to the extent those services are used to complement services targeted to homeless persons

There are many services providing quality services to homeless persons in Kankakee. Below is a list of service types; in the next section, specific agencies and their unique services are provided.

- **Health** - Riverside Medical Center and St. Mary's hospital provide inpatient and outpatient medical treatment for adults experiencing homelessness.
- **Mental Health** - There is a growing need for mental health services, especially among the homeless population. Currently, Cornerstone Services and Thresholds offer substance abuse and mental health services. The Helen Wheeler Center provides mental health services, Duane Dean offers substance use services, and Aunt Martha's offers behavioral health services.
- **Employment** – There are many job training opportunities available, as well as GED courses, computer courses, and manufacturing jobs available. Homeless individuals may have a difficult time acquiring transportation to these available services. Services are provided by Kankakee Workforce Services.
- **Social Services** – There are many social services available to serve individuals and families experiencing homelessness and those at risk of homelessness, however because of the amount of need and limitations of funding, these services are still limited. These are listed in more detail below, but include Catholic Charities,
- **Shelter** - There are shelters beds available for individuals, families, and victims of domestic violence, but not enough to meet the community's need.
- **Education** -There are programs to assist individuals in soft skills and hard skills training to teach about every aspect of employment (timeliness, interview skills, hard/trade skills etc.).
- **Rental Assistance** - Some social service providers can provide short term rental assistance and/or security deposit, due to an event beyond their control or for those who need to move out of housing due to condemnation of their building, but these funds consistently run out long before the end of the fiscal year.

List and describe services and facilities that meet the needs of homeless persons, particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth. If the services and facilities are listed on screen SP-40 Institutional Delivery Structure or screen MA-35 Special Needs Facilities and Services, describe how these facilities and services specifically address the needs of these populations.

Local social service providers offer the following services to homeless persons:

- **Catholic Charities** - provides homeless prevention and transitional housing services, counseling, and senior services including case management.
- **Clove Alliance** - provides services to survivors of sexual violence and those impacted by sexual violence including a crisis hotline, court advocacy, individual and group counseling, referrals, and community education.

- **Duane Dean Behavioral Health Center** - provides outpatient substance abuse treatment, including court-mandated testing and treatment, Opiate Maintenance Therapy (OMT; uses methadone), and a gender-specific treatment program for women.
- **Fortitude Community Outreach** - provides emergency shelter during winter months using a rotating-site model. Fortitude first starting providing emergency shelter during winter 2019; prior to this, the community had no emergency shelter available. This organization also performs street outreach, transitional housing, and workforce development for people experiencing homelessness.
- **Harbor House** - serves survivors of domestic violence and their children in Kankakee and Iroquois counties. Services include emergency shelter, transitional housing, a 24-hour crisis hotline, court advocacy, individual and group counseling, referrals, domestic violence education classes, and community education.
- **Helen Wheeler Center** - provides comprehensive mental health services and therapy to children, adolescents, and adults in Kankakee County.
- **Kankakee County Community Services, Inc.** - provides a wide range of programs intended to alleviate the negative effects of poverty and help people become more self-sufficient. Services include financial assistance with rent and utilities, provision of school supplies, nutritious meal delivery for seniors, scholarships, financial literacy education, a food pantry, weatherization rehabilitation for homes, and employment programs for youth and seniors.
- **Prairie State Legal Services, Inc.** - provides free legal assistance to seniors, survivors of domestic violence, and low-income people.
- **Salvation Army** - provides rapid re-housing through Continuum of Care funding and a variety of other supportive services, including a client-choice food pantry, clothing closet, weekday free lunch, tax preparation, utility assistance, and spiritual support.
- **Thresholds** - provides community mental health support at several levels of intensity, from a multidisciplinary Assertive Community Treatment (ACT) team to psychosocial rehabilitation (PSR). The agency also operates a drop-in center open daily for Williams-class members, transitional housing, and supported employment services.
- **United Way of Kankakee and Iroquois Counties** - operates 2-1-1, a 24/4 confidential phone system that provides referrals to any and all human services in the area, and generally assists local human services organizations with coordination.
- **Veterans Assistance Commission** - serves veterans who are low-income, homeless, disabled, or at-risk and their families. Services include assistance with VA healthcare claims, disability and pension claims, burial benefits, and financial assistance for basic needs.

We Stand for Christ Jesus Ministries– provides transitional housing programs for those who have a history of substance abuse

MA-35 Special Needs Facilities and Services – 91.210(d)

Introduction

The City of Kankakee has identified priorities for services and facilities for special needs populations. This includes elderly persons, frail elderly persons, persons with mental, physical and/or developmental disabilities, persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, and survivors of domestic violence, dating violence, sexual assault, and stalking.

Including the elderly, frail elderly, persons with disabilities (mental, physical, developmental), persons with alcohol or other drug addictions, persons with HIV/AIDS and their families, public housing residents and any other categories the jurisdiction may specify, and describe their supportive housing needs

The following needs and objectives are established under this Five-Year Consolidated Plan:

- **Elderly persons** – rehabilitation of existing owner-occupied housing units to help seniors age in place
- **Frail elderly** - rehabilitation of existing owner-occupied housing units to help seniors age in place and receive services at home
- **Persons with disabilities** – rehabilitation of existing housing units for accessible improvements
- **Persons with alcohol or other drug addictions** – continuing to support wraparound services to support recovery from addictions and services to prevent addictions
- **Survivors of domestic violence, dating violence, sexual assault, and stalking** – continuing to support local shelters and survivors' services

Describe programs for ensuring that persons returning from mental and physical health institutions receive appropriate supportive housing

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Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. 91.315(e)

The City of Kankakee includes the following goals/strategies in its Five-Year Consolidated Plan and 2025-2026 Annual Action Plan to contribute to addressing the housing and supportive service needs of persons who are not homeless but have other special needs in the Community Development Strategy:

- Facilities/Infrastructure - Improve parks, bikeways and trails, recreational facilities, and all public and community facilities including accessibility improvements to public buildings and all community facilities in the City.
- Public Services - Improve and enhance public services, programs for youth, the elderly, disabled, and general public service programs for low- and moderate-income persons.

For entitlement/consortia grantees: Specify the activities that the jurisdiction plans to undertake during the next year to address the housing and supportive services needs identified in accordance with 91.215(e) with respect to persons who are not homeless but have other special needs. Link to one-year goals. (91.220(2))

During the 2025-2026 Program Year, the City of Kankakee plans to improve parks and public facilities, as well as provide public services. The City has not determined which public services will be funded during the upcoming program year, but expects them to serve the housing and supportive needs of folks who are homeless as well as those who are not.

MA-40 Barriers to Affordable Housing – 91.210(e)

Negative Effects of Public Policies on Affordable Housing and Residential Investment

Response Continued

Strategy to Remove or Ameliorate the Barriers to Affordable Housing

The City of Kankakee's 2022 Analysis of Impediments to Fair Housing Choice Study identified the following strategies:

- **Provide housing counseling for first time homeowners, current homeowners, and prospective homeowners, as well as credit repair services.** Services like housing counseling and credit repair services can keep people in their homes, keep properties out of foreclosure, and help people have a wider variety of housing choice. Providing housing counseling and credit repair services for prospective homeowners, first time homeowners, current homeowners, and renters can expand fair housing choice.
- **Address language barriers and decrease technological illiteracy.** Providing interpretation and translation services, as well as assistance with technology can help renters, landlords, and homeowners keep people housed and understand their rights. It also can help increase employment opportunities, and potentially increase residents' earning potential, which in turn allows them to afford more in monthly housing costs.
- **Invest in home repair programs.** Many aging homes need rehabilitation and upkeep, ranging from small aesthetic improvements to major foundational upgrades. Home repair programs help property owners invest in properties that they might otherwise leave unattended. Subsidies for home repair can also serve to lower the vacancy rate, as they can help landlords and owner-occupied unit owners afford much-needed upgrades.
- **Update the zoning map and text.** There is a need to update the zoning map and text so that most residential properties conform to underlying zoning. In addition, an analysis of areas appropriate for multi-family zoning should be evaluated and rezoned.
- **Coordination with childcare and transportation services.** Access to well-paying jobs can be stymied by limited access to affordable childcare and reliable transportation services. Investing in childcare and transportation services can help increase the availability of workers and therefore help those workers earn more and higher wages.
- **Increase the supply for quality affordable housing, both market rate and subsidized.** There are not sufficient quality affordable units in Kankakee to meet the current need. Both market rate and subsidized projects are needed to provide a wide range of housing choice for all Kankakee residents. Development of new units and preservation of existing units are both important to remove barriers to housing choice.

- **Education housing providers (landlords, property managers, etc.) on Housing Choice Vouchers.** Accepting Housing Choice Vouchers is a way to create more housing choice for low-income Kankakee renters. These vouchers (formerly known as “Section 8” vouchers) create a level of affordability that renters are unable to find in market-rate housing. By educating landlords on the Voucher program, Kankakee can create more opportunities for low-income renters to have lower cost burdens.
- **Educate landlords and tenants on their rights and responsibilities.** Education is an important aspect of housing choice for landlords and tenants alike. A clear understanding of rights and responsibilities creates less ambiguity and facilitates better communication. Educational seminars, housing organizations, and other education-based strategies can help both landlords and tenants fulfill their roles more responsibly.

