## CITY OF KANKAKEE ECONOMIC & COMMUNITY DEVELOPMENT AGENCY

# 2023-2024 ANNUAL ACTION PLAN FOR THE COMMUNITY DEVELOPMENT BLOCK GRANT



CITY OF KANKAKEE
ECONOMIC & COMMUNITY
DEVELOPMENT AGENCY

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**Draft for Public Comment** 

## **Executive Summary**

## AP-05 Executive Summary - 24 CFR 91.200(c), 91.220(b)

#### 1. Introduction

The 2023-2024 Annual Action Plan outlines funding priorities and discusses how activities will meet the community needs identified in the 2020-2024 Consolidated Plan. The activities described in this Action Plan are proposed to be undertaken from May 1, 2023 through April 30, 2024. The 2023-2024 Action Plan is a one-year plan created to address the community development and housing needs of the City of Kankakee's low- to moderate-income population. The Plan also includes citizen feedback received during comment periods and public hearings, is developed under HUD guidelines, and serves as the application for the following formula grant Community Development Block Grant.

In addition, the City of Kankakee receives funding from two HUD grants and two State of Illinois funding sources:

- Lead Hazard Control Grant with Healthy Homes Supplement
- Healthy Homes Production
- IHDA Home Accessibility and Repair Program (HRAP)
- IHDA Strong Communities Grant

The City's comprehensive vision includes addressing the community's need for a suitable living environment for all its citizens, providing decent and affordable housing, assisting homeless persons in obtaining affordable housing, retaining the affordable housing stock; increase the availability of permanent housing that is affordable to low- to moderate-income individuals and families without discrimination; and increase supportive housing that includes structural features and services to enable persons with disabilities and special needs to live in suitable, accessible environments. This comprehensive vision will include the provision of an adequate infrastructure to support community development, the removal of impediments to fair housing, and the enhancement of environmental consciousness and economic growth.

## 2. Summarize the objectives and outcomes identified in the Plan

This could be a restatement of items or a table listed elsewhere in the plan or a reference to another location. It may also contain any essential items from the housing and homeless needs assessment, the housing market analysis or the strategic plan.

The City of Kankakee's Economic and Community Development Agency has been appointed by the administration to work in the following four key priority areas listed below that align with the CDBG national objectives.

Affordable housing: Housing continues to be the City's highest priority. Housing activities will focus on the rehabilitation of owner-occupied low- to moderate-income homes to address code and life safety issues and to prevent displacement. In addition, the City aims to assist low-to-moderate income families in their efforts to purchase a home. Code enforcement is an important tool to maintain decent safe housing and address blight from vacant and poorly maintained properties. The City will incorporate CDBG funds to assist with the LEAD Hazard Control Grant costs, which provides lead-free homes to rental and owner-occupied low-to-moderate income households.

<u>Creating livable communities:</u> The City will continue to use CDBG funding to make improvements to facilities that serve the public and infrastructure, including alley and street paving, improved street lighting, sidewalks, and parks to revitalize challenged neighborhoods and strengthen the community. These improvements will have a commitment to ADA and additional public safety improvements.

Demolition: The City will continue to alleviate existing conditions that are a serious and immediate threat to the health and welfare of all neighborhoods and it will ultimately produce a more viable community within the City of Kankakee. This assists in eliminating slum and blight areas throughout the City of Kankakee.

**Economic development:** The City of Kankakee is committed to innovative and collaborative programs and projects that expand economic development activities throughout its boundaries. The City's use of CDBG program funds increases access to capital, technical services, workforce training and development programs, and builds the entrepreneurial eco-system which strengthens the small business community.

<u>Public services:</u> Expanding the availability of and increasing access to needed services is a key goal of the City. Services include but are not limited to, mental health, job training, senior services, homeless prevention, homebuyer counseling, rental assistance, and youth programs.

## 3. Evaluation of past performance

This is an evaluation of past performance that helped lead the grantee to choose its goals or projects.

The City of Kankakee has worked diligently to address the diverse needs of the low-income members of the community with funding available through the federal government (CDBG, SFR, HAP, and LBCP) and other competitive grants. Past efforts have included the broader, more loosely defined "community development" needs and we will continue these efforts in 2023-2024. The City of Kankakee focuses on educating the citizens in preparing for homeownership classes that cover a broad variety of topics related to being a responsible homeowner, budgeting, and home maintenance. In 2023-2024, the City of Kankakee will focus a vast majority of available resources across its many departments on affordable housing, but while still maintaining momentum on other pressing community development needs and

projects. The City of Kankakee implemented a robust community outreach strategy while preparing this plan to help encourage citizens to participate in community development.

## 4. Summary of Citizen Participation Process and consultation process

Summary from citizen participation section of plan.

The City of Kankakee has adopted a Citizens Participation Plan as set forth by Regulation 24 CFR 91.105. The Citizens Participation Plan contains the City's policies and procedures for public participation in the consolidated plan process, use of CDBG funds, as well as other public documents submitted to HUD annually.

Participation in the past has been a challenge for the City of Kankakee and lacked engagement over the years. After staff worked to update the CPP and recognized the integral nature of the public participation process in the planning and use of CDBG funds, a Citizens Advisory Board was formed. All residents are encouraged to participate and should communicate with the Economic and Community Development Agency with questions or concerns. The ECDA team references Title 24 of the Code of Federal Regulations when updating and creating the new Citizens Participation Plan.

The responsible legislative body, in matters related to the Consolidated Plan and Annual Action Plan process, is the City of Kankakee's City Council. As directed by City Council, the Citizens Advisory Board is involved in developing both plans and making specific funding recommendations on the use of CDBG dollars within the public service program. In the preparation and planning of this year's annual action plan, the City also utilized public hearings, public meetings, and surveys to receive citizen feedback. All of the documents and feedback are included in this plan and attached to this submission.

The CDBG programs are administered by the City of Kankakee's Economic and Community Development Agency.

## 5. Summary of public comments

This could be a brief narrative summary or reference an attached document from the Citizen Participation section of the Con Plan.

A summary of public comments will be attached to this plan's submission.

## 6. Summary of comments or views not accepted and the reasons for not accepting them

All comments received during the 30-day public comment period will be considered and incorporated into the Annual Action Plan. A summary of public comments will be attached to this plan's submission.

## 7. Summary



## PR-05 Lead & Responsible Agencies – 91.200(b)

## 1. Agency/entity responsible for preparing/administering the Consolidated Plan

Describe the agency/entity responsible for preparing the Consolidated Plan and those responsible for administration of each grant program and funding source.