MA-45 Non-Housing Community Development Assets – 91.215 (f)

Introduction

The goal of the City of Kankakee's economic development policy is to enhance the economic vitality of the community and operate programming to foster economic growth and improve the local economy.

Economic Development Market Analysis

Business Activity

Business by Sector	Number of Workers	Number of Jobs	Share of Workers %	Share of Jobs %	Jobs less workers %
Agriculture, Mining, Oil & Gas Extraction	114	0	1	0	-1
Arts, Entertainment, Accommodations	1,116	997	13	9	-4
Construction	358	374	4	3	-1
Education and Health Care Services	1,861	5,193	22	45	23
Finance, Insurance, and Real Estate	331	372	4	3	-1
Information	120	230	1	2	1
Manufacturing	1,346	1,501	16	13	-3
Other Services	303	486	4	4	0
Professional, Scientific, Management Services	472	384	6	3	-3
Public Administration	0	0	0	0	0
Retail Trade	1,278	904	15	8	-7
Transportation and Warehousing	719	571	8	5	-3
Wholesale Trade	492	564	6	5	-1
Total	8,510	11,576	--	--	--

Table 40 - Business Activity

Data Source: 2016-2020 ACS (Workers), 2020 Longitudinal Employer-Household Dynamics (Jobs)

Labor Force

Total Population in the Civilian Labor Force	11,563
Civilian Employed Population 16 years and over	10,629
Unemployment Rate	7.98
Unemployment Rate for Ages 16-24	16.93
Unemployment Rate for Ages 25-65	5.19

Table 41 - Labor Force

Data Source: 2016-2020 ACS

Occupations by Sector	Number of People
Management, business and financial	1,550
Farming, fisheries and forestry occupations	249
Service	1,505
Sales and office	1,749
Construction, extraction, maintenance and repair	789
Production, transportation and material moving	1,434

Table 42 – Occupations by Sector

Data Source: 2016-2020 ACS

Travel Time

Travel Time	Number	Percentage
< 30 Minutes	0	0%
30-59 Minutes	0	0%
60 or More Minutes	0	0%
Total	0	0%

Table 43 - Travel Time

Data Source Comments:

Education:

Educational Attainment by Employment Status (Population 16 and Older)

Educational Attainment	In Labor Force		
	Civilian Employed	Unemployed	Not in Labor Force
Less than high school graduate	1,189	145	1,529

Educational Attainment	In Labor Force			Not in Labor Force
	Civilian Employed	Unemployed		
High school graduate (includes equivalency)	2,914	360		1,235
Some college or Associate's degree	3,194	110		815
Bachelor's degree or higher	1,280	80		308

Table 44 - Educational Attainment by Employment Status

Data Source: 2016-2020 ACS

Educational Attainment by Age

	Age				
	18–24 yrs	25–34 yrs	35–44 yrs	45–65 yrs	65+ yrs
Less than 9th grade	105	254	264	584	529
9th to 12th grade, no diploma	325	410	395	974	574
High school graduate, GED, or alternative	979	1,234	1,210	2,064	1,224
Some college, no degree	685	935	1,148	1,144	604
Associate's degree	180	250	214	439	170
Bachelor's degree	84	340	235	533	210
Graduate or professional degree	0	60	160	340	270

Table 45 - Educational Attainment by Age

Data Source: 2016-2020 ACS

Educational Attainment – Median Earnings in the Past 12 Months

Educational Attainment	Median Earnings in the Past 12 Months
Less than high school graduate	0
High school graduate (includes equivalency)	0
Some college or Associate's degree	0
Bachelor's degree	0
Graduate or professional degree	0

Table 46 – Median Earnings in the Past 12 Months

Data Source Comments:

Based on the Business Activity table above, what are the major employment sectors within your jurisdiction?

The three (3) largest categories of jobs in business by sector is as follows:

- **Education and Health Care Services:** 5,193 jobs
- **Manufacturing:** 1,501 jobs
- **Arts, Entertainment, Accommodations:** 997 jobs
- **Total:** 11,576

These three categories represent 66% of the total number of jobs in the City of Kankakee.

Describe the workforce and infrastructure needs of the business community:

Infrastructure needs of the business community that have identified to date include the following:

- Redevelopment of Interstate-57 Exit 312 and 308 Interchange
- Roadway improvements and aesthetic improvements to East Court Street Corridor
- Reconstruction and drainage improvements to Hobbie Avenue
- Utility infrastructure to serve new developments site in Eastgate Industrial region
- Truck route roadway improvements

Describe any major changes that may have an economic impact, such as planned local or regional public or private sector investments or initiatives that have affected or may affect job and business growth opportunities during the planning period. Describe any needs for workforce development, business support or infrastructure these changes may create.

The City of Kankakee is very fortunate to have many proposed and active projects that will have significant economic impact affecting job and business growth. These projects include:

- Riverfront Development Master Plan: Adopted by the City Council in 2018; Phase 1 of the plan is currently under construction. A copy of the master plan can be viewed at <https://citykankakee-il.gov/perch/resources/20180730-master-plan-report-final.pdf>
- Truck & Travel Plaza: Development plans approved for a Travel Plaza on East Court Street near the I-57 Exit 312 for a full-scale travel and truck plaza, a quick-service restaurant, gaming lounge, and a full-service restaurant. There will be an estimated \$1,000,000 in annual tax revenues from this development.
- Interstate 57 Exit 312 Interchange: Illinois Department of Transportation (IDOT) will be reconfiguring and reconstructing the Interstate 57 Exit 312 interchange. Phase I Surveying of the project has already been completed and IDOT plans to have the project completed within the next 5-10 years.
- Prairie Walk Subdivision: A subdivision is under development in Kankakee's southern ward

Not only does the City of Kankakee anticipate significant increases in workforce needs in the aforementioned job sectors, it will be the city's Planning, Code, and Economic and Community Development departments due diligence to support these expected workforce needs.

How do the skills and education of the current workforce correspond to employment opportunities in the jurisdiction?

Despite the many and great efforts to prepare our workforce, the community and county as a whole show a significant gap in our educational attainment numbers. Specifically, Kankakee educational profile indicates that there is a significant gap between residents with some college and those who have attained post-secondary degrees. Aside from healthcare and advanced manufacturing, the majority of the jobs available do not require advance education. For some skilled occupations, training is often obtained on-the-job.

The regional workforce training organizations have done a commendable job creating programs serving the health care, construction, manufacturing, and service sectors, but has failed to assist the rapidly growing BioSciences and Food Sciences sectors.

Describe any current workforce training initiatives, including those supported by Workforce Investment Boards, community colleges and other organizations. Describe how these efforts will support the jurisdiction's Consolidated Plan.

The City of Kankakee has partnerships with all the regional workforce training initiatives in the area, allowing the city to maintain a unified approach to addressing the workforce gaps in the community.

Kankakee Community College: offers award-winning and accredited programs to train the workforce and prepare students for 4-year universities. Utilizing leaders from local business and industry, KCC began the Industrial Machinery Registered Apprenticeship Program in 2018 and the Electrical Engineering Technology Program for renewable energy careers housed in the new Advanced Technology Education Center, a LEED Gold building. Additionally, KCC workforce training programs include the Manufacturing and Industrial Technology Center, Health Care programs and adult education courses, career services and GED preparation.

Grundy-Livingston-Kankakee Workforce Board: The GLKWB is responsible for investing \$2 million annually in support of local workforce training. The organization administers an Illinois Talent Pipeline Grant for skillset training and has supported local employers with nearly \$100,000 over the past two years with training funds. GLKWB is the regions main center for job resources, training and placement.

Kankakee Area Career Center: Kankakee Area Career Center aims to meet the vocational/technical education needs of regional high school students. The underlying function of the career center is to prepare students to select viable career paths and to obtain the training and skills essential for continuing education and/or job market.

Community Benefits Agreements: As of March 2020, all new large-scale development agreements will include a Community Benefit Agreement (CBA). The purpose of CBA will be the inclusion of construction workforce training and/or apprenticeships as part of development projects. The creation of these CBA

agreements is in collaboration with local construction union leaders and specifically meant to help train our LMI residents.

Does your jurisdiction participate in a Comprehensive Economic Development Strategy (CEDS)?

No

If so, what economic development initiatives are you undertaking that may be coordinated with the Consolidated Plan? If not, describe other local/regional plans or initiatives that impact economic growth.

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PLAN_SECTION_ID=[1370705000]>

Discussion

Not applicable.

MA-50 Needs and Market Analysis Discussion

Are there areas where households with multiple housing problems are concentrated? (include a definition of "concentration")

Households with multiple housing problems are located thorough the City of Kankakee. Many households are cost overburdened and the cost to rehabilitate, or even make emergency repairs, is very prohibitive. The returns on rehabilitation, especially lead paint hazard rehab, do not match the cost of the rehab.

The table below represents the percentage of housing units by Census tract within the City of Kankakee that have one or more severe housing needs.