Agency Role		Name	Department/Agency
Lead Agency	KANKAKEE		
CDBG Administrator			Economic and Community Development Agency

Table 1 - Responsible Agencies

## Narrative (optional)

The City of Kankakee Economic Community Development Agency (ECDA) serves as the lead agency for the CDBG Program as well as other Federal and State grant programs. During the preparation of the plan, the City solicited input from governmental agencies as well as various public and private agencies providing health and social services. The City will continue to form new partnerships with non-profit organizations, the private sector, and other local resources. Housing efforts are coordinated through ECDA. The City's Continuum of Care system is coordinated by the Kankakee Regional Planning Group, which provides a comprehensive response to the needs of homeless individuals and families. Funds are provided to non-profits through a competitive application process. The City will take the lead to ensure appropriate coordination of the following:

- Providing technical assistance to potential subrecipients
- Carry out the statutory requirements of the CDBG and LEAD programs
- Manage planning studies for neighborhoods

In addition to ECDA, several other City Departments are involved in the delivery of CDBG's other awarded grant funds, both directly and indirectly. They include:

- 1. The Environmental Services and Utilities coordinates the street improvement activities.
- 2. The Comptroller's Office issues payment requests prepared by ECDA
- 3. Code Enforcement provides visual inspections and referrals for our Lead-Based Paint Hazard Control Program.
- 4. The Fire Department assists us with outreach regarding Healthy Homes programs.
- 5. The Police Department assists us with community needs assessment, outreach, youth programs, and violence prevention programs.
- 6. The Building and Code Department assists us with our Lead abatement and additional housing rehab programs.
- 7. The Adjudication department assists us with the land bank program.

#### **Consolidated Plan Public Contact Information**

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## AP-10 Consultation - 91.100, 91.200(b), 91.215(l)

#### 1. Introduction

The City of Kankakee's consultation was achieved through a variety of methods that included attending community events and meetings, and hosting a public hearing to obtain views and comments from stakeholders and citizens alike.

Provide a concise summary of the jurisdiction's activities to enhance coordination between public and assisted housing providers and private and governmental health, mental health and service agencies (91.215(I))

The Annual Action Plan is designed to be a collaborative process whereby a community establishes a unified vision for community development actions. It offers local jurisdictions the opportunity to shape various housing and community development strategies. ECDA developed the plan with the cooperation and input from numerous for-profit and nonprofit housing and service providers in the community. ECDA received input and feedback from neighborhood organizations and public town hall meetings. The Economic and Community Development Agency meets regularly with the Kankakee County Housing Authority, the Kankakee County Landlord's Association, the Kankakee County Health Department, the Kankakee Regional Planning Group of the Central Illinois Continuum of Care, the Kankakee County NAACP, the Kankakee Hispanic Partnership, the Kankakee County Chamber of Commerce, the Greater Kankakee Black Chamber of Commerce, the Kankakee County Community Outreach Committee, the Kankakee Development Corporation, and the Economic Alliance of Kankakee County.

Describe coordination with the Continuum of Care and efforts to address the needs of homeless persons (particularly chronically homeless individuals and families, families with children, veterans, and unaccompanied youth) and persons at risk of homelessness.

The Central Illinois Continuum of Care (COC) leads the Continuum of Care efforts and administers the grant funds in the Kankakee area. Locally the Kankakee Regional Planning Group (KRPG) is the lead entity in these efforts. The Kankakee Regional Planning Group consists of Catholic Charities Diocese of Joliet, Iroquois-Kankakee Regional Office of Education, Kankakee County Community Services, Kankakee County Housing Authority, The Manteno Prince Home, Fortitude Homeless Shelter, Salvation Army, Thresholds, and Veterans Assistance Commission. The City has representation at the monthly Kankakee Regional Planning group to facilitate interaction and communication between the various social service agencies in the area.

Describe consultation with the Continuum(s) of Care that serves the jurisdiction's area in determining how to allocate ESG funds, develop performance standards for and evaluate

# outcomes of projects and activities assisted by ESG funds, and develop funding, policies and procedures for the operation and administration of HMIS

The City of Kankakee does not directly receive ESG funds, but the Continuum of Care receives the funding and three agencies from the KRPG receive ESG funds through the Department of Commerce and Economic Opportunity (DCEO). The COC evaluates the merits of the proposals based on a preference for rapid re-housing. Underperforming organizations will not receive recommendations from the COC for funding.

According to the COC, HMIS ROSIE is HUD data standards-compliant, exceeds HIPAA and HEARTH Act guidelines for data, and will be revised as new standards are implemented. The HMIS supports the data collection requirements for HPRP, ESG, HOPWA, and HEARTH Act compliance and APR reporting. It collects all universal data, program enrollment, and services data required by the GPD, VA Contract Beds, HUD VASH, and SSVF grant programs, and produces all reports required of these grantees. When the federal government completes its process to create standardized data collection and reporting requirements for all PATH grantees, the HMIS will implement the required data collection and reporting capabilities for that program as well.

2. Describe Agencies, groups, organizations and others who participated in the process and describe the jurisdiction's consultations with housing, social service agencies and other entities

Table 2 – Agencies, groups, organizations who participated

1	Agency/Group/Organization	Kankakee County Housing Authority
	Agency/Group/Organization Type	РНА
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Public Housing Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted KCHA via email and telephone.
2	Agency/Group/Organization	SOUTH SUBURBAN HOUSING CENTER
	Agency/Group/Organization Type	Housing Services - Housing Regional organization
	What section of the Plan was addressed by Consultation?	Housing Need Assessment Market Analysis
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and consulted website.
3	Agency/Group/Organization	Illinois Department of Public Health
	Agency/Group/Organization Type	Other government - State
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted via website and through a digital meeting regarding housing in Kankakee.
4	Agency/Group/Organization	Kankakee Development Corporation
	Agency/Group/Organization Type	Planning organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development

		•
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted via website and attend monthly board of directors meeting.
5	Agency/Group/Organization	Economic Alliance of Kankakee County
	Agency/Group/Organization Type	Regional organization Planning organization Business and Civic Leaders
	What section of the Plan was addressed by Consultation?	Economic Development
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Consulted website and attended quarterly board of directors meeting.
6	Agency/Group/Organization	KAN-I-HELP
	Agency/Group/Organization Type	Services-Children Services-Persons with Disabilities Services-homeless Services-Education Regional organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Needs - Unaccompanied youth Non-Homeless Special Needs
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and consultation of website.

7	Agency/Group/Organization	THE SALVATION ARMY - KANKAKEE
	Agency/Group/Organization Type	Services - Housing Services-Persons with Disabilities Services-homeless Services - Victims Regional organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and consulted website.
8	Agency/Group/Organization	CATHOLIC CHARITIES DIOCESE OF JOLIET
	Agency/Group/Organization Type	Services - Housing Services-Children Services-Elderly Persons Services-Persons with Disabilities Services-Persons with HIV/AIDS Services-Victims of Domestic Violence Services-homeless Services-Education Services-Employment
	What section of the Plan was addressed by Consultation?	Homeless Needs - Chronically homeless Homeless Needs - Families with children Homelessness Needs - Veterans Homelessness Needs - Unaccompanied youth Homelessness Strategy Non-Homeless Special Needs Anti-poverty Strategy

	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email, phone, and consultation of website.
9	Agency/Group/Organization	Kankakee County Health Department
	Agency/Group/Organization Type	Services-Children Services-Persons with HIV/AIDS Services-Health Health Agency Other government - County Regional organization
	What section of the Plan was addressed by Consultation?	Non-Homeless Special Needs Lead-based Paint Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via email and consulted website and reports.
10	Agency/Group/Organization	Harbor House
	Agency/Group/Organization Type	Services - Housing Services-Victims of Domestic Violence Services - Victims Regional organization
	What section of the Plan was addressed by Consultation?	Homeless Needs - Families with children Homelessness Strategy
	Briefly describe how the Agency/Group/Organization was consulted. What are the anticipated outcomes of the consultation or areas for improved coordination?	Contacted via phone.
11	Agency/Group/Organization	KANKAKEE COUNTY
	Agency/Group/Organization Type	Housing Other government - County

What section of the Plan was addressed by Consultation?	Housing Need Assessment
Briefly describe how the Agency/Group/Organization was consulted. What are the	Consulted website and reviewed
anticipated outcomes of the consultation or areas for improved coordination?	Comprehensive Plan.

## Identify any Agency Types not consulted and provide rationale for not consulting

Not applicable.

## Other local/regional/state/federal planning efforts considered when preparing the Plan

Name of Plan	Lead Organization	How do the goals of your Strategic Plan overlap with the goals of each plan?
Continuum of Care	Kankakee Regional	This plan gives information on how the area's continuum of care addresses the homelessness
Continuum of Care	Planning Group	strategy.
Kankakee County	Kankakee County	The Kankakee County Comprehensive Plan includes the City of Kankakee and lays a plan for the
2030 Comprehensive	Planning	
Plan	Department	county requirements.
Kankakee	City of Kankakee	This is a five-year plan for community and economic development efforts with a focus on
Consolidated Plan	City of Kalikakee	housing.
Kankakee Riverfront	City of Kankakee	This is a 25-year redevelopment strategy for the Kankakee River which runs through the City of
Master Plan	City of Kalikakee	Kankakee. The plan calls for housing rehab and new construction to meet housing needs.
		The City of Kankakee is currently working with Teska and Associates for a city-wide housing
Kankakee 2021		study to understand assets and needs that includes a robust citizen engagement strategy. This
Housing Study	City of Kankakee	plan will help us identify all different types of housing needs, including homeless prevention, to
		allocate funding for in the next five years with a focus on equity.

Table 3 – Other local / regional / federal planning efforts

## Narrative (optional)



## AP-12 Participation – 91.105, 91.200(c)

1. Summary of citizen participation process/Efforts made to broaden citizen participation Summarize citizen participation process and how it impacted goal-setting

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Participation in the past has been a challenge for the City of Kankakee and lacked engagement over the years. After staff worked to update the CPP and recognized the integral nature of the public participation process in the planning and use of CDBG funds, a Citizens Advisory Board was formed. All residents are encouraged to participate and should communicate with the Economic and Community Development Agency with questions or concerns. The ECDA team references Title 24 of the Code of Federal Regulations when updating and creating the new Citizens Participation Plan.

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The CDBG programs are administered by the City of Kankakee's Economic and Community Development Agency.

## **Citizen Participation Outreach**



Sort Orde	Mode of Outreac	Target of Outreac	Summary of	Summary of	Summary of commen	URL (If applicable)
r	h	h	response/attendanc	comments receive	ts not accepted	
			e	d	and reasons	



_	_					
			We attended 16			
			different community			
			events between May			
			2022 and February			
			2023. Positive			
			interactions were			
			had at each event.			
			The sign in sheets			
			are included in the			
			attachments with			
			this plan's			
			submission.May 19,			
			2022 - Break the			
			Stigma hosted by			
			Riverside and YMCA			
			from 530pm to			
			730pm - 3 people			
			shared contact			
			infoMay 21, 2022 -			
			United Families			
			Workshop from 9am			
			to 12pm - we			
	Community	Non-	presented at this	No comments		
1	Events	targeted/broad	workshop. There	received.	N/A	
		community	were about a dozen			
			people in			
			attendance, plus			
			several other			
			organizations'			
			representatives.May			
			28, 2022 - Farmers			
			Market from 8am to			
			12pm - interacted			
			with 24 people - 5			
			people shared			
			contact infoJune 11,			
			2022 -Farmers			
			Market from 8am to			
			12pm - interacted			
			with 20 people - 3			
			people shared	7		
			contact infoJune 18,			
			2022 -Juneteenth			
			Freedom Festival at			
			12pm - a few			
			hundred people			
	1		nanarea people			

were in attendance	
throughout the	
afternoonJune 24,	
2022 - Greenwood	
Ave Event from	
530pm to 730pm -	
12 interactions - 5	
people shared	
contact infoJuly 9,	
2022 - Farmers	
Market from 8am to	
12pm - interacted	
with 10 people but	
no one shared	
contact infoAugust	
13, 2022 - Farmers	
Market from 8am to	
1115pm - interacted	
with 16 people - 11	
people shared	
contact infoAugust	
13, 2022 - Back to	
School Bash hosted	
by ICCS and Harbor	
House from 12pm to 4pm - event had over	
700 attendees - 39	
shared contact	
infoSeptember 17,	
2022 - Hispanic	
Heritage Celebration	
from 2pm to 5pm -	
interacted with 22	
people - 5 people	
shared contact	
infoSeptember 27,	
2022 - Kankakee	
Junior High School	
Resource Fair from	
5pm to 7pm -	
interacted with 25	
people - 12 people	
shared contact	
infoOctober 16, 2022	
- Halloween	
Downtown from	

Sort Orde	Mode of Outreac	Target of Outreac	Summary of	Summary of	Summary of commen	URL (If applicable)
r	h	h	response/attendanc	comments receive	ts not accepted	One (ii applicable)
			e	d	and reasons	
			10am to 4pm -			
			interacted with			
			about 500 children			
			and adultsOctober			
			28, 2022 - Trunk or			
			Treat at Kankakee			
			Public Library from			
			6pm to 8pm -			
			interacted with			
			about 425			
			childrenOctober 29,			
			2022 - Farmers			
			Market from 8am to			
			12pm - interacted			
			with 19 people - 5			
			people shared			
			contact infoOctober			
			31, 2022 - Halloween			
			at Neighborhood			
			House from 5pm to			
			7pm - interacted			
			with about 100			
			children and			
			adultsDecember 10,			
			2022 - Christmas			
			Parade in Downtown			
			Kankakee at 4pm -			
			passed out about			
			600 pieces of ECDA			
			literatureFebruary			
			26, 2023 -			
			Homebuyers Event			
			at Splitting Targets			
			hosted by Coldwell			
			Banker Realty from			
			1pm to 4pm -			
			interacted with 8			
			people - 4 people			
			shared contact info			