Are there any areas in the jurisdiction where racial or ethnic minorities or low-income families are concentrated? (include a definition of "concentration")

According to Census data, the City of Kankakee has a minority population of approximately 54% of its total population. The City uses the definition of an Area of Minority Concentration as a Census Tract or Block Group where at least 50% of the population who reside in that area are identified as being a minority person. Based on this definition, there are 6 Census Tracts (or partial Census Tracts) in the City with a percentage of minority persons over 50%: 114, 115, 116, 117, 123, and 124. This is the majority of the city.

What are the characteristics of the market in these areas/neighborhoods?

The majority of the city census tracts are concentrated low-income areas. In addition to housing condition problems, these census tracts have received minimal investment for several decades. There is limited access to retail, food services, and public spaces.

Are there any community assets in these areas/neighborhoods?

Community assets vary across each of the census tracts, but are universally limited. The City has community facilities, community gardens, and parks throughout the city, but all neighborhoods would benefit from additional third-spaces for all community members to gather and spend time building community.

Are there other strategic opportunities in any of these areas?

The City of Kankakee prioritizes opportunities and support for minority and women owned businesses. Economic development programs are intentionally marketed to MBE/WBE businesses.

	114	115	116	117	121	122	123	124	125
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Total Population	1,623	1,987	1,589	3,151	3,352	3,215	4,080	4,548	2,103
Owner-occupied	47.9%	51.9%	48.6%	45.9%	64%	73.4%	31.8%	67.8%	77.8%
Renter-occupied	52.1%	48.1%	51.4%	54.1%	36%	26.6%	68.2%	32.2%	22.2%
Income below poverty level	44.7%	39.7%	14.6%	29.9%	13.6%	6%	44.3%	18.2%	34.9%
Median housing price	\$131,500	\$71,200	\$60,600	\$86,200	\$116,900	\$137,900	\$77,600	\$117,400	\$72,100
Median rent	\$665	\$982	\$1,013	\$930	\$1,035	\$982	\$878	\$1,075	\$1,118

Table 47 -

MA-60 Broadband Needs of Housing occupied by Low- and Moderate-Income Households - 91.210(a)(4), 91.310(a)(2)

Describe the need for broadband wiring and connections for households, including low- and moderate-income households and neighborhoods.

According to 2023 American Community Survey Data for Kankakee County (City of Kankakee data does not exist), approximately 12.2% of individuals do not have an internet subscription. Specific data for LMI households in Kankakee does not exist. Of households with an income of less than \$20,000, 36.5% do not have an internet subscription of any kind, which has decreased since the City's last Consolidated Plan.

Describe the need for increased competition by having more than one broadband Internet service provider serve the jurisdiction.

An increase in the number of internet service providers in Kankakee would ideally allow for expanded consumer choice, competition to provide the best service, and better coverage for the community.

Current providers in Kankakee include AT&T, Xfinity, and Verizon, among other smaller providers. All three of these major providers have discounted internet access for households who are low income and meet program requirements.

MA-65 Hazard Mitigation - 91.210(a)(5), 91.310(a)(3)

Describe the jurisdiction's increased natural hazard risks associated with climate change.

The Midwest region is subject to an increase in seasonal weather extremes, especially as a result of climate change. The City of Kankakee has experienced both harsher winters and summers, with severe thunderstorms, damaging winds, and flash flooding. Power outages regularly occur alongside extreme weather events. The frequency of these events will continue to increase as a result of climate change.

Describe the vulnerability to these risks of housing occupied by low- and moderate-income households based on an analysis of data, findings, and methods.

Kankakee County is one of the top 15 jurisdictions in the State with the highest insurance payouts due to repeated loss of properties due to flooding. Flood insurance is an extra expense that many homeowners are unwilling or unable to afford. Vulnerable housing within the flood plain may become abandoned because of the increased maintenance expenses.

Strategic Plan

SP-05 Overview

Strategic Plan Overview

The Five-Year Consolidated Plan is a guide for the City of Kankakee to use in its housing, community development, and economic programs and initiatives. The Strategic Plan portion of the Five-Year Consolidated Plan establishes the City's goals and objectives to address its need for:

- Housing
- Homelessness
- Special Needs
- Community Development
- Economic Development
- Administration, Planning, and Management

This strategy was developed through meetings between 2024 and 2025 with agencies and organizations, public hearings, community meetings, resident surveys, and consultations. It is also based on the needs assessment and market analysis.

The foundational goal is to assist low- and moderate-income residents (income of less than 80% of the area median income). Approximately 27.8% of Kankakee residents are below the poverty line. According to federal regulation, at least 70% of all its CDBG funds must principally benefit low- and moderate-income persons.

SP-10 Geographic Priorities – 91.215 (a)(1)

Geographic Area

Table 48 - Geographic Priority Areas

1	Area Name:	Citywide
	Area Type:	Local Target area
	Other Target Area Description:	
	HUD Approval Date:	
	% of Low/ Mod:	
	Revital Type:	Comprehensive
	Other Revital Description:	
	Identify the neighborhood boundaries for this target area.	
	Include specific housing and commercial characteristics of this target area.	
	How did your consultation and citizen participation process help you to identify this neighborhood as a target area?	
	Identify the needs in this target area.	
	What are the opportunities for improvement in this target area?	
	Are there barriers to improvement in this target area?	

General Allocation Priorities

Describe the basis for allocating investments geographically within the jurisdiction (or within the EMSA for HOPWA)

For most CDBG programs, the City of Kankakee does not anticipate that assistance will be directed to specific geographic areas during the 2025-2029 Consolidated Plan period. Projects selected for funding will be chosen because they meet the goals established in this Consolidated Plan and meet a national objective of the CDBG program. All projects will primarily or exclusively service low- and moderate-income individuals and families, with an emphasis on serving low-income homeowners and renters, those experiencing homelessness and moving into permanent housing, and persons with special needs.

Where Public Facility improvements are undertaken, the City of Kankakee ensures that it meets the CDBG regulations for serving areas which are primarily residential and where primarily LMI households reside.

SP-25 Priority Needs - 91.215(a)(2)

Priority Needs

Table 49 – Priority Needs Summary

1	Priority Need Name	Housing Strategy
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Elderly Frail Elderly
	Geographic Areas Affected	Citywide
	Associated Goals	Affordable Housing
	Description	There is a need to increase the amount of affordable, decent, safe, and sanitary housing for homebuyers, homeowners, and renters.
	Basis for Relative Priority	There is a need to improve the quality and quantity of the housing stock available in the community that is decent, safe, sound, and accessible for homebuyers, homeowners, and renters.
2	Priority Need Name	Homeless Strategy
	Priority Level	High

	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence
	Geographic Areas Affected	Citywide
	Associated Goals	Addressing Homelessness
	Description	There is a need for supportive services and housing opportunities for homeless persons and persons and families at-risk of becoming homeless.
	Basis for Relative Priority	These needs were identified based on consultation with local community agencies who participate in the Continuum of Care.
3	Priority Need Name	Community Development Strategy
	Priority Level	High
	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Non-housing Community Development
	Geographic Areas Affected	Citywide
	Associated Goals	Community Improvements
	Description	There is a need to improve community infrastructure, facilities, public services, and public safety, as well as eliminate blight throughout the City of Kankakee.

	Basis for Relative Priority	These needs were developed using consultations and resident participation.
4	Priority Need Name	Economic Development Strategy
	Priority Level	Low
	Population	Extremely Low Low Moderate Other
	Geographic Areas Affected	Citywide
	Associated Goals	Assist Small Businesses
	Description	There is a need to increase employment, self-sufficiency, and small business support for residents of the City of Kankakee.
	Basis for Relative Priority	These needs were developed using consultations and resident participation.
5	Priority Need Name	Administration, Planning, and Management Strategy
	Priority Level	Low

	Population	Extremely Low Low Moderate Large Families Families with Children Elderly Public Housing Residents Chronic Homelessness Individuals Families with Children Mentally Ill Chronic Substance Abuse veterans Persons with HIV/AIDS Victims of Domestic Violence Elderly Frail Elderly Persons with Mental Disabilities Persons with Physical Disabilities Persons with Developmental Disabilities Persons with Alcohol or Other Addictions Persons with HIV/AIDS and their Families Victims of Domestic Violence Non-housing Community Development Other
	Geographic Areas Affected	Citywide
	Associated Goals	Administration, Planning, and Management
	Description	There is a need for planning, administration, and oversight of Federal, State, and local funded programs.
	Basis for Relative Priority	These needs were developed from consultations.

Narrative (Optional)

The Housing, Homeless, and Community Development Strategies are all high priorities, as these are the most urgent identified needs through consultation and citizen participation. These needs are also associated with goals and projects which already have established and active programs in Kankakee. The need for affordable housing and homeless services was seen in the Needs Assessment.

The Economic Development Strategy is a low priority because economic development work is already underway in Kankakee, but programs and projects have not been established with CDBG funds at this time.