Sort Orde	Mode of Outreac	Target of Outreac	Summary of	Summary of	Summary of commen	URL (If applicable)
r	h	h	response/attendanc	comments receive	ts not accepted	
			e	d	and reasons	
2	Public Meeting	residents	The meeting notes can be found at the URL link provided. The sign in sheets are included in the attachments with this plan's submission.May 18, 2022 - 5th ward meeting from 6pm to 7pm - 4 residents were in attendance, plus the alderwomanJuly 26, 2022 - 6th ward meeting at 7pm - 17 people in attendanceJuly 27, 2022 - 7th ward meeting at 6pm - 43 people in attendanceAugust 30, 2022 - 4th ward meeting at 5pm - 14 people in attendanceSeptemb er 20, 2022 - 2nd ward meeting at 5pm - 14 people in attendanceOctober 5, 2022 - 5th ward meeting at 530pm - 3 residents in attendanceOctober 26, 2022 - 1st ward meeting via Zoom at 530pm - 3 residents attended	There are concerns with safety largely in relation to either traffic laws not being enforced, inadequate street lighting, or vacant properties. There are also shared concerns regarding road and sidewalk conditions, including accessibility issues. There were multiple comments regarding a desire to see more businesses develop in the area and/or more support for existing businesses and employees. Most residents share that they have positive experiences with their neighbors and that there are many enjoyable things to do in the community. Survey responses that include full comments can be found at URL link provided.	N/A	https://drive.google.com/file/d/16wfv4WYfhZ8mUpLsl292X9GHG9X7JyUN/view?usp=sh aring

Sort Orde	Mode of Outreac	Target of Outreac	Summary of	Summary of	Summary of commen	URL (If applicable)
r	h	h	response/attendanc	comments receive	ts not accepted	
			е	d	and reasons	
			The sign in sheets			
			are included in the			
			attachments with			
			this plan's			
			submission.May 7,			
			2022 - Boss			
			Budgeting III			
			workshop at 11am -			
			6 people in			
			attendanceJune 11,			
			2022 - Neighborfest			
		N	from 1pm to 4pm at			
		Non-	Pioneer Park hosted			
3	workshops	targeted/broad community	by CAB - about 30	No comments	N/A	
3	workshops	community	people attended, but	were received.	N/A	
		homebuyers	only 3 people shared			
		Homebuyers	their contact			
			infoJune 25, 2022 -			
			Neighborfest from			
			1pm to 4pm at			
			Jeffers Park hosted			
			by CAB - about 10			
			people attended due			
			to rain July 7, 2022 -			
			Homebuyers			
			workshop at 530pm -			
İ			4 people in			
			attendance			

	1	1		1		
			We hosted or co-			
			hosted 8 different			
			economic			
			development events			
			between May 2022			
			and February 2023.			
			The sign in sheets			
			are included in the			
			attachments with			
			this plan's			
			submission.May 3,			
			2022 - Starting a			
			Business workshop			
			at 530pm - 5 people			
			in attendanceJune			
			16, 2022 - Black on			
			Track: Black Business			
		Minorities	Conference at 4pm -			
			33 people in			
		Non-English	attendanceJuly 14,			
		Speaking - Specify	2022 - Illinois			
		other language:	Hispanic Chamber of			
		Spanish	Commerce	No comments		
4	Public Meeting		Informational	were received.	N/A	
		Non-	Session from 9am to	were received.		
		targeted/broad	1030am - 10 in			
		community	attendanceAugust 2,			
			2022 - Starting a			
		prospective	Business workshop			
		business owners	at 530pm - 5 in			
			attendanceSeptemb			
			er 13, 2022 - Starting			
			a Business workshop			
			at 530pm - 3 in			
			attendanceNovembe			
			r 1, 2022 - Illinois			
			Hispanic Chamber of			
			Commerce Lunch			
			and Learn from			
	1		12pm to 130pm - 6			
			in			
			attendanceNovembe			
			r 1, 2022 - Starting a			
			Business workshop			
			at 530pm - 3 in			
			attendanceFebruary			

Sort Orde	Mode of Outreac	Target of Outreac	Summary of	Summary of	Summary of commen	URL (If applicable)
r	h	h	response/attendanc	comments receive	ts not accepted	
			е	d	and reasons	
			7, 2023 - Small			
			Business Taxes in			
			English workshop at			
			5pm - 14 in			
			attendance			



Sort Orde	Mode of Outreac	Target of Outreac	Summary of	Summary of	Summary of commen	URL (If applicable)
r	h	h	response/attendanc	comments receive	ts not accepted	One (it applicable)
			e	d	and reasons	
			The Neighborhood			
			Walks Initiative is an			
			Economic and			
			Community			
			Development Agency			
			program created to			
			connect with			
			residents to share			
			ECDA program			
			information,			
			information about			
			other local			
			resources, and news			
			about upcoming			
			events. Walks take			
			place each Friday -			
			weather-permitting -			
			in a different			
		Non-	Kankakee	No comments		
5	door-to-door	targeted/broad	neighborhood. Other	were received.	N/A	
		community	local organizations	Were received.		
			are invited to			
			participate by			
			sharing materials			
			detailing the			
			resources they offer			
			the community and			
			to walk with us. If			
			residents do not			
			answer, we leave			
			behind a bag with all			
			the information.			
			Between May 2022			
			and February 2023,			
			we walked 28 weeks			
			out of the 43 weeks			
			and were able to			
			knock on 2,369			
			doors.			

Sort Orde	Mode of Outreac	Target of Outreac	Summary of	Summary of	Summary of commen	URL (If applicable)
r	h	h	response/attendanc	comments receive	ts not accepted	
			е	d	and reasons	
6	Internet Outreach	Non- targeted/broad community	We post an average of 40 ECDA-related posts a month. These posts may be in relation to upcoming community events or workshops that we are attending or hosting and/or information about available programs. As of March 17, 2023, we have 8,217 Facebook followers and 1,940 Instagram followers.	No comments were received.	N/A	

Table 4 – Citizen Participation Outreach



## **Expected Resources**

## **AP-15 Expected Resources – 91.220(c)(1,2)**

## Introduction

Below is a list of all the expected resources for 2023-2024. The City of Kankakee leverages these resources together to have the most positive community impact.