SP-30 Influence of Market Conditions – 91.215 (b)

Influence of Market Conditions

Affordable Housing Type	Market Characteristics that will influence the use of funds available for housing type
Tenant Based Rental Assistance (TBRA)	According to 2022 American Community Survey Data it is estimated that the area's median rent for is \$964. The FMR for an efficiency apartment is \$789, a one-bedroom unit is \$886 and \$1,164 for a two-bedroom unit based on the FY 2024 HUD rental schedule. The Kankakee County Housing Authority administers the Section 8 voucher program through HUD. The City of Kankakee does not administer a TBRA program. Demand for this County program far exceeds the supply of vouchers.
TBRA for Non-Homeless Special Needs	See above description. The TBRA program is intended to assist low-income residents who may or may not be special needs. The City of Kankakee does not administer a TBRA program.
New Unit Production	Market factors influencing development of new housing units, and particularly affordable housing units include: Cost of land; cost of infrastructure improvements required for development of land; development impact fees; construction requirements; and general economic conditions, including income and employment levels and market interest rates.
Rehabilitation	Market factors influencing the rehabilitation of housing include: age of housing stock; general economic conditions, including income and employment levels as factors which affect whether homeowners repair their homes or not; positive rate of return; presence of lead-based paint, and market interest rates. CDBG, LHC, and IHDA funds can be used to assist.
Acquisition, including preservation	Market conditions influencing acquisition, including preservation, are: age of structure, cost of land, cost of infrastructure improvements required for development of land and positive rate of return.

Table 50 – Influence of Market Conditions

SP-35 Anticipated Resources - 91.215(a)(4), 91.220(c)(1,2)

Introduction

The City of Kankakee anticipates receiving \$589,549 in CDBG funds for the FY 2025 program year. The program year is May 1, 2025 to April 30, 2026. CDBG funds will be used to address the following priority needs: Housing, Homeless, Community Development, Economic Development, and Administration, Planning, and Management. If the city receives more or less than this estimate, activity amounts will be adjusted proportionately.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	589,549	0	0	589,549	2,410,620	The City of Kankakee will be receiving \$589,549 in entitlement funds for program year 2025. Kankakee does not anticipate receiving any program income.

Table 51 - Anticipated Resources

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Kankakee leverages other additional funding to stretch federal dollars as far as they can go. This includes state and private grants. ECDA has also been awarded grants through the National League of Cities for the City Inclusive Entrepreneurship Network (CIE). The City of Kankakee and ECDA are always looking for partnership opportunities to coordinate with other organizations.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Kankakee does not currently plan to utilize any publicly owned land or property to address the needs identified in the plan at this time. If a circumstance arises, the City will inform HUD and the public of this matter.

Discussion

SP-40 Institutional Delivery Structure – 91.215(k)

Explain the institutional structure through which the jurisdiction will carry out its consolidated plan including private industry, non-profit organizations, and public institutions.

Responsible Entity	Responsible Entity Type	Role	Geographic Area Served
City of Kankakee Community Development Agency	Government	Economic Development Homelessness Non-homeless special needs Planning neighborhood improvements public facilities public services	Jurisdiction
Kankakee County Housing Authority	PHA	Public Housing	Jurisdiction
McLean County Center For Human Services	Continuum of care	Planning	Other

Table 52 - Institutional Delivery Structure

Assess of Strengths and Gaps in the Institutional Delivery System

The City of Kankakee Economic and Community Development Agency coordinates with other city departments, Kankakee county, the Central Illinois Continuum of Care, and other private and non-profit organizations to address housing, homelessness, special needs, community development and economic development. These organizations and the knowledge and passion they bring to addressing homelessness are by far Kankakee's greatest strength for providing services. Organizations include Fortitude Community Outreach, Catholic Charities, Options Center for Independent Living, Cornerstone Services, Harbor House, the IKAN Regional Office of Education, Salvation Army, among many others.

The gaps in the institutional delivery system include the high demand for assistance and limited funding availability for activities such as home rehabilitation and modifications, as well as social and public services.

Availability of services targeted to homeless persons and persons with HIV and mainstream services

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Counseling/Advocacy	X	X	

Homelessness Prevention Services	Available in the Community	Targeted to Homeless	Targeted to People with HIV
Homelessness Prevention Services			
Legal Assistance	X	X	
Mortgage Assistance	X	X	
Rental Assistance	X	X	
Utilities Assistance	X	X	
Street Outreach Services			
Law Enforcement			
Mobile Clinics			
Other Street Outreach Services	X	X	
Supportive Services			
Alcohol & Drug Abuse	X	X	
Child Care	X		
Education	X		
Employment and Employment Training	X		
Healthcare	X		
HIV/AIDS			
Life Skills			
Mental Health Counseling	X	X	
Transportation	X		
Other			

Table 53 - Homeless Prevention Services Summary

Describe how the service delivery system including, but not limited to, the services listed above meet the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth)

Each month, local member organizations of the Central Illinois Continuum of Care meet to provide updates on the programs, funding, and resources they have and are offering to the public, specifically people experiencing homelessness. This allows for broader awareness of what services exist, and organizations can make stronger, more accurate referrals when they encounter homeless folk who may benefit from those services. For example, multiple veterans' assistance organizations frequently express that all homeless veterans should receive encouragement to contact those agencies for a wide variety of resources, meanwhile families with children require more wrap-around services and resources because no shelters in Kankakee are equipped to serve large families.

Each week, a smaller group of organizations meets to discuss a list of currently homeless individuals by name to identify their unique needs, how to assist them in becoming housed, and what local program is best suited for them. This may include identifying someone as being best suited for rapid rehousing, transitional housing, or permanent supportive housing, perhaps with a mental health or addiction

support component. This minimizes the need for homeless folk to jump between organizations and increases the active collaboration within Kankakee towards ending homelessness.

Describe the strengths and gaps of the service delivery system for special needs population and persons experiencing homelessness, including, but not limited to, the services listed above

The strength of the service delivery system is the large network of service providers, nonprofit and government that are committed to serving the community. The area's Continuum of Care and the local service providers provide comprehensive services to the homeless population, including for homeless individuals with special needs. Gaps in the service delivery system include reduced funding for all services provided to the population. The primary barrier for many homeless individuals is the lack of sufficient income to afford housing.

Provide a summary of the strategy for overcoming gaps in the institutional structure and service delivery system for carrying out a strategy to address priority needs

The first step in overcoming gaps is identifying them. Since 2019, the service delivery structure of CDBG funded programs and projects has improved sharply. While funding cannot meet the needs of the entire community, projects are being completed and dollars are being spent at a much faster rate.

The primary gaps for the City of Kankakee are the limited funding and disproportionate requests for services. This gap is best addressed by applying for additional state and federal funding to meet the needs of Kankakeans.

SP-45 Goals Summary – 91.215(a)(4)

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing	2025	2029	Affordable Housing	Citywide	Housing Strategy	CDBG: \$206,313	Homeowner Housing Rehabilitated: 230 Household Housing Unit Direct Financial Assistance to Homebuyers: 40 Households Assisted Other: 50 Other
2	Addressing Homelessness	2025	2029	Homeless	Citywide	Homeless Strategy	CDBG: \$50,000	Public service activities for Low/Moderate Income Housing Benefit: 150 Households Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
3	Community Improvements	2025	2029	Non-Housing Community Development	Citywide	Community Development Strategy	CDBG: \$135,327	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 1000 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 250 Persons Assisted Buildings Demolished: 20 Buildings
4	Assist Small Businesses	2025	2029	Economic Development	Citywide	Economic Development Strategy	CDBG: \$80,000	Businesses assisted: 50 Businesses Assisted
5	Administration, Planning, and Management	2025	2029	Administration & Planning	Citywide	Administration, Planning, and Management Strategy	CDBG: \$117,909	

Table 54 – Goals Summary

Goal Descriptions

1	Goal Name	Affordable Housing
	Goal Description	This goal is to improve, preserve, and expand the supply of affordable housing for low- and moderate income persons and families that is decent, safe, and sound.
2	Goal Name	Addressing Homelessness
	Goal Description	This goal is improving the living conditions and support services for homeless persons, families, and those who are at risk of becoming homeless.
3	Goal Name	Community Improvements
	Goal Description	This goal is to improve the living conditions of Kankakee residents through improving community infrastructure, facilities, public services, public safety, and eliminating blight.
4	Goal Name	Assist Small Businesses
	Goal Description	This goal is to improve and expand employment and entrepreneurial opportunities in the City of Kankakee.
5	Goal Name	Administration, Planning, and Management
	Goal Description	This goal is to provide sound and professional planning, administration, oversight, and management of Federal, State and local funded programs and activities.

Estimate the number of extremely low-income, low-income, and moderate-income families to whom the jurisdiction will provide affordable housing as defined by HOME 91.315(b)(2)

The City of Kankakee does not currently provide affordable housing to any families, however this Consolidated Plan includes the operation of new housing counseling and down payment assistance programs. Kankakee anticipates providing affordable housing to approximately 8 households per year for a total of 40 households during the Consolidated Plan period.

SP-50 Public Housing Accessibility and Involvement – 91.215(c)

Need to Increase the Number of Accessible Units (if Required by a Section 504 Voluntary Compliance Agreement)

The City of Kankakee does not have any information from or knowledge of a Section 504 needs assessment. The Kankakee County Housing Authority places those who need accessibility needs in units that are fit to accommodate them. If there is an additional need, the KCHA makes the necessary modifications to meet the need.

Activities to Increase Resident Involvements

KCHA encourages participation and feedback from residents in completing their planning activities for developments and annual activities. Periodic tenant meetings are held to solicit feedback about concerns and plans, but these unfortunately have low attendance. The Resident Advisory Board is in place to participate in the annual planning process.

As the City of Kankakee launches a housing counseling and down payment assistance program, it will use its relationship with the KCHA to encourage public housing residents to participate and develop a plan to achieve homeownership as appropriate.

Is the public housing agency designated as troubled under 24 CFR part 902?

No

Plan to remove the ‘troubled’ designation

The Kankakee County Housing Authority is not designated as troubled.

SP-55 Barriers to affordable housing – 91.215(h)

Barriers to Affordable Housing

Strategy to Remove or Ameliorate the Barriers to Affordable Housing

The City of Kankakee's 2022 Analysis of Impediments to Fair Housing Choice Study identified the following strategies:

- Provide housing counseling for first time homeowners, current homeowners, and prospective homeowners, as well as credit repair services. Services like housing counseling and credit repair services can keep people in their homes, keep properties out of foreclosure, and help people have a wider variety of housing choice. Providing housing counseling and credit repair services for prospective homeowners, first time homeowners, current homeowners, and renters can expand fair housing choice.
- Address language barriers and decrease technological illiteracy. Providing interpretation and translation services, as well as assistance with technology can help renters, landlords, and homeowners keep people housed and understand their rights. It also can help increase employment opportunities, and potentially increase residents' earning potential, which in turn allows them to afford more in monthly housing costs.
- Invest in home repair programs. Many aging homes need rehabilitation and upkeep, ranging from small aesthetic improvements to major foundational upgrades. Home repair programs help property owners invest in properties that they might otherwise leave unattended. Subsidies for home repair can also serve to lower the vacancy rate, as they can help landlords and owner-occupied unit owners afford much-needed upgrades.
- Update the zoning map and text. There is a need to update the zoning map and text so that most residential properties conform to underlying zoning. In addition, an analysis of areas appropriate for multi-family zoning should be evaluated and rezoned.
- Coordination with childcare and transportation services. Access to well-paying jobs can be stymied by limited access to affordable childcare and reliable transportation services. Investing in childcare and transportation services can help increase the availability of workers and therefore help those workers earn more and higher wages.
- Increase the supply for quality affordable housing, both market rate and subsidized. There are not sufficient quality affordable units in Kankakee to meet the current need. Both market rate and subsidized projects are needed to provide a wide range of housing choice for all Kankakee residents. Development of new units and preservation of existing units are both important to remove barriers to housing choice.
- Education housing providers (landlords, property managers, etc.) on Housing Choice Vouchers. Accepting Housing Choice Vouchers is a way to create more housing choice for low-income Kankakee renters. These vouchers (formerly known as "Section 8" vouchers) create a level of

affordability that renters are unable to find in market-rate housing. By educating landlords on the Voucher program, Kankakee can create more opportunities for low-income renters to have lower cost burdens.

Educate landlords and tenants on their rights and responsibilities. Education is an important aspect of housing choice for landlords and tenants alike. A clear understanding of rights and responsibilities creates less ambiguity and facilitates better communication. Educational seminars, housing organizations, and other education-based strategies can help both landlords and tenants fulfill their roles more responsibly.

SP-60 Homelessness Strategy – 91.215(d)

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The City of Kankakee is a member of the Central Illinois Continuum of Care, and a member of the Kankakee Hub of the CoC. These groups have broad representation of local stakeholders and agencies responsible for:

- Community-wide planning and strategic use of resources to address homelessness
- Improving coordination and integration with mainstream resources and other programs targeted to people experiencing homelessness;
- Promoting the quick re-housing of homeless individuals and families
- Improving data collection and performance measurement to ensure program success

Local service agencies perform street outreach regularly and connect individuals with resources for their specific needs. The City of Kankakee itself does not perform outreach to homeless individuals and persons to assess their specific needs. Instead, the City of Kankakee uses data collected from surveys provided to folks experiencing homelessness to gain a better understanding of both individual and systemic needs in the community.

Addressing the emergency and transitional housing needs of homeless persons

The City of Kankakee has a limited number of public, free, temperature-controlled spaces for homeless individuals to spend daytime hours in. There are also more individuals experiencing homelessness in Kankakee than there are emergency shelter beds. This problem has become especially apparent over the past two years, as the local emergency homeless shelter struggled to find a permanent location.

The City of Kankakee recognizes the problem of homelessness is a housing supply and access problem, and will continue to work and advocate for addressing this housing supply problem.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again.

The City of Kankakee will make every effort to support programs and services located in the city limits which address the need for increasing the supply and access to affordable housing. The City will also advocate for local agencies and the resources they need to continue service to homeless individuals and families.

Help low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families who are likely to become homeless after being discharged from a publicly funded institution or system of care, or who are receiving assistance from public and private agencies that address housing, health, social services, employment, education or youth needs

The City of Kankakee is a member of the Central Illinois Continuum of Care and works to bridge gaps in the community's safety net through partnerships, collaboration, and communication. While the City of Kankakee provides many services, it more frequently shares programs and resources provided by partners, most often participants in the CoC. It is a priority of the City to bolster these relationships as the best means with which to address the needs of low-income individuals and families.

SP-65 Lead based paint Hazards – 91.215(i)

Actions to address LBP hazards and increase access to housing without LBP hazards

According to 2022 American Community Survey Data, approximately 77% of the housing stock in the City of Kankakee was built prior to 1979. The possible incidence and associated hazards of lead-based paint is extremely high.

The City of Kankakee has operated a Lead Hazard Control Grant through the U.S. Department of Housing and Urban Development for the past 30 years, and recently began operating the Healthy Homes Production Grant in 2022. The Economic and Community Development Agency centers lead hazard control as the core of HUD-funded housing rehabilitation work. The City of Kankakee will comply with Title 24 Part 35: Lead-Based Paint Poisoning Prevention in Certain Residential Structures (Current Rule).

How are the actions listed above related to the extent of lead poisoning and hazards?

In rehabilitation programs, while complying with Title 24 Part 35, the City of Kankakee will ensure that:

- Applicants for rehabilitation funding receive the required lead-based paint information, including notices, and understanding their responsibilities
- Properly certified people perform risk assessment, paint testing, lead hazard reduction, and post project lead clearances.
- Required lead hazard reduction work and protective measures are incorporated into project rehabilitation specifications.

How are the actions listed above integrated into housing policies and procedures?

All City housing programs include, but are not limited to the responsibilities below. The City reserves the right to hire qualified 3rd parties to complete any of these tasks.

- Providing appropriate lead information, including notices, at appropriate times.
- Conduct initial home inspections to identify lead safety hazards. This may include a visual inspection, paint testing, risk assessments, and/or clearance. Paint testing includes testing painted surfaces by approved XRF and Spectrum Analyzers and where required, laboratory analysis (TCLP)
- Create scope of work which includes specifications for lead treatment through interim controls or abatement.
- Ensure work was completed in a lead safe manner with the disposal of hazardous materials to approved landfill facilities, where required.
- Financial management and recordkeeping of all funds.
- Qualification of households.
- Conduct Medical examinations, where necessary.

- Bidding/Procurement of qualified contractors.
- Relocation of households where required.
- Awarding of federal funds.
- Monitoring of construction work.
- Maintaining testing reports.
- Obtaining annual verifications of proper certifications related to lead.

SP-70 Anti-Poverty Strategy – 91.215(j)

Jurisdiction Goals, Programs and Policies for reducing the number of Poverty-Level Families

Approximately 28.7% of the City of Kankakee's residents live in poverty, while 9.9% of Kankakee County residents live in poverty and 11.6% of the State of Illinois residents live in poverty. Census tracts 114, 115, 123 and 125 are particularly affected by poverty.

The City's anti-poverty strategy includes supporting workforce development efforts, including job-training services for low- and moderate-income residents, providing supportive assistance to small businesses, and expanding the delivery of affordable housing and financial literacy programs to low- and moderate-income residents.

Homeownership is an opportunity to build equity, and ultimately wealth. Kankakee residents express that they are unable to save for down payments because of significant rent payments. This barrier prevents them from achieving homeownership, and ultimately, from building long-term wealth. This problem has a significant racial component in Kankakee, much like the State of Illinois. Black and African American residents are disproportionately renters in Kankakee with only 39.2% owning homes, which is similar to the state rate of 40%.

Because of increasing monthly rents, the City of Kankakee has seen an increase in homelessness as households are forced to leave their homes they are no longer able to afford. These folks had the financial stability to maintain monthly housing payments, but because of steep unexpected shifts in expenses, became homeless and struggled to access shelter to accommodate their family size.

The City over the next five (5) years plans to use CDBG funds to fund the following types of economic development and anti-poverty programs include:

- Assist in job creation and retention
- Small business assistance, which could include workforce training or support services for new employees
- Revitalization efforts
- Housing counseling
- Down payment assistance
- Section 3 employment and training opportunity outreach as appropriate

How are the Jurisdiction poverty reducing goals, programs, and policies coordinated with this affordable housing plan

Providing access to housing and increasing the supply of decent, safe, and affordable housing is directly tied to the City's anti-poverty strategy. The most successful way to address this is through supporting

the development of affordable housing, improving and maintaining the current housing stock, and having supportive services available as a safety net.