## **Anticipated Resources**

Program	Source	Uses of Funds	Expe	<b>Expected Amount Available Year 1</b>			Expected	Narrative Description
	of		Annual	Program	Prior Year	Total:	Amount	
	Funds		Allocation:	Income:	Resources:	\$	Available	
			\$	\$	\$		Remainder	
							of ConPlan	
							\$	
CDBG	public -	Acquisition						The City will be received \$621,110.00 for
	federal	Admin and						the 2023-2024 CDBG program year. The
		Planning						amount of program income budgeted for
		Economic						2021-2022 is \$0.00. Prior program year
		Development						resources of \$629,272.00 include all
		Housing						remaining entitlement funds as of
		Public						03/15/23, but do not include CARES Act
		Improvements						(CDBG-CV) funds. No program income
		Public Services	621,110	0	629,272	1,250,382	0	resources are currently expected.

Program	Source	Uses of Funds	Expe	cted Amoui	nt Available Y	ear 1	Expected	Narrative Description
	of		Annual	Program	Prior Year	Total:	Amount	
	Funds		Allocation:	Income:	Resources:	\$	Available	
			\$	\$	\$		Remainder	
							of ConPlan	
							\$	
Section	public -	Economic						The City of Kankakee would like to use
108	federal	Development						section 108 funds to assist with special
								economic development activities and
								affordable housing. Programs to be
								implemented with these funds will help
								to create and retain jobs that will assist in
								developing a competitive workforce and
								generate housing solutions for our
			3,000,000	0	0	3,000,000	0	residents.

Table 5 - Expected Resources - Priority Table

Explain how federal funds will leverage those additional resources (private, state and local funds), including a description of how matching requirements will be satisfied

The City of Kankakee leverages the CDBG program alongside other state and federal grant programs and continually looks to partner and coordinate with other organizations to impact the funding as far as possible.

# If appropriate, describe publically owned land or property located within the jurisdiction that may be used to address the needs identified in the plan

The City of Kankakee does not plan to utilize any publicly owned land or property to address the needs identified in the plan at this time. If a circumstance arises, the City will inform HUD and the public of this matter.

## Discussion

The City of Kankakee will continue to pursue additional funding opportunities to complement existing resources.



## **Annual Goals and Objectives**

## **AP-20 Annual Goals and Objectives**

## **Goals Summary Information**

Sort Order	Goal Name	Start Year	End Year	Category	Geographic Area	Needs Addressed	Funding	Goal Outcome Indicator
1	Planning and	2020	2024	Planning and	Citywide	Owner Occupied	CDBG:	
	Administration			Administration		Repair	\$105,588	
						Economic		
						Development		
						Public Facilities		
						Public		
						Infrastructure		
						Public Services		
						Homeownership		
						Clearance and		
						Demolition		
2	Affordable	2020	2024	Affordable Housing	Citywide	Owner Occupied	CDBG:	Rental units rehabilitated: 10
	Housing			Homeless		Repair	\$390,522	Household Housing Unit
						Homeownership		Buildings Demolished: 3 Buildings
						Clearance and		
						Demolition		

Sort	Goal Name	Start	End	Category	Geographic	Needs Addressed	Funding	Goal Outcome Indicator
Order		Year	Year		Area			
3	Public Services	2020	2024	Homeless	Citywide	Public Services	CDBG:	Public service activities for
				Non-Homeless			\$75,000	Low/Moderate Income Housing
				Special Needs				Benefit: 125 Households Assisted
								Homelessness Prevention: 100
								Persons Assisted
4	Economic	2020	2024	Non-Housing	Citywide	Economic	CDBG:	Jobs created/retained: 10 Jobs
	Development			Community		Development	\$50,000	Businesses assisted: 10 Businesses
				Development				Assisted

Table 6 – Goals Summary

## **Goal Descriptions**

1	Goal Name	Planning and Administration
	Goal Description	An allowable portion of CDBG funds are set aside for the Planning and Administration goal to assist the city of with cost of operations.
2	Goal Name	Affordable Housing
	Goal Description	The ongoing goal of Affordable Housing addresses efforts to bring housing up to code, lead abatement of homes built before 1978 and help to reduce blight in the low to moderate income census tracts in the City of Kankakee.
3	Goal Name	Public Services
	Goal Description	The goal of Public Services funds is to provide additional funds to the City's existing non-profit organizations that have assistance programming for underserved needs, homelessness assistance, and housing assistance programs.

4	Goal Name	Economic Development
	Goal Description	The City of Kankakee is including the goal of Economic Development into its annual action plan to continue its efforts in small business growth and job creation. This goal is to use funds in LMI census tracts to spur new econo0mic development
		and expand on our existing economic community. This will also be an important part of our continued pandemic recovery efforts.



## **Projects**

## AP-35 Projects – 91.220(d)

#### Introduction

The City of Kankakee has identified the following projects to be implemented in 2021-2022 to achieve the goals in the Consolidated Plan. The majority of projects remain in community, economic, and housing development. The City of Kankakee focused on funding projects that helped in pandemic recovery efforts and put systems in place to help prevent future hardships for residents and businesses.

## **Projects**

#	Project Name
1	Administration & Planning
2	Rehab and Delivery
3	Clearance and Demo
4	Single Family Rehab Program - SFRP
5	Public Services
6	Relocation
7	Special Economic Development Activities

**Table 7 - Project Information** 

## Describe the reasons for allocation priorities and any obstacles to addressing underserved needs

Allocation priorities were determined due to the continuous need to improve our housing, livability, and access to public services. The addition of special economic development was by demand of business owners to assist with rehabilitation of aging structures, aid new business in start-up costs, or assists with expansions that lead to job creation.

The challenge is getting the information out to the community about the many kinds of assistance that are available to them. The City of Kankakee regularly notifies the public, but there is still a gap in being aware of the information and acting on it. The ECDA team continues to add creative outreach strategies to its daily operations.

**AP-38 Project Summary** 

**Project Summary Information** 



1	Project Name	Administration & Planning
	Target Area	
	Goals Supported	Affordable Housing
		Creating Livable Communities
		Public Services
		Economic Development
		Planning and Administration
	Needs Addressed	
	Funding	CDBG: \$105,588
	Description	The Economic and Community Development Agency purposes to use the budgeted amount for partial salaries and fringe benefits for three (3) employees; utilities; office lease; purchase of services from other city departments; office supplies; education training/traveling; equipment; postage; newspaper advertisements; books printing materials; and external audit services.
	Target Date	4/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	All CDBG programming will be affected by this allocation.
	<b>Location Description</b>	200 East Court Street, Suite 410, Kankakee, IL 60901
	Planned Activities	Administration and financial management of grant monies.
2	Project Name	Rehab and Delivery
	Target Area	
	Goals Supported	Affordable Housing