Providing housing counseling and down-payment assistance have the shared benefits of being anti-poverty and pro-affordable housing. These resources fill a significant gap in knowledge for potential homeowners by ensuring they are setting themselves up for success. Residents deserve financial literacy and to be prepared for the realities of homeownership; without this initial support, residents may be more likely to struggle unnecessarily.

SP-80 Monitoring – 91.230

Describe the standards and procedures that the jurisdiction will use to monitor activities carried out in furtherance of the plan and will use to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements

Expected Resources

AP-15 Expected Resources – 91.220(c)(1,2)

Introduction

The City of Kankakee anticipates receiving \$589,549 in CDBG funds for the FY 2025 program year. The program year is May 1, 2025 to April 30, 2026. CDBG funds will be used to address the following priority needs: Housing, Homeless, Community Development, Economic Development, and Administration, Planning, and Management. If the city receives more or less than this estimate, activity amounts will be adjusted proportionately.

Anticipated Resources

Program	Source of Funds	Uses of Funds	Expected Amount Available Year 1				Expected Amount Available Remainder of ConPlan \$	Narrative Description
			Annual Allocation: \$	Program Income: \$	Prior Year Resources: \$	Total: \$		
CDBG	public - federal	Acquisition Admin and Planning Economic Development Housing Public Improvements Public Services	589,549.00	0.00	0.00	589,549.00	2,410,620.00	The City of Kankakee will be receiving \$589,549 in entitlement funds for program year 2025. Kankakee does not anticipate receiving any program income.

Table 55 - Expected Resources – Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how

matching requirements will be satisfied

The City of Kankakee leverages other additional funding to stretch federal dollars as far as they can go. This includes state and private grants. ECDA has also been awarded grants through the National League of Cities for the City Inclusive Entrepreneurship Network (CIE). The City of Kankakee and ECDA are always looking for partnership opportunities to coordinate with other organizations.

If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Kankakee does not currently plan to utilize any publicly owned land or property to address the needs identified in the plan at this time. If a circumstance arises, the City will inform HUD and the public of this matter.

Discussion

Annual Goals and Objectives

AP-20 Annual Goals and Objectives

Goals Summary Information

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Affordable Housing	2025	2029	Affordable Housing	Citywide		CDBG: \$206,313.00	Homeowner Housing Rehabilitated: 46 Household Housing Unit Direct Financial Assistance to Homebuyers: 8 Households Assisted Other: 10 Other
2	Addressing Homelessness	2025	2029	Homeless	Citywide		CDBG: \$50,000.00	Public service activities for Low/Moderate Income Housing Benefit: 30 Households Assisted
3	Community Improvements	2025	2029	Non-Housing Community Development	Citywide		CDBG: \$135,327.00	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit: 100 Persons Assisted Public service activities other than Low/Moderate Income Housing Benefit: 50 Persons Assisted Buildings Demolished: 4 Buildings
4	Assist Small Businesses	2025	2029	Economic Development	Citywide		CDBG: \$80,000.00	Businesses assisted: 10 Businesses Assisted

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
5	Administration, Planning, and Management	2025	2029	Administration & Planning	Citywide		CDBG: \$117,909.00	

Table 56 – Goals Summary

Goal Descriptions

1	Goal Name	Affordable Housing
	Goal Description	Improve, preserve, and expand the supply of affordable housing for low- and moderate-income persons and families that is decent, safe, and sound through offering housing counseling services, down payment assistance, and housing rehabilitation programs.
2	Goal Name	Addressing Homelessness
	Goal Description	Improve the living conditions and support services for homeless persons, families, and those who are at risk of becoming homeless through supporting local nonprofits with public service funding.
3	Goal Name	Community Improvements
	Goal Description	Improve the living conditions of Kankakee residents through improving community infrastructure, facilities, public services, public safety, and eliminating blight through clearance and demolition, facility and infrastructure improvements, and public service funding.
4	Goal Name	Assist Small Businesses
	Goal Description	Improve and expand employment and entrepreneurial opportunities in the City of Kankakee through technical assistance and support.

5	Goal Name	Administration, Planning, and Management
	Goal Description	Provide sound and professional planning, administration, oversight, and management of Federal, State and local funded programs and activities.

Projects

AP-35 Projects – 91.220(d)

Introduction

The City of Kankakee proposes to undertake the following activities with the FY2025 CDBG funds.

Projects

#	Project Name
1	HS-1 Housing Counseling
2	HS-2 Down Payment Assistance
3	HS-3 Housing Rehabilitation
4	HS-4 Project Delivery
5	HMS-1 Housing
6	CDS-1 Clearance/Demolition
7	CDS-2 Facilities/Infrastructure
8	CDS-3 Public Services
9	EDS-1 Development
10	AP-1 Overall Coordination

Table 57 – Project Information

Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

AP-38 Project Summary

Project Summary Information

1	Project Name	HS-1 Housing Counseling
	Target Area	Citywide
	Goals Supported	Affordable Housing
	Needs Addressed	Housing Strategy
	Funding	CDBG: \$40,000.00
	Description	This activity will provide housing counseling services, include financial literacy education, pre-purchase housing counseling, and rental counseling to help address the housing needs in the community
	Target Date	4/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	An estimated 10 persons will be served by this activity.
	Location Description	The location of projects is to be determined.
	Planned Activities	This activity will provide housing counseling services, include financial literacy education, pre-purchase housing counseling, and rental counseling to help address the housing needs in the community
2	Project Name	HS-2 Down Payment Assistance
	Target Area	Citywide
	Goals Supported	Affordable Housing
	Needs Addressed	Housing Strategy
	Funding	CDBG: \$20,000.00
	Description	This activity will provide down payment assistance to eligible homebuyers.
	Target Date	4/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated 8 clients will benefit from the proposed activity.
	Location Description	The location of projects is to be determined.
	Planned Activities	This activity will provide down payment assistance to eligible homebuyers.

3	Project Name	HS-3 Housing Rehabilitation
	Target Area	Citywide
	Goals Supported	Affordable Housing
	Needs Addressed	Housing Strategy
	Funding	CDBG: \$96,313.00
	Description	This activity will assist with rehabilitating existing affordable housing units occupied by owners and renters in the City.
	Target Date	4/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 10 households will benefit from the proposed activities.
	Location Description	The location of projects is to be determined.
4	Planned Activities	This activity will assist with rehabilitating existing affordable housing units occupied by owners and renters in the City.
	Project Name	HS-4 Project Delivery
	Target Area	Citywide
	Goals Supported	Affordable Housing
	Needs Addressed	Housing Strategy
	Funding	CDBG: \$50,000.00
	Description	This activity will provide eligible program delivery and oversite for CDBG-funded projects/activities.
	Target Date	4/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 36 households will benefit from the proposed activities.
5	Location Description	The location of projects are to be determined.
	Planned Activities	This activity will provide eligible program delivery and oversite for CDBG-funded projects/activities.
	Project Name	HMS-1 Housing
	Target Area	

	Goals Supported	Addressing Homelessness
	Needs Addressed	Homeless Strategy
	Funding	CDBG: \$50,000.00
	Description	This activity will support the Continuum of Care's efforts and applicants to provide emergency shelter, transitional housing, permanent supportive housing, and other permanent housing opportunities with public service dollars.
	Target Date	4/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 30 households will benefit from the proposed activities.
	Location Description	The location of projects is to be determined.
	Planned Activities	This activity will support the Continuum of Care's efforts and applicants to provide emergency shelter, transitional housing, permanent supportive housing, and other permanent housing opportunities with the use of public service funds.
6	Project Name	CDS-1 Clearance/Demolition
	Target Area	Citywide
	Goals Supported	Community Improvements
	Needs Addressed	Community Development Strategy
	Funding	CDBG: \$60,000.00
	Description	Remove and eliminate slum and blighting conditions through demolition of vacant, abandoned, and dilapidated structures.
	Target Date	4/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 4 properties will be demolished.
	Location Description	Locations of projects are to be determined.
	Planned Activities	This activity will remove and eliminate slum and blighting conditions through demolition of vacant, abandoned, and dilapidated structures.
	Project Name	CDS-2 Facilities/Infrastructure

7	Target Area	Citywide
	Goals Supported	Community Improvements
	Needs Addressed	Community Development Strategy
	Funding	CDBG: \$40,327.00
	Description	Improve parks, bikeways and trails, recreational facilities, and all public and community facilities including accessibility improvements to public buildings and all community facilities in the City.
	Target Date	4/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 100 families will benefit from the proposed activities.
	Location Description	The location of projects is to be determined.
	Planned Activities	This activity will improve parks, bikeways and trails, recreational facilities, and all public and community facilities including accessibility improvements to public buildings and all community facilities in the City.
8	Project Name	CDS-3 Public Services
	Target Area	Citywide
	Goals Supported	Community Improvements
	Needs Addressed	Community Development Strategy
	Funding	CDBG: \$35,000.00
	Description	Improve and enhance public services, programs for youth, the elderly, disabled, and general public service programs for low- and moderate-income persons.
	Target Date	4/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 50 persons will benefit from the proposed activities.
	Location Description	The location of projects is to be determined.

	Planned Activities	This activity will improve and enhance public services, programs for youth, the elderly, disabled, and general public service programs for low- and moderate-income persons.
9	Project Name	EDS-1 Development
	Target Area	Citywide
	Goals Supported	Assist Small Businesses
	Needs Addressed	Economic Development Strategy
	Funding	CDBG: \$80,000.00
	Description	Support business and commercial growth through rehabilitation of store fronts and retail space, expansion of businesses, and the development of new businesses.
	Target Date	4/30/2026
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 10 businesses will benefit from the proposed activity.
	Location Description	The location of this project is to be determined.
	Planned Activities	This activity will support business and commercial growth through rehabilitation of store fronts and retail space, expansion of businesses, and the development of new businesses.
10	Project Name	AP-1 Overall Coordination
	Target Area	Citywide
	Goals Supported	Administration, Planning, and Management
	Needs Addressed	Administration, Planning, and Management Strategy
	Funding	CDBG: \$117,909.00
	Description	Provide program management and oversight for the successful administration of Federal, State, and locally funded programs, including planning services for special studies, annual action plans, five-year consolidated plans, substantial amendments, consolidated annual performance and evaluation reports (CAPER), environmental reviews and clearances, fair housing, and compliance with all Federal, State, and local laws and regulations.
	Target Date	4/30/2026

	Estimate the number and type of families that will benefit from the proposed activities	This activity wil benefit all those who particiate in CDBG programming.
	Location Description	275 E Court Street, Suite 201 Kankakee, IL 60901
	Planned Activities	This activity will provide program management and oversight for the successful administration of Federal, State, and locally funded programs, including planning services for special studies, annual action plans, five-year consolidated plans, substantial amendments, consolidated annual performance and evaluation reports (CAPER), environmental reviews and clearances, fair housing, and compliance with all Federal, State, and local laws and regulations.

AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Kankakee is the geographic area of entitlement. It is divided into seven wards, each with neighborhoods of low- to moderate-income individuals. As such, funding is distributed across the city based on income limits rather than geographic location.

Geographic Distribution

Target Area	Percentage of Funds
Citywide	100

Table 58 - Geographic Distribution

Rationale for the priorities for allocating investments geographically

The City of Kankakee does not have a priority for allocating investments geographically. Assistance is provided based on income eligibility requirements.

Discussion

Not applicable.

Affordable Housing

AP-55 Affordable Housing – 91.220(g)

Introduction

The City of Kankakee will utilize its CDBG funds to rehabilitate homes, assist with home ownership, and homeless programs. The one-year goals for CDBG for FY 2025 are as follows:

One Year Goals for the Number of Households to be Supported	
Homeless	30
Non-Homeless	46
Special-Needs	10
Total	86

Table 59 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	10
Acquisition of Existing Units	0
Total	10

Table 60 - One Year Goals for Affordable Housing by Support Type

Discussion

These goals will be met with our Housing Rehabilitation programs, our Down Payment Assistance programs, and Public Service programs in 2024-2025. SFRP will address the need for rehabilitation in existing units, KHIP will help both homeless and non-homeless individuals with housing counseling services, and our Public Service program historically has a number of housing initiatives which support homeless individuals and those at risk of homelessness who need safe and affordable housing. The Public Service programs for the 2025-2026 program year have not yet been determined.

AP-60 Public Housing – 91.220(h)

Introduction

The Kankakee County Housing Authority (KCHA) is responsible for public housing programs in the City of Kankakee. According to the KCHA, they served a total of 182 families with public housing units and a total of 400 with housing choice vouchers (HCV) in the past year.

Actions planned during the next year to address the needs to public housing

In the upcoming program year, the City of Kankakee will continue to develop a stronger working relationship with the Kankakee County Housing Authority. Since the transition of leadership earlier this year, the City and Housing Authority have already had numerous discussions about the needs of public housing residents and how collaboration could be strengthened. This include communicating opportunities for participating in City programs, such as when the housing counseling and down payment assistance programs are launched.

Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City of Kankakee provides outreach materials to KCHA, and will encourage participation in relevant ECDA programming, especially our homebuyer education classes and down payment assistance programs. The KCHA also participates in a Self-Sufficiency program and has a Resident Advisory Board to provide feedback on plans.

If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The Kankakee County Housing Authority (KCHA) is not classified as “troubled” by HUD and is performing satisfactorily according to HUD guidelines and standards. Therefore, no assistance is needed to improve operations of this Public Housing Authority.

Discussion

Not applicable.

AP-65 Homeless and Other Special Needs Activities – 91.220(i)

Introduction

The City of Kankakee is a part of the Central Illinois Continuum of Care. The City supports the efforts of the Continuum of Care and encourages organizations to submit applications for funding and collaborate in addressing homelessness locally.

Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Central Illinois Continuum of Care includes broad representation of relevant organizations and agencies as well as interested individuals. The past five years have challenged the CICoC, but have made increased efforts to reach out to homeless persons or those with lived experience to gather their feedback and experience navigating the social service net.

There are several agencies that provide street outreach to assess needs, especially of those who are unsheltered and not otherwise accessing services. The Kankakee Hub also operates a local by name list to track the service and status of all individuals experiencing homelessness. The City of Kankakee uses the feedback and surveys completed by CICoC agencies and the homeless people they serve to develop goals and actions to reduce homelessness in Kankakee. In the future, the City of Kankakee would like to host citizen participation opportunities specifically for people experiencing homelessness; at this time, public meetings and hearings are open to the public for all to attend.

Addressing the emergency shelter and transitional housing needs of homeless persons

The City of Kankakee has a limited number of public, free, temperature-controlled spaces for homeless individuals to spend daytime hours in, as well as no general emergency shelter for overnight stays. The only operating emergency shelter is for those who are survivors of domestic violence, and they do not have the capacity to serve all who request their assistance. There are also more individuals experiencing homelessness in Kankakee than there are emergency shelter beds. This problem has become especially apparent over the past two years, as the local emergency homeless shelter struggled to find a permanent location.

The City of Kankakee recognizes the problem of homelessness is a housing supply and access problem, and will continue to work and advocate for addressing this housing supply problem.

Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that

individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The City of Kankakee will make every effort to support programs and services located in the city limits which address the need for increasing the supply and access to affordable housing. The City will also advocate for local agencies and the resources they need to continue service to homeless individuals and families. As the City of Kankakee does not provide any direct services to those experiencing homelessness, most support for homeless folk come in the form of supporting the local social services agencies who already perform this work. During the next program year, Kankakee will be working to establish a housing counseling program, which will hopefully assist those experiencing homelessness to transition into stable housing.

The Kankakee Hub of the CICoC includes a variety of organizations that rapid re-housing (RRH), homeless prevention (HP), and other similar housing services to help homeless households obtain housing and prevent homelessness from reoccurring. At the monthly KRPG meeting, these organizations routinely provide each other updates on available services and work to problem-solve systemic challenges in the area. Minutes from these KRPG meetings are distributed to the Kankakee City Council so that these elected officials can be well-informed about currently available services in the area.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs

Similar to the above section, the ECDA working to develop a local Continuum of Care and develop a more comprehensive understanding of current service offerings and gaps. We are also working to bring more diverse service organizations to our local CoC meetings to ensure that the wrap around services LMI individuals have access to are able to address and meet their needs. Providing housing counseling services for those who are at risk of eviction or foreclosure will hopefully also reduce the number of individuals that do ultimately experience homelessness.

Discussion

Not applicable.

AP-75 Barriers to affordable housing – 91.220(j)

Introduction:

In the City of Kankakee's Analysis of Impediments to Fair Housing Choice, the following barriers were identified:

- Lower incomes of many households and a lack of quality affordable housing creates high cost burdens, especially for renters
- Aging housing stock creates a need for at times costly rehabilitation
- There is a limited supply of subsidies for rental housing
- The predominance of single-family zoning and number of nonconforming uses create challenges for affordable housing
- Property taxes and utilities create additional housing costs for residents
- Difficulty accessing credit due to limited income, poor credit and rental history creates challenges for accessing homeownership and quality rental units
- Limited availability of shelter beds, affordable units, and upfront payments to transition out of homelessness are barriers for homeless individuals and families

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The ECDA is developing programs and policies, alongside the general City of Kankakee government, to remove and ameliorate some of the above-mentioned barriers. These actions include:

- The development of a housing counseling program to provide education regarding the pre-purchase process, renters rights, and providing financial literacy instruction
- The administration of housing rehab programs to help with potentially costly rehabilitation of units that are often nearly 100 years old
- The rezoning of improperly zoned properties across the city
- The development of a down payment assistance program, in conjunction with housing counseling, to make homeownership an affordable option for low- to moderate-income

individuals

Discussion:

During the FY 2025 Program Year, the City will undertake the following fair housing activities:

- Host educational seminars to inform residents of their rights to fair housing
- Support a resolution recognizing the impact and importance of the Fair Housing Act of 1968
- Make available to residents informational brochures and other resources on fair housing rights
- Support the efforts of fair housing groups and organizations

AP-85 Other Actions – 91.220(k)

Introduction:

The City of Kankakee has developed the following actions which addresses obstacles to meeting underserved needs, fosters affordable housing, reduces lead-based hazards, reduces the number of poverty-level families, develops institutional structures, and enhances coordination between public and private housing and social service agencies.