	Needs Addressed	Owner Occupied Repair Homeownership Clearance and Demolition
	Funding	CDBG: \$150,000
	Description	The project allocates funds to Housing and Rehabilitation Programs delivery costs.
	Target Date	4/30/2024
		The numbers of families that will benefit from these proposed activities are reported in the other projects as these funds are supportive of all the CDBG projects.
	Location Description	Addresses will be entered upon completion of the project and detailed records of each project will be kept.
	Planned Activities	This will fund project delivery costs for cost items that are directly tied to the completion of Housing & Rehabilitation, and Clearance and Demolition activities. This may include staff salaries and benefits, permits, title searches, and recording fees.
3	Project Name	Clearance and Demo
	Target Area	
	Goals Supported	Affordable Housing Creating Livable Communities
	Needs Addressed	Clearance and Demolition
	Funding	CDBG: \$50,000
	Description	The project is to allocate funds towards the removal or deteriorated houses and buildings. This continuing project will improve existing conditions in neighborhoods that in dire need for the removal of unhealthy buildings to improve overall welfare and community morale.
	Target Date	4/30/2024

	Estimate the number and type of families that will benefit from the proposed activities	The City estimates 3 residential structures will be demolished effecting multiple low to moderate income families within the city of Kankakee.	
	Location Description	Addresses will be entered upon completion of the project and detailed records of each project will be kept.	
	Planned Activities	This project is part of our city's plan to prevent and eliminate blight in the City of Kankakee. These projects may be part of our land bank strategy to bring houses back on the tax role after being abandoned. ECDA plans to demolish up to 3 properties.	
4	Project Name	Single Family Rehab Program - SFRP	
	Target Area		
	Goals Supported	Affordable Housing	
	Needs Addressed	Owner Occupied Repair	
	Funding	CDBG: \$170,522	
	Description	This project will fund rehab assistance for immediate needs that will address health & safety violations for low-to-moderate income households.	
	Target Date	4/30/2024	
	Estimate the number and type of families that will benefit from the proposed activities	This program will help 10 LMI families improve their housing.	
	Location Description	Addresses will be entered upon completion of the project and detailed records of each project will be kept.	
	Planned Activities	This project will be used for grants to low-and-moderate-income homeowners for repair of major health & safety code violations in single-family owner-occupied residential structures. ECDA plans to rehab 10 housing units with an allowable \$15,000.00 rehab limit.	

5	Project Name	Public Services
	Target Area	
	Goals Supported	Public Services
	Needs Addressed	Public Services
	Funding	CDBG: \$75,000
	Description	This project will be used to provide financial assistance to not-for-profit community agencies which will work together to provide comprehensive services to low-to-moderate income persons. The projects are available towards but not limited to at-risk youth, education, homeless services, culture and artistic endeavors, counseling and mentoring, and senior services.
	Target Date	4/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	This program will help 125 LMI persons.
	<b>Location Description</b>	This program assists social service organizations all over the City of Kankakee.
	Planned Activities	This project will be used to aid not-for-profit community agencies which will work together to provide comprehensive services to low-to-moderate income persons. The projects are available towards but not limited to at-risk youth, education, homeless services, culture and artistic endeavors, counseling and mentoring, and senior services.
6	Project Name	Relocation
	Target Area	
	Goals Supported	Affordable Housing
	Needs Addressed	Owner Occupied Repair Homeownership
	Funding	CDBG: \$20,000

	Description	This project provides funding for relocation assistance that is needed in conjunction with the City of Kankakee ECDA programs as per the Uniform Relocation Act.
	Target Date	4/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	It is estimated that 30 low-to-moderate income persons will benefit from these activities.
	Location Description	Addresses will be entered upon completion of the project and detailed records of each project will be kept.
	Planned Activities	Relocation costs are to provide housing either through hotels or city-owned housing while a family needs to vacate their primary residence either due to Single Family Rehab programs or emergency relocation needs.
7	Project Name	Special Economic Development Activities
	Target Area	
	Goals Supported	Economic Development
	Needs Addressed	Economic Development
	Funding	CDBG: \$50,000
	Description	This project is to encourage entrepreneurs and small businesses to utilize the City's resources for business development and growth with the hope that they will retain or create new jobs.
	Target Date	4/30/2024
	Estimate the number and type of families that will benefit from the proposed activities	We estimate supporting at least 10 small businesses that will 100% be directed to LMI business owners and/or serve LMI persons. This project is also to encourage the retention and creation of jobs.
	Location Description	Locations will be determined as applicants apply for economic development assistance.

Planned Activities  The City would like to grant 10 annual memberships to minority or low to moderate income bus owners who want to utilize the regions business incubator program. There are benchmarks for	
	into the program and continual membership benefits that ask participants to retain or create new
	jobs. The City wants to provide an opportunity for equitable use of the local business incubator and development center. Especially as ongoing pandemic recovery efforts are still taking place.



## AP-50 Geographic Distribution – 91.220(f)

Description of the geographic areas of the entitlement (including areas of low-income and minority concentration) where assistance will be directed

The City of Kankakee assists in all areas within its limits, provided that they meet the low-to-moderate income eligibility requirements.

## **Geographic Distribution**

Target Area	Percentage of Funds
Citywide	100

**Table 8 - Geographic Distribution** 

## Rationale for the priorities for allocating investments geographically

The City of Kankakee does not have a priority for allocating investments geographically. Assistance is provided based on income eligibility requirements.

## Discussion

## **Affordable Housing**

## AP-55 Affordable Housing - 91.220(g)

## Introduction

The following section highlights the City's one-year affordable housing goals.

One Year Goals for the Number of Households to be Supported	
Homeless	0
Non-Homeless	120
Special-Needs	0
Total	120

Table 9 - One Year Goals for Affordable Housing by Support Requirement

One Year Goals for the Number of Households Supported Through	
Rental Assistance	0
The Production of New Units	0
Rehab of Existing Units	20
Acquisition of Existing Units	0
Total	20

Table 10 - One Year Goals for Affordable Housing by Support Type

## Discussion

There are a number of housing initiatives that will be implemented in 2023-2024 by other public service agencies to support homeless, non-homeless and special-needs residents who need safe and affordable housing.

## **AP-60 Public Housing – 91.220(h)**

#### Introduction

The Kankakee County Housing Authority is responsible for public housing programs in the City of Kankakee. According to the Housing Authority's 2023 Annual Plan, they operate a total of 199 public housing units and a total of 827 housing choice vouchers (HCV). The Housing Authority made further progress in rehabilitating units when vacant. Site and building improvements were made to Midtown Towers and some Family Site units as vacancies occurred.

## Actions planned during the next year to address the needs to public housing

Given the vast need for quality, affordable housing locally, the Kankakee County Housing Authority continues to investigate opportunities for acquisition and building additional units. KCHA is looking at adding housing through the development of tax credit mixed-income properties and replacing older public housing units once they are fully operational. One of these tax credit projects has received State of Illinois approval.

# Actions to encourage public housing residents to become more involved in management and participate in homeownership

The City of Kankakee provides outreach materials to KCHA, and encourages participation in relevant ECDA programming, especially our homebuyer education classes and down payment assistance programs. The KCHA also participates in a Self-Sufficiency program.

# If the PHA is designated as troubled, describe the manner in which financial assistance will be provided or other assistance

The Kankakee County Housing Authority is not designated as a troubled Public Housing Authority. It is continuing to improve its PHAS and SEMAP scoring, with it being 90 and 93 respectively.

### Discussion

# AP-65 Homeless and Other Special Needs Activities – 91.220(i) Introduction

City government will continue to support and coordinate efforts with the twelve (12) community entities that have joined forces within the Kankakee Regional Planning Group (KRPG), a subgroup of the Central Illinois Continuum of Care (CICoC), to effectively and efficiently address the needs of the City of Kankakee's homeless population. Together these organizations have woven a tight social and housing services safety net to adequately address the particular and varied needs of this population group. The existing homeless services network has an adequate outreach mechanism in place and is continuing to build its capacity to address the volume of need concerning the provision of emergency shelter.

Additionally, ECDA has begun mapping the homeless system of care to identify both strengths and gaps. It plans to utilize this information to craft a comprehensive housing and anti-homelessness strategy for the City, and subsequently direct available funding - including CDBG public services and available American Rescue Plan Act funds - toward addressing these gaps and bolstering the strengths.

# Describe the jurisdictions one-year goals and actions for reducing and ending homelessness including

## Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs

The Kankakee Regional Planning Group plans and organizes an annual homeless service day. This is a free event for the community with booths for each service organization for easy access and registration. Food is provided as well as a list of continuing free services including shelters, food pantries, healthcare, etc. Future planning includes a homeless community awareness event and a family shelter.

## Addressing the emergency shelter and transitional housing needs of homeless persons

In January of 2023, CICoC completed its annual Point-in-Time/Housing Inventory Count (PIT/HIC). KRPG, with the help of many volunteers, was able to scour the community and search for literally homeless individuals on the streets or in parks. All information for individuals and households currently receiving homeless/housing services was reported as required.

Through its work with KRPG, ECDA regularly assists local organizations in applying for and obtaining funding for emergency shelters and transitional housing. In addition to helping these organizations access the City of Kankakee's annually available public services funding, ECDA is helping these organizations access the City's American Rescue Plan Act (ARPA) funding through the Kankakee American Rescue Plan Public Services (KARPPS) program.

## Helping homeless persons (especially chronically homeless individuals and families, families

with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The KRPG subgroup of the CICoC group includes a variety of organizations that provide rapid re-housing (RRH), homeless prevention (HP), and other similar housing services to help homeless households obtain housing and prevent homelessness from reoccurring. At the monthly KRPG meeting, these organizations routinely provide each other updates on available services and work to problem-solve systemic challenges in the area. Minutes from these KRPG meetings are distributed to the Kankakee City Council so that these elected officials can be well-informed about currently available services in the area.

Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); or, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs.

Similarly to the above section, KRPG includes various organizations that address issues related to housing such as mental health, corrections re-entry, senior services, and more.

#### Discussion

The City of Kankakee is currently in the process of synthesizing data obtained from surveying all homeless services and related providers within the city and plans to use this data to identify service gaps. It then plans to use available funding, including through CDBG public services, to address these gaps. Working with KRPG and the CICoC are integral parts of this process, which ECDA plans to diligently continue.

## AP-75 Barriers to affordable housing – 91.220(j)

#### Introduction:

Many renter households are experiencing a housing cost burden, negatively impacting their ability to own the real estate in which they reside. Many households may be able to afford homeownership if they were capable of producing the required down payment and/or if financial institutions could provide more flexible underwriting standards. It would also benefit these households to undertake a course on homeownership counseling to address information gaps and common misconceptions associated with the qualifications and affordability of homeownership.

Additionally, many rental units need rehabilitation because of age and lack of funds for maintenance. The City's code enforcement program mandates the correction of code violations and encourages rehabilitation. However, there is also a danger that it may lead to the abandonment and demolition of housing that is salvageable and could have otherwise been rehabilitated. This indicates the need for a financial assistance program to offset the cost associated with rental rehabilitation for those owners who would not otherwise be able to afford these improvements.

In the past, the City of Kankakee has been able to tangentially address these issues with the use of its various grant programs. The Lead Hazard Reduction program addresses this issue in the homes of low-to moderate-income families where lead hazards are present and deteriorating. The use of an Illinois Housing Development Authority grant for small rental properties assisted with a subsidy for 75% of the cost to repair housing quality standards and local code deficiencies. Unfortunately, this particular IHDA program is no longer available.

The cost of providing affordable housing coupled with the limited availability of funding may be one of the biggest barriers to affordable housing. The City can address only a fraction of the housing needs, whether it is through new construction or rehabilitation of the current housing inventory. The preservation of existing homes and the construction of new properties is a costly endeavor that requires large subsidies; the City's provisions of subsidies are often not enough to make homes affordable for low- to moderate-income households.

In several public meetings with Teska and Associates, conducted in the spring of 2022, the community identified that property taxes in the City of Kankakee is the largest barrier to affordable housing. The City of Kankakee does have higher property taxes than its municipal neighbors. In 2021, the City Council voted to decrease the property tax by 0.5%, and in 2022, voted to approve the reduction of the City Tax Levy by 0.1%. The decrease was made possible by a 2% increase in city sales tax implemented in 2018. City Administration continues to strive for decreased property taxes and increased revenues from sales tax to support economic development and the creation of equitable housing opportunities.

Actions it planned to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning

## ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment

The City will continue its approach to affordable housing by continuing to provide both financial and technical assistance to affordable housing activities and projects. The City is committed to the principle that all individuals should have available to them an equal opportunity for housing choices regardless of their race, color, religion, familial status, sex, national origin, sexual orientation, or handicap.

The City's Economic and Community Development Agency is investing in staff training to become a HUD-approved housing counseling agency. ECDA currently has two staff members that are certified homebuyer counselors through the NeighborWorks Institute. The City believes that proper education for the homebuyers will help to create a knowledgeable base of buyers that can look for and purchase a home that is affordable for them. The ECDA has completed several successful classes to date with 78 people successfully closing on a home purchase after attending education and counseling since 2015.

The City also fosters and maintains its affordable housing stock through the code enforcement program, a systematic exterior inspection program. The city's use of HUD funding has created many avenues of affordability while dismantling barriers to affordable housing. The Illinois Housing Development Authority (IHDA) distributes funding that allows the City to further break down barriers to affordable housing by continuing to provide rehabilitation grants and down payment assistance funds. The City of Kankakee's Economic and Community Development Agency applied for and was awarded a grant to address major mechanicals in a home that needs to be repaired.

In 2021, the City Council voted to decrease the property tax by 0.5%, and in 2022, voted to approve the reduction of the City Tax Levy by 0.1%. The decrease was made possible by a 2% increase in city sales tax implemented in 2018. City Administration continues to strive for decreased property taxes and increased revenues from sales tax to support economic development and the creation of equitable housing opportunities.