Actions planned to address obstacles to meeting underserved needs

The City under its FY2025 Program Year will take the following actions to address obstacles to meeting the underserved needs:

- Increase access to safe and affordable housing through housing counseling programs, down payment assistance, fair housing education, and housing rehabilitation
- Support agencies that are serving those who are experiencing homelessness or at risk of homelessness
- Address vacant and abandoned properties to strengthen the City's housing stock
- Work on increasing accessibility and alternative modes of transportation throughout the City
- Continue to support funding for public services
- Assist small businesses through all stages, from formation to succession planning

Actions planned to foster and maintain affordable housing

Affordable housing is one of the greatest needs in the Kankakee community. The City commits itself to fostering and maintaining affordable housing by applying for and receiving funding for various state and federal grants. CDBG funding is used for rehab programs to address home health hazards and to administer the homebuyer education program.

ECDA's Executive Director also played a founding role in the Kankakee County Land Bank, which is working to begin moving tax delinquent and abandoned properties back into productive use in Kankakee, thereby increasing affordable housing options.

Actions planned to reduce lead-based paint hazards

Lead-based paint hazards are a significant concern for the City of Kankakee, as 93% of homes built before 1978 contain lead paint, and 92% of the homes in Kankakee were built before 1978. The City of Kankakee has administered a HUD-funded Lead-Based Paint Hazard Control grant program for the past thirty years. The evaluation and remediation of lead-based paint hazards are regularly performed on Kankakee homes by ECDA. The City of Kankakee ECDA was awarded a new \$3 million grant in 2022 to

continue lead hazard mitigation for an additional 100 units.

Actions planned to reduce the number of poverty-level families

Approximately 28.7% of the City of Kankakee's residents live in poverty, while 9.9% of Kankakee County residents live in poverty and 11.6% of the State of Illinois residents live in poverty.

The City over the next five (5) years plans to use CDBG funds to fund the following types of economic development and anti-poverty programs include:

- Assist in job creation and retention
- Small business assistance, which could include workforce training or support services for new employees
- Revitalization efforts
- Housing counseling
- Down payment assistance

The introduction of housing counseling through the ECDA office will allow for increased education in identifying predatory lending practices and protecting themselves from predatory lenders. The City has many vacant and boarded properties due to a growing foreclosure rate caused primarily by the financing methods of predatory lenders. Foreclosure prevention will help lessen this rate, as well as reduce the number of individuals who fall into a period of homelessness as a result.

In addition to the City's housing efforts, there is a large network of agencies in Kankakee County that are currently providing a wide variety of human services. It is the policy of the City of Kankakee to continue to support and utilize these existing agencies to alleviate poverty in the community. The City of Kankakee is actively seeking various avenues of public/private assistance to help alleviate our growing affordable housing needs.

Actions planned to develop institutional structure

The ECDA intends to hire several new employees to facilitate several CDBG activities, including a Construction Field Officer and a Housing Counselor. These two new roles will exclusively administer specific programs outlined in this Annual Action Plan, and will contribute to the capacity of the ECDA to meet both its AAP and Consolidated Plan goals. The City of Kankakee also has many collaborators in executing the projects and activities outlined in Annual Action Plans, including non-profit agencies and local government institutions, including the Kankakee County Health Department and the Kankakee County Land Bank.

Actions planned to enhance coordination between public and private housing and social

service agencies

The City is committed to continuing its partnership and coordination with public and private housing and social service agencies. The ECDA's Community Outreach Coordinator works as the lead for the Kankakee County Community Outreach Leadership Team, which is a group of agencies that gather monthly to distribute program and event information. The CDBG Program Manager participates in monthly Continuum of Care meetings. The ECDA also maintains an internal list of program availability for distribution to residents who need assistance that the City is unable to provide. The City of Kankakee has also made program and grant information accessible on the general city page.

Discussion:

Not applicable.

Program Specific Requirements

AP-90 Program Specific Requirements – 91.220(l)(1,2,4)

Introduction:

All staff are responsible for ensuring compliance with all program-specific requirements, as well as for program monitoring and reporting. In addition, the staff ensures that federal cross-cutting requirements, including Davis-Bacon and Related Acts, Uniform Relocation Act, and Section 3, are met.

Community Development Block Grant Program (CDBG)

Reference 24 CFR 91.220(l)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next program year and that has not yet been reprogrammed	0
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has not been included in a prior statement or plan	0
5. The amount of income from float-funded activities	0
Total Program Income:	0

Other CDBG Requirements

1. The amount of urgent need activities	0
<TYPE=[text] REPORT_GUID=[A698417B4C924AE0218B42865313DACP] DELETE_TABLE_IF_EMPTY=[YES]>	
2. The estimated percentage of CDBG funds that will be used for activities that benefit persons of low and moderate income. Overall Benefit - A consecutive period of one, two or three years may be used to determine that a minimum overall benefit of 70% of CDBG funds is used to benefit persons of low and moderate income. Specify the years covered that include this Annual Action Plan.	0.00%

1. If applicable to a planned HOME TBRA activity, a description of the preference for persons with special needs or disabilities. (See 24 CFR 92.209(c)(2)(i) and CFR 91.220(l)(2)(vii)). <TYPE=[text]
REPORT_GUID=[A0BBB986408D8C25582AC4BE59FA99C5]>

Appendix - Alternate/Local Data Sources

1	<p>Data Source Name</p> <p>Housing Continuum of Kankakee County Point-in-Time</p>
	<p>List the name of the organization or individual who originated the data set.</p> <p>The Salvation Army, Catholic Charities, Kankakee County Community Services, Inc., Gift of God Street Church, Harbor House, Prince Home, and the Victims Assistance Center.</p>
	<p>Provide a brief summary of the data set.</p> <p>An annual point-in-time homeless survey was conducted on January 28, 2014 by the Housing Continuum of Kankakee County in conjunction with the 11-county Central Illinois Continuum of Care (CICOC).</p>
	<p>What was the purpose for developing this data set?</p> <p>Conduct a survey of homelessness.</p>
	<p>Provide the year (and optionally month, or month and day) for when the data was collected.</p> <p>January 28, 2014</p>
	<p>Briefly describe the methodology for the data collection.</p> <p>It is important to note the HUD survey methodology does not allow persons to be counted who may intermittently shifting among shelters, motels, friends, and family, but who were not homeless on the specific survey night of January 28th. Therefore, it does not attempt to count all individuals and families living in non-permanent housing arrangements.</p>
	<p>Describe the total population from which the sample was taken.</p> <p>Communities receiving federal homeless assistance monies.</p>
	<p>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</p> <p>Persons sheltered at the participating agencies on the night the survey was completed.</p>
2	<p>Data Source Name</p> <p>2007-2011 American Community Survey</p>
	<p>List the name of the organization or individual who originated the data set.</p> <p>United States Census Bureau</p>
	<p>Provide a brief summary of the data set.</p> <p>Estimates of various demographic and socioeconomic factors for a specific locality.</p>
	<p>What was the purpose for developing this data set?</p> <p>To ensure greater understanding of population and economic characteristics.</p>

	<p>Provide the year (and optionally month, or month and day) for when the data was collected.</p>
	<p>Briefly describe the methodology for the data collection.</p>
	<p>Describe the total population from which the sample was taken.</p>
	<p>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</p>
3	<p>Data Source Name Kankakee County Housing Authority</p> <p>List the name of the organization or individual who originated the data set. Kankakee County Housing Authority</p> <p>Provide a brief summary of the data set. <p align="LEFT">Data pertaining to public housing vouchers, wait list, demographics of residents, and units.</p></p> <p>What was the purpose for developing this data set? To determine the use of public and assisted housing in the City of Kankakee.</p> <p>Provide the year (and optionally month, or month and day) for when the data was collected.</p> <p>Briefly describe the methodology for the data collection.</p> <p>Describe the total population from which the sample was taken.</p> <p>Describe the demographics of the respondents or characteristics of the unit of measure, and the number of respondents or units surveyed.</p>
4	<p>Data Source Name CICoC HMIS System Performance Measures</p> <p>List the name of the organization or individual who originated the data set. Erik Zdansky, CICoC Lead Program Manager PATH Crisis Center Bloomington, IL</p>

Provide a brief summary of the data set. Summary of Homeless Management Information System (HMIS) data for CICoC
What was the purpose for developing this data set? Review aggregate numbers for number of people entering and exiting homelessness, and people receiving housing-related services
How comprehensive is the coverage of this administrative data? Is data collection concentrated in one geographic area or among a certain population? Area includes all Continuum of Care (CoC) and Emergency Services Grant (ESG) recipients in the Central Illinois region, seven counties including Kankakee County.
What time period (provide the year, and optionally month, or month and day) is covered by this data set? May 2018 - April 2019
What is the status of the data set (complete, in progress, or planned)? The data is complete.