### **Discussion:**

## **AP-85 Other Actions – 91.220(k)**

#### Introduction:

Please see below.

## Actions planned to address obstacles to meeting underserved needs

The readily identifiable obstacles observed in meeting the underserved needs are a lack of adequate financial resources and occupational opportunities suitable to the educational and skill levels of the low-to moderate-income individuals within the City of Kankakee.

In addition, Catholic Charities, Salvation Army, Fortitude Community Outreach, Gift of God Street Church, Harbor House, and Kankakee County Community Services Inc. are agencies that help ease the obstacles to the underserved. Fortitude Community Outreach is the primary agency for homeless persons. They provide emergency shelter services through a community-wide PADS shelter system. Fortitude also previously administered a transitional housing program for five years, though it has now closed this program to focus its energy on housing. The Salvation Army provides a Safe Haven for hard-to-reach mentally ill persons living on the streets that cannot or will not participate in a regular shelter program. Kankakee County Community Services Inc., Catholic Charities, Manteno Veterans Home, and Gift of God Street Church provide transitional housing services to families with children and to single men. Harbor House provides emergency shelter and transitional housing to victims of domestic violence. Kankakee County Housing Authority provides permanent housing. Kankakee County Training Center and Francis House, Inc. provide permanent supportive housing. Supportive services provided include case management, childcare, emergency food and rental assistance, education and employment services, health services, mental health services, substance abuse treatment, legal services, and veteran's assistance.

The Kankakee area has 19 extended care facilities that tend to the needs of individuals needing extra care. Among those that are included in this category are the elderly, handicapped, and mentally ill.

## Actions planned to foster and maintain affordable housing

The City of Kankakee will continue to foster and maintain affordable housing by continuing to apply for and receive funding that fosters and maintains affordable housing. CDBG funding will continue to sponsor the Single-Family Rehab Program, which addresses health and safety deficiencies that would eventually cause a homeowner to have to abandon the home structure.

In the Homebuyer Education Program, citizens can receive assistance in attaining affordable housing by receiving acquisition and rehabilitation services for a home that otherwise would not have been affordable or habitable without ECDA's help. One-on-one housing counseling is provided to all

participants, including those who are not immediately able to obtain financing to purchase a home.

The Single-Family Rehab Program (SFRP) is used to address homes that need assistance to be brought back from deterioration to viable living space. This program is used to bring eligible items in low- to moderate-income households up to complete housing quality standards and the City of Kankakee Code standards. Ultimately, ECDA is able to maintain affordable housing in the city.

#### Actions planned to reduce lead-based paint hazards

Lead-based paint hazards are a significant concern for the City of Kankakee, as 93% of homes built before 1978 contain lead paint, and 92% of the homes in Kankakee were built before 1978. The City of Kankakee has administered a HUD-funded Lead-Based Paint Hazard Control grant program for the past twenty years. The evaluation and remediation of lead-based paint hazards are regularly performed on Kankakee homes by ECDA. The City of Kankakee was awarded a new \$3 million grant in 2022 to continue lead hazard mitigation for an additional 100 units.

## Actions planned to reduce the number of poverty-level families

The City of Kankakee recognizes that housing—particularly its cost—is one of the most critical economic problems faced by persons in poverty. The City continues to seek additional housing resources for very low-income persons and will continue to educate and advocate for the fair and impartial treatment of persons in poverty who seek clean, sanitary, decent, safe, and affordable housing. The City's antipoverty strategy continues to inform its citizens through the assembly of a clearinghouse resource base designed to educate low- to moderate-income persons, elderly homeowners, and members of the community who are challenged with low levels of literacy skills in identifying predatory lending practices and protecting themselves from predatory lenders. Predatory lending threatens an entire population of persons who are struggling to hold onto their meager housing assets and are now plagued with new "credit" challenges. The City now has a proliferation of vacant and boarded properties due to a growing foreclosure rate caused primarily by the financing methods of predatory lenders. Foreclosure prevention seminars and homeownership counseling have been a priority concentration of the City's efforts and will continue to be so.

In addition to the City's housing efforts, there is a large network of agencies in Kankakee County that are currently providing a wide variety of human services. It is the policy of the City of Kankakee to continue to support and utilize these existing agencies to alleviate poverty in the community. The City of Kankakee is actively seeking various avenues of public/private assistance to help alleviate our growing affordable housing needs.

## Actions planned to develop institutional structure

There are several private and public agencies currently providing public services, social services, and housing-related services that provide the institutional structure through which the city will carry out its

**Annual Action Plan** 

annual action plan. The city's Economic and Community Development Agency intends to continue to interact and coordinate with the following entities to reinforce its institutional structure for the provision of services resulting from the receipt of CDBG and other financial resources.

# Actions planned to enhance coordination between public and private housing and social service agencies

A concerted community effort is undergoing planning to build capacity between public and private housing agencies as well as health and social service agencies to improve the quality of its neighborhoods through developing a master plan that will set the blueprint for a well-planned, feasible, and sustainable plan of action. This will help alleviate the housing and non-housing community development needs of the community.

The City of Kankakee is represented at many community meetings, including the local Continuum of Care meetings which take place on the first Thursday of each month, the Kankakee Hispanic Partnership, the Greater Kankakee Black Chamber of Commerce, and the Kankakee County Outreach Leadership Team.

## **Discussion:**

## **Program Specific Requirements**

## AP-90 Program Specific Requirements – 91.220(I)(1,2,4)

#### Introduction:

All staff is responsible for ensuring compliance with all program-specific requirements, as well as for program monitoring and reporting. In addition, the staff ensures that federal cross-cutting requirements, including Davis-Bacon and Related Acts, Uniform Relocation Act, and Section 3, are met.

## Community Development Block Grant Program (CDBG) Reference 24 CFR 91.220(I)(1)

Projects planned with all CDBG funds expected to be available during the year are identified in the Projects Table. The following identifies program income that is available for use that is included in projects to be carried out.

1. The total amount of program income that will have been received before the start of the next	
program year and that has not yet been reprogrammed	C
2. The amount of proceeds from section 108 loan guarantees that will be used during the year to	)
address the priority needs and specific objectives identified in the grantee's strategic plan.	0
3. The amount of surplus funds from urban renewal settlements	0
4. The amount of any grant funds returned to the line of credit for which the planned use has no	t
been included in a prior statement or plan	C
5. The amount of income from float-funded activities	0
Total Program Income:	0
Other CDBG Requirements	
1. The amount of urgent need activities	0
2. The estimated percentage of CDBG funds that will be used for activities that	
benefit persons of low and moderate income. Overall Benefit - A consecutive period	
of one, two or three years may be used to determine that a minimum overall	
benefit of 70% of CDBG funds is used to benefit persons of low and moderate	
income. Specify the years covered that include this Annual Action Plan.	0.00%

We will meet the 70% overall benefit in one year, the 2023-2024 CDBG program year